

# DELHI ELECTRICITY REGULATORY COMMISSION

Viniyamak Bhawan, 'C' Block, Shivalik, Malviya Nagar, New Delhi- 110017.

F.11(2053)/DERC/2022-23/7593

Petition No. 71/2022

In the matter of:

Petition for True Up upto FY 2021-22.

BSES Rajdhani Power Ltd. Through its: **CEO** BSES Bhawan, Nehru Place, New Delhi – 110019.

...Petitioner/Licensee

Coram:

Sh. Ram Naresh Singh, Member Sh. Surender Babbar, Member

# ORDER

(Date of Order: 25.10.2025)

M/s BSES Rajdhani Power Limited (BRPL) has filed the instant Petition for approval of True-up of expenses upto FY 2021-22. The Petition was admitted by the Commission vide Order dated 24.01.2023. The Petition along with Executive summary was uploaded on the website of the Commission and publicised through advertisement in newspapers for seeking response of the stakeholders.

The comments/suggestions of the stakeholders including the submissions made during the virtual public hearing held on 08.10.2024 & 09.10.2024 and the arguments advanced by the Petitioner have been duly considered by the Commission.

In exercise of the powers conferred under the Electricity Act, 2003 and Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations, 2017, this True-up Order is hereby passed and issued on this 25th day of October 2025.

(Surender Babbar) Member (Ram Naresh Singh) Member

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# A1 INTRODUCTION

1.1 This Order relates to the Petition filed by BSES Rajdhani Power Limited (BRPL) (hereinafter referred to as 'BRPL' or the 'Petitioner') for True-Up of FY 2021-22 for Distribution Business in terms of *Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations, 2017* (hereinafter referred to as 'Tariff Regulations, 2017') and *Delhi Electricity Regulatory Commission (Business Plan) Regulations, 2019* (hereinafter referred to as 'Business Plan Regulations, 2019').

# **BSES Rajdhani Power Limited (BRPL)**

1.2 BSES Rajdhani Power Limited (BRPL) is a company incorporated under Companies Act, 1956 and is engaged in the business of Distribution and Retail Supply of Electricity within its area of supply (as defined in the License) in the National Capital Territory (NCT) of Delhi.

# **DELHI ELECTRICITY REGULATORY COMMISSION**

- 1.3 Delhi Electricity Regulatory Commission (hereinafter referred to as the 'DERC' or the Commission') was constituted by the GoNCTD on 3/03/1999 and became operational from 10/12/1999.
- 1.4 The Commission's approach to regulation is driven by the Electricity Act, 2003, the National Electricity Plan, the National Tariff Policy and the Delhi Electricity Reform Act 2000 (hereinafter referred to as 'DERA'). The Electricity Act, 2003 mandates the Commission to take measures conducive to the development and management of the electricity industry in an efficient, economic and competitive manner, which inter alia includes the formulation of Tariff Regulations and Tariff determination.

# **MULTI YEAR TARIFF REGULATIONS**

1.5 The Commission issued Tariff Regulations, 2017 vide Gazette notification dated 31/01/2017 specifying Terms and Conditions for Determination of Tariff for



Transmission of Electricity under the Multi Year Tariff (MYT) framework. Further the operational norms for Distribution utilities have also been approved by the Commission in Business Plan Regulations, 2017 under Tariff Regulations, 2017 for the period FY 2017-18 to FY 2019-20and in Business Plan Regulations, 2019 under Tariff Regulations, 2017 for the period FY 2020-21 to FY 2022-23.

#### FILING OF PETITION FOR TRUE-UP OF FY 2021-22

#### FILING AND ACCEPTANCE OF PETITION

- 1.6 BRPL filed its Petition for the approval of Truing up of the Expenses upto FY 2021-22 before the Commission on 22/11/2022.
- 1.7 The Commission admitted the Petitions for True up of ARR for FY 2021-22 vide its Order dated 24/01/2023, subject to clarifications / gap /additional information, if any, which would be sought from the Petitioner from time to time. Copy of the Admission Orders dated 24/01/2023 is enclosed as *Annexure I* to this Order.
- 1.8 The complete copy of the True-up Petition filed by the Petitioner along with additional information was uploaded on the website of the Commission (www.derc.gov.in) and the Petitioner.
- 1.9 The Executive Summary and one-page snapshot Summary of True-up of FY 2021-22 was also prepared and uploaded on Commission's website (www.derc.gov.in) for quick glance of Tariff Petitions and for ease to consumers.

# INTERACTION WITH THE PETITIONER AND PUBLIC HEARING

1.10 The Order has referred to various actions taken by the "Commission" at numerous places. For the sake of clarity, it may be mentioned that the term "Commission" in most of the cases refers to the officers of the Commission for carrying out due diligence on the Petition filed by the Petitioner for obtaining and analyzing information/clarifications received from the Petitioner and submitting all issues for consideration by the Commission.



- 1.11 The Commission relied on the analysis conducted by various concerned Divisions of the Commission for the preparation of the Order.
- 1.12 A preliminary scrutiny/analysis of the Petition submitted by the Petitioner was carried out. Additional information/clarifications were sought from the Petitioner as and when required. The Commission and the Petitioner discussed key issues raised in the Petition, which included details of Long Term & Short Term Power Purchase, Sales, Billing, Collection, Capital expenditure and capitalisation plan etc.
- 1.13 The Commission also conducted multiple validation sessions with the Petitioner during which discrepancies in the Petition and additional information as required by the Commission were sought. Subsequently, the Petitioner submitted replies to the issues raised and provided details and documentary evidence to substantiate its claims regarding various submissions.
- 1.14 The Commission decided to conduct Public Hearing for issuance of the Tariff Order related to True up of FY 2021-22 and communicated the same through a Public Notice published in leading newspapers on 10/09/2024 and also uploaded the same on the Commission's website. Stakeholders were given a time-period until 9/10/2024 for submitting comments/suggestions on the Tariff Petition filed by the utilities.
- 1.15 A soft copy of the Petition was made available in CD form on payment of Rs. 25/- per CD or a copy of the Petition was also made available for purchase from the respective Petitioner head-office on working day till 9/10/2024 between 11 A.M. to 4.00 P.M. on payment of Rs.100/- either by Cash or by Demand Draft/Pay Order.
- To help the stakeholders in understanding the Petition and file their comments, officers of the Commission viz. Executive Director (Engineering/Tariff), Joint Director (Tariff-Engineering), Joint Director (Tariff-Finance), Joint Director (Engineering), Deputy Director (Tariff-Economics) and Deputy Director (Tariff-Engineering) were



- nominated for discussion on the Petition. This was mentioned in the Public Notices published by the Commission.
- 1.17 The Commission decided to conduct a Virtual Public Hearing virtually on 8/10/2024& 9/10/2024 on Tariff Petitions for the True Up of FY 2021-22.
- 1.18 Accordingly, the Commission scheduled a Virtual Public Hearing on Tariff Petitions for True Up of FY 2021-22 on 8/10/2024 & 9/10/2024 to take a final view with respect to various issues concerning the principles and guidelines for Tariff determination.
- 1.19 The Commission received written comments from the stakeholders. The comments of the stakeholders were also forwarded to the Petitioner who responded to the comments of the stakeholders with a copy of its replies to the Commission.
- 1.20 The Commission has examined the issues and concerns raised by various stakeholders. The major issues raised by the stakeholders, the responses of the Petitioner thereon and the views of the Commission, are summarized in Chapter 2.
- 1.21 The Commission has therefore considered the inputs/comments received from various stakeholders, along with the due diligence conducted by the officers of the Commission, in arriving at its final decision.

# **PUBLIC NOTICE**

1.22 The Commission published Public Notice in the following newspaper inviting comments/suggestions from stakeholders on the Tariff Petitions filed by the Petitioner latest by 10/07/2023 or the date of Public Hearing, whichever is later:

(a) Hindustan Tim	es (English)	:	13/06/2023
(b) The Times of Ir	ndia (English)	:	13/06/2023
(c) The Hindu (Eng	glish)	:	13/06/2023
(d) Dainik Jagran (	Hindi)	:	13/06/2023
(e) Navbharat Tim	ies (Hindi)	:	13/06/2023
(f) Punjab Kesari	(Hindi)	:	13/06/2023
(g) Jadid-In-Dinon	(Urdu)	:	13/06/2023



(h) Jan Ekta (Punjabi) : 13/06/2023

- 1.23 Public Notice was also uploaded on Commission's website www.derc.gov.in.
- 1.24 The Commission issued Public Notice in the following newspapers (on dates mentioned alongside), indicating the date and time of Virtual Public Hearing scheduled on 8/10/2024 & 9/10/2024 for comments by stakeholders on the Tariff Petition filed by the Petitioner latest by 9/10/2024 and also indicated the conducting of Virtual Public Hearing.

(a) Hindustan Times (English) : 16/09/2024 The Times of India (English) 16/09/2024 (b) : (c) The Hindu (English) 16/09/2024 (d) Navbharat Times (Hindi) : 16/09/2024 (e) Punjab Kesari (Hindi) 16/09/2024 (f) Dainik Jagran (Hindi) 16/09/2024 14/09/2024 (g) Jadid-In-Dinon (Urdu) 16/09/2024 (h) Jan Ekta (Punjabi)

1.25 A Public Notice related to the process for the Virtual Public Hearing (VPH) was also uploaded on Commission's website. The platform for VPH was as follows:

Dates	8/10/2024 & 9/10/2024
Timings	11:00 AM to 02:00 PM
Last date for registration	4/10/2024 at 05:00 PM
Platform	Google Meet
Email ID for Registration	dercpublichearing@gmail.com

### LAYOUT OF THE ORDER

- 1.26 This Order is organized into following Chapters:
  - a) <u>Chapter 1</u> provides details of the Tariff setting process and the approach of the Order.
  - b) <u>Chapter 2</u> provides brief overview of the comments of various stakeholders, the Petitioner's response and Commission's viewthereon.
  - c) Chapter 3 provides details/analysis of the True up of FY 2021-22 and impact



of past period true up based on judgement of Hon'ble Supreme Court & Hon'ble APTEL, if any, Review Order of the Commission, if any, and its directives on the matter.

- 1.27 The Order contains the following Annexures, which are an integral part of the Tariff Order:
  - a) Annexure I Admission Order.
  - b) <u>Annexure II</u> List of stakeholders who submitted their comments on Trueup of expenses for FY 2021-22.
  - c) <u>Annexure III</u> List of Stakeholders/consumers who attended the virtual public hearing.

# **APPROACH OF THE ORDER**

# **APPROACH FOR TRUE UP OF FY 2021-22**

- 1.28 The Commission, in its Business Plan Regulations, 2019, has indicated that the Regulations shall remain in force for a period of three (3) years, as follows:
  - "1(2) These Regulations shall remain in force for a period of 3 (three) years i.e., for FY 2020-21, FY 2021-22 and FY 2022-23, unless reviewed earlier."
- 1.29 The Commission in its Tariff Regulations, 2017 has specified that Regulations shall be deemed to have come into effect from 1<sup>st</sup> February, 2017, as follows:
  - "(4) These Regulations shall be deemed to have come into force from 1st February, 2017 and shall remain in force till amended or repealed by the Commission."
- 1.30 Accordingly, the ARR for FY 2021-22 has been Trued up as per Tariff Regulations, 2017 and Business Plan Regulations, 2019.



# A2 RESPONSE FROM STAKEHOLDERS

- 2.1 In pursuance of the invitation of comments by the Commission from the stakeholders, the comments were received from the stakeholders in respect of True-up Petition for FY 2021-22 as well as ARR Petition for FY 2023-24. However, as the Commission in this Order is only Truing-up for FY 2021-22, the comments related to the True-up Petition for the FY 2021-22 only have been dealt with in this Chapter.
- 2.2 Summary of objections/suggestions from stakeholders, response of BSES Rajdhani Power Limited (BRPL) and the Commission's view.

# **INTRODUCTION**

- 2.3 Section 64(3) of the Electricity Act, 2003, stipulates that the determination of the Tariff shall be as per Section 62 of the Electricity Act, 2003, for the Distribution Licensees on consideration of all objections/suggestions received from the public and the response of the DISCOMs response thereon to the objections/suggestions of stakeholders, issue a Tariff Order accepting the applications with such modifications or such conditions as applicable may be specified in the order.
- 2.4 The Commission examined the issues, taking into consideration the comments/ suggestions offered by various stakeholders in their written statements and also the response of the Petitioners thereon.
- 2.5 The Commission endeavours to issue Tariff Orders as per the provisions of the Electricity Act, 2003.
- 2.6 The Commission decided to conduct Public Hearing Virtually (through Google-Meet), for the issuance of the True-up Order of FY 2021-22 and communicated the same through Public Notice published in leading newspapers and uploaded the same on the Commission's website.
- 2.7 The Commission, vide its Public Notice dated 10/09/2024, scheduled Public Hearing on True up Petitions of FY 2021-22 on 8/10/2024 & 9/10/2024 to take a final view on various issues concerning the principles and guidelines for Tariff Determination.
- 2.8 Accordingly, all stakeholders were given additional time-period until 9/10/2024 to submit comments/suggestions on additional information filed by the utilities.



2.9 The comments/suggestions of various stakeholders, the replies/responses by the Petitioner and the views of the Commission are summarized under various subheads below.

# ISSUE 1: PUBLIC HEARING AND OBJECTION FILING PROCESS

#### STAKEHOLDER'S VIEW

- 2.10 The Commission is requested to forward/dispatch copy of Petitions free of cost for deliberation.
- 2.11 Petitions of DISCOMs have to be admitted by the Commission only after prudence check of the Petitions. It is observed that the DISCOMs have submitted the Petitions without Audited Balance Sheet.

#### **PETITIONERS' RESPONSE**

#### **TPDDL**

- 2.12 Executive Summary of the Tariff Petitions of DISCOMs for True up of FY 2021-22 and ARR for FY 2023-24 are uploaded on the website of the Commission (www.derc.gov.in) under the head "ARR/True-up/MYT Petitions".
- 2.13 Copy of Tariff Petitions of the DISCOMs are available on the website of the Hon'ble Commission (www.derc.gov.in) under the head "ARR/True-up/MYT Petitions". Tata Power-DDL's petition for True up of FY 2021-22 and ARR for FY 2023-24 is also available on its website (www.tatapower-ddl.com).

# **BYPL**

- 2.14 Purchase cost of Publication of Rs.100 for a copy of Petition and Rs.25 for soft copy of Petition is fixed by the Commission in its Public Notice. Any change in the cost of the Petition is the sole prerogative of the Commission.
- 2.15 Highlights of the Petition are uploaded on the Commission's website as a single page snap-shot for summary of True up of FY 2021 22 & ARR for FY 2023 24 which includes the summary for all the DISCOMs. In addition to the above, BYPL has also submitted the executive summary of the Petition in Chapter 1B. The stakeholders may also refer to this section for highlights of the Petition.



#### **BRPL**

- 2.16 Purchase cost of Publication of Rs.100 for a copy of Petition and Rs.25 for soft copy of Petition is fixed by the Commission in its Public Notice. Any change in the cost of the Petition is the sole prerogative of the Commission.
- 2.17 Highlights of the Petition are uploaded on the Commission's website as a single page snap-shot for summary of True up of FY 2021 22 & ARR for FY 2023 24 which includes the summary for all the DISCOMs. In addition to the above, BRPL has also submitted the Executive Summary of the Petition in Chapter 1B. The stakeholders may also refer to this section for highlights of the Petition.

#### **NDMC**

2.18 NDMC does not commented on the issue.

#### **COMMISSION'S VIEW**

- 2.19 A soft copy of the Petition was made available in CD form on payment of Rs. 25/- per CD or a copy of the Petition was also made available for purchase from the respective Petitioner head-office on working day till 10/07/2023 between 11 A.M. to 4 P.M. on payment of Rs. 100/- either by cash or by demand draft/pay order.
- 2.20 For ease of the consumers, Executive Summary of Tariff Petitions which is being a brief summary of the highlights and salient features of the Tariff Petition was uploaded on Commission's website. Further, a one-page snapshot summary of True-up of FY 2021-22 was also prepared and uploaded at the DERC website for quick glance of the Tariff Petitions.

#### ISSUE 2: O&M EXPENSES

# STAKEHOLDER'S VIEW

- 2.21 The Ckt KM stated by DISCOM in the Petition is manipulatively high and needs to be scrutinized with the help of GIS.
- 2.22 As per the Financial Statement of FY 2021-22, Income from other Business earned by



the Company is Rs. 65.86 Crore and after claiming expenses of Rs. 30.30 Crore and post other adjustment (Table 3.39 & Table 3.40) it offered only Rs. 10.33 Crore for NTI. Since, the expenses of Rs. 39.30 Crore is already included in O&M Expenses by not separately disclosed in Other Expenses (Note 33 of the Financial Statements 2021-22), hence, it was already taken into consideration while calculating Normative O&M. Thus, the same should not be allowed again to the Company.

#### **PETITIONERS' RESPONSE**

#### **TPDDL**

2.23 While setting the Normative O&M expenses in DERC (Business Plan) Regulations, 2019, which is applicable for FY 2020-21 to FY 2022-23, the Commission has not included the direct other business expenses for deriving the base year expenses. Therefore, Normative O&M Expenses of Tata Power-DDL doesn't include the Direct Expenses related to Other Business Income and is to be allowed over and above the normative expenses. For expenses of other business, please refer Note 37 of the Financial Statement for FY 2021-22.

#### **BRPL**

2.24 O&M expenses for a financial year is determined and approved by the Commission on normative basis as per Regulation 23 (1) of the Business Plan Regulations, 2019 based on Actual Assets installed at the site and its maintenance to provide services to the consumers.

# **BYPL**

2.25 O&M expenses for a financial year is determined and approved by the Commission on normative basis as per Regulation 23 (1) of the Business Plan Regulations, 2019 based on Actual Assets installed at the site and its maintenance to provide services to the consumers.

#### **NDMC**

2.26 O&M expenses for a financial year is determined and approved by the Commission on normative basis as per Regulation 23 (1) of the Business Plan Regulations, 2019 based



on Actual Assets installed at the site and its maintenance to provide services to the consumers.

#### **COMMISSION'S VIEW**

2.27 The Commission conducts prudence check on the issues related to O&M expenses that are submitted by the utilities for approval of O&M expenses during a control period. The period of allowance/ disallowances for additional O&M expense are available in Chapter-3 of this True up Order .

# **ISSUE 3: POWER PURCHASE COST & ENERGY SALES**

# STAKEHOLDER'S VIEW

- 2.28 In the Year FY 2021-22, NDPL Solar has supplied 2 MU at Rs. 8.50/Unit, which was very high as compared to solar power from SECI plants. The power purchase cost from Tata Solar Power Plant must be reduced from Rs. 8.25/Unit to Rs 3.50/Unit or TPDDL may be advised not to inject power from Solar plant.
- 2.29 Sasan UMPP supplied Power at the rate of Rs. 1.46/Unit in FY 2021-22 against the discovered tariff of Rs. 1.15/Unit. The same rate should be considered for True-up & ARR.
- 2.30 The units under Enforcement Sales should be calculated as per the DERC Supply Code which is two times of the normal rate of supply.
- 2.31 DISCOM fails to claim the rebate on Power Purchase Cost even after the Commission allows the Working Capital equivalent to 2 months revenue minus one month Power Purchase and Transmission cost. As per estimate, DISCOM have surplus revenue of 125% all the time. As per Petition, DISCOM availed only Rs. 20.66 Cr. rebate against the normative rebate of Rs. 73.6 Cr. The failure of the Discoms to collect Rs. 53 Cr was due to their mismanagement of funds and hence shall be added to revenue collection. The power purchase cost of DISCOM shall be considered as Rs. 3379 Cr.
- 2.32 DISCOMs projected huge revenue gap and proposed hike in PPAC. Delhi need to arrange own generation, or option to sign PPA with other developers like Adani, Azure, Badla, SECI need to be explored.



#### PETITIONER'S RESPONSE

#### **TPDDL**

2.33 The rates for respective solar plants of Tata Power-DDL are as per the Tariff Order of the Commission for respective Solar Plants.

#### **BYPL**

2.34 The DISCOM has submitted the Petition as per the Provisions of Business Plan Regulation 2019, Business Plan Regulation, 2023 & Tariff Regulation, 2017. The revenue gap has been created after considering all the provisions of the aforesaid Regulations. With regard to Power Purchase cost, the DISCOM has sourced its power requirement through mix of long term and short-term sources to meet the demand in its licensed area. The power procured under long term PPAs through Long term which are owned by Central Government (like NTPC, NHPC), State Generating Stations (Pragati Power, Indraprastha) which are owned by State Government, IPP and JVs and any shortfall during the year is sourced through power exchange, bilateral & banking.

#### **BRPL**

- 2.35 Power Purchase Cost (which includes cost billed by to Generating Companies for availing supply of power and transmission charges billed to Transmission Companies for use of transmission lines) is a major component of BRPL's ARR and constitutes ~ 80% of the of the total ARR. This has been admitted by the Commission in its own Public Awareness Bulletin available on this Commission's website as also published in national dailies from time to time.
- 2.36 As such, any payments to be made by BRPL to the Transmission Companies such as DTL are directly dependent on such cost being allowed by the Commission by way of a cost-reflective tariff in a timely manner.
- 2.37 The DISCOM has submitted the Petition as per the Provisions of Business Plan Regulation 2019, Business Plan Regulation, 2023 & Tariff Regulation, 2017. The revenue gap has been created after considering all the provisions of the aforesaid



Regulations.

2.38 With regard to Power Purchase cost, the DISCOM has sourced its power requirement through mix of long term and short-term sources to meet the demand in its licensed area. The power procured under long term PPAs through Long term which are owned by Central Government (like NTPC, NHPC), State Generating Stations (Pragati Power, Indraprastha) which are owned by State Government, IPP and JVs and any shortfall during the year is sourced through power exchange, bilateral & banking.

# **COMMISSION'S VIEW**

- 2.39 The Long-Term Power Purchase Agreements (PPA) are entered into by the Petitioner considering the overall average projected demand of the consumers and likely growth in the demand vis-à-vis the likely availability of Power from various sources. The surplus/shortfall in Power availability arising due to difference in demand during peak hours and non-peak hours including seasonal variations are required to be sold /purchased by the Petitioner on need basis. The Commission has directed the Petitioner to optimize such short-term transactions and maintain transparency in its short-term power purchases and sales.
- 2.40 The Commission has already approved various Power Purchase Agreements (PPA) entered into by the utilities for procurement of power from long term sources. The Commission has also directed the DISCOMs vide its letter dated 21/10/2009 that they should endeavor to provide uninterrupted power supply to the consumers in their respective areas. The licensees shall ensure that electricity which could not be served due to any reason what-so-ever (including maintenance schedule, break-downs, load shedding etc.) shall not exceed 1% of the total energy supplied by them in any particular month except in cases of force-majeure events which are beyond the control of the Licensees.
- 2.41 The Commission had projected Power Purchase Cost net of the rebate as per the



provisions of DERC (Terms and Condition for Tariff Determination) Regulations, 2017. The power purchase cost is allowed to the distribution licensee after considering maximum normative rebate available for each generating stations.

2.42 The provision for reallocation of power among Delhi DISCOMs has been made in DERC(Terms and Condition for Tariff Determination) Regulations, 2017 as follows:

"121.. (4) The gap between the average Power Purchase Cost of the power portfolio allocated and average revenue due to different consumer mix of all the distribution licensee:

Provided that the Commission may adjust the gap in power purchase cost by reassigning the allocation of power amongst the distribution licensees out of the overall power portfolio allocated to the National Capital Territory of Delhi by Ministry of Power, Government of India."

# **ISSUE 4: AT&C LOSSES**

### STAKEHOLDER'S VIEW

2.43 Distribution Loss of NDMC is very high in comparison to the lower area of operation.NDMC should focus on reducing the same.

# **PETITIONER'S RESPONSE**

# **TPDDL**

2.44 The issue does not pertain to TPDDL.

# **BRPL**

2.45 The issue does not pertain to BRPL.

# **BYPL**

2.46 The issue does not pertain to BYPL.

# **NDMC**

2.47 NDMC did not reply.

# **COMMISSION'S VIEW**

- 2.48 The target for Distribution Losses has been benchmarked with following parameters:
  - a) Distribution Losses trajectory of previous years for DISCOMS;



- b) Performance of various Indian Distribution companies
- c) Electric Power Transmission and Distribution Losses for Top 50 countries from the World Bank website
- 2.49 The detailed methodology for computing Distribution losses is mentioned at Sr. No. D(4) of Explanatory Memorandum Draft DERC (Business Plan) Regulations, 2019 uploaded at Commission's website.
- 2.50 The target for Distribution losses for the control period from FY 2020-21 till FY 2022-23 is specified as Regulation 25 of DERC (Business Plan) Regulations, 2019. The amount of over achievement/under achievement on the distribution loss target shall be computed as per formula specified in the Regulation 159 of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017.
- 2.51 The DISCOMs are given incentives if the Distribution Losses are reduced below the target fixed. Any financial impact on account of under achievement with respect to the distribution loss target shall be to the account of Distribution Licensees. The targets every year are progressively decreasing and it is expected that DISCOMs will achieve them. If the DISCOMs do not achieve the target, the financial impact will be to the account of the DISCOMs alone and will get reflected in the true-up of ARR of the respective DISCOMS.

#### ISSUE 5: DISTRIBUTION INFRASTRUCTURE

# STAKEHOLDER'S VIEW

- 2.52 As per the proposal, 50 K smart meters were to be installed by utilities before end of their term.
- 2.53 DERC is requested to monitor the status of Cement Poles in Power Distribution. Cement Poles are overloaded with different cables and are in service beyond their lifespan. Audit to be undertaken for corrective actions to ensure safety. The Cross Subsidy concept is not correct. There should be no Cross Subsidies as they will harm the system.
- 2.54 Capital Asset Verification of all the DISCOMs shall be done, which is long pending issue.



#### PETITIONER'S RESPONSE

#### **TPDDL**

2.55 No replies received from TPDDL for respective comments.

**BYPL** 

2.56 The Discom submits that the Ministry of Power vide notification dated 23/05/2022 has directed that all consumers (other than agricultural consumer) to be metered with smart meters by 31/03/2025. Hence, Discoms are bound by statutory obligation of Government of India (GoI). Further, the proposal for installation of smart meters is already submitted by BYPL to the Commission and the same shall be installed only after approval.

#### **BRPL**

2.57 The Discom submits that the Ministry of Power vide notification dated 23/05/2022 has directed that all consumers (other than agricultural consumer) to be metered with smart meters by 31/03/2025. Hence, Discoms are bound by statutory obligation of Government of India (GoI). Further, the proposal for installation of smart meters is already submitted by BRL to the Hon'ble Commission and the same shall be installed only after approval.

# **NDMC**

2.58 The party is not in NDMC area.

#### **COMMISSION'S VIEW**

- 2.59 The installation of smart meters have been mandated in the revised National Tariff Policy dated 28/01/2016 issued by MoP, Gol. Accordingly, the Commission has accorded 'In-principle' approval to the proposal of DISCOMs for installation of Smart Meters, in phased manner.
- 2.60 The Central Electricity Authority (CEA) notified Measures relating to Safety and Electric Supply Regulations, 2010 as amended from time to time. The Commission in its DERC (Supply Code and Performance Standards) Regulations, 2017 has directed the Distribution Licensee and the consumers to follow the provision of the Safety and



Electric Supply Regulations. Accordingly, the bare conductors are being replaced with the cables in a phased manner by the Distribution Licensees on case to case basis.

### **ISSUE 6: REGULATORY ASSETS**

#### STAKEHOLDER'S VIEW

- 2.61 The Commission needs to do a physical verification of Regulatory Assets booked by DISCOMs which include verification of related party transaction and tendering process. Furthers, Forensic audit of DISCOMs may be done to check the correct Regulatory Asset.
- 2.62 DMRC may be exempted from payment of regulatory surcharge, since they are not contributing to the revenue gap of DISCOM.
- 2.63 DISCOMs stress on time bound recovery of regulatory assets but resist application of RTI Act.
- 2.64 DTL requested the Commission to disallow BRPL & BYPL to collect 8% surcharge from consumers till they pay their dues to DTL. Further, DTL requested to open escrow account in which all the receivable of DISCOM should be deposited.

# **PETITIONER'S RESPONSE**

# **TPDDL**

- 2.65 Regulatory Assets got created due to the non-cost reflective Tariff for previous years. Thus, in order to fund the Regulatory Assets, TPDDL is availing loans from the market and paying interests on the same to the Banks/FIs. To overcome the problem of further creation of Regulatory Assets, the Commission had introduced Regulatory Surcharge of 8% so that the interest burden can be met out to save the consumers from further accumulation of interest. However, current 8% surcharge is not sufficient to recover even the interest cost of Regulatory Assets and it should be enhanced to at least 15%.
- 2.66 TPDDL agrees with the suggestion that the Tariff should be cost reflective i.e. Tariff should be determined to recover the entire ARR requirement to avoid any creation/



- accumulation of further Regulatory Asset in a year as the funding of the Regulatory Asset results in carrying cost burden on the consumers.
- 2.67 Need for timely liquidation of the Regulatory Assets has been emphasized in the amendments to the National Tariff Policy. Even in past, DISCOMs have been advocating at various Forums for time bound recovery of Regulatory Assets.
- 2.68 Absence of clear cut roadmap for the liquidation of Regulatory Asset severely impacts the future lending rates. Hence, the Commission is requested to provide a road map for early liquidation of Regulatory Assets.
- 2.69 It is the discretion of the Govt. to take over the liability of liquidation of Regulatory Assets.
- 2.70 Regulatory surcharge is levied to recover the carrying cost of Regulatory Assets built up during the last 15 years due to non-cost reflective tariff. DMRC was also part of the consumers where the tariff was non-cost reflective and hence cannot be exempted from the Regulatory surcharge.

# **BYPL**

2.71 The Discom has been facing an imminent cash-flow crunch due to unrecovered expenses primarily on account of regulatory assets and requested the Hon'ble Commission to provide a cost reflective tariff. Further, as per Tariff Policy, 2016, the Regulatory Assets along with carrying cost if created as a very rare exception in case of natural calamity or force majeure conditions, is to be recovered within a period of maximum 7 years. Ministry of Power in its recent Letter No. F.No.07/01/2021-RCM-Part (1) dated 11th November, 2022 has directed all SERCs/JERC/s of all the States/UTs for provision of Electricity Act, 2003 and Tariff Policy and directions of the Hon'ble Tribunal and the Hon'ble Supreme Court. The Ministry of Power has specifically stated that:-

"It is observed that large Regulatory Assets have been created by some Commissions, without specifying the mandatory trajectory for recovery of such Regulatory Assets. This is in contravention of the law. The State Commissions are required to comply with the provisions of the Electricity Act, 2003 and the



Tariff Policy and lay down a trajectory for recovery of Regulatory Assets along with carrying costs. The State Commissions should also ensure that no fresh Regulatory Assets are created. The State Commissions should ensure that the provisions of the Electricity Act and the Tariff Policy, and directions of Hon'ble APTEL and Hon'ble Supreme Court are implemented.

For the financial viability of the Distribution licensees and the whole power sector, it is essential that the Regulatory Assets are liquidated at the earliest. It is requested that the latest status of Regulatory Assets and the plan for liquidation of the same may be submitted to this Ministry within 30 days. This issues with the approval of Hon'ble Minister of Power & NRE".

# **BRPL**

- 2.72 The DISCOM states that there was no willful default in making payments to the power suppliers as it had achieved all operational performance targets set by the Commission over the years. In fact, the inability to make timely payments is on account of the vicious cycle of over-estimation of revenues and non-cost reflective tariff leading to substantial accumulation of Regulatory Asset (recognized or pending recognition even after favorable orders or pending under litigation before various fora). Therefore, there ought to be no penalty on BRPL who has been made to bear the burden of providing relief from tariff shock to the consumers.
- 2.73 As regards the contention that the Commission has also been allowing carrying cost and surcharge on the Revenue Gap / Regulatory Asset to BRPL, it is submitted that the carrying cost and surcharge for recovery of Regulatory Asset is to be allowed by the Commission to BRPL in terms of:
  - a) Clause 8.2.2 of the statutory Tariff Policy, 2016 notified under Section 3 of the Electricity Act;
  - b) Judgments dated 11.11.2011 in OP No. 1 of 2011 [2011 SCC OnLine APTEL 188](Paras. 65 & 66) and 14.11.2013 in OP No. 1 and 2 of 2012 [2013 SCC OnLine APTEL 137](Paras. 38 & 40) of the Hon'ble Appellate Tribunal for Electricity ("Hon'ble APTEL"); and



- c) Order dated 15.12.2022 in MA Nos. 633-634 of 2022 passed by the Hon'ble Supreme Court.
- 2.74 Without prejudice to the above, it is submitted that the issue of recovery of Regulatory
  Asset and insufficiency of 8% surcharge has been raised by BRPL before this
  Commission, in matters before Hon'ble APTEL as well as before the Hon'ble Supreme
  Court.
- 2.75 On the issue of opening of LC in favor of DTL, considering the precarious financial condition of BRPL, for reasons not attributable to it as explained hereinabove, it is submitted that the issue of opening of LC was raised by DTL before the Commission in Petition No. 46 and 47 of 2013 wherein the Commission by its Order dated 22.11.2013 directed for constitution of an Empowered Committee. The said Order was challenged by DTL and is pending adjudication in Appeal No. 32 of 2014 before the Hon'ble APTEL. As such, at this stage, DTL ought not to insist upon BRPL to open LC.
- 2.76 As regards the Liquidation Plan proposed by BRPL, it is submitted that:
  - a) BRPL has made additional payments to DTL of Rs. 157.50 Crores, from June 2018 onwards which was in addition to the current dues payable, in order to demonstrate and establish BRPL's *bona fide* intent to pay the admitted dues of DTL on an 'ability to pay' basis. However, BRPL could not sustain the additional payments mainly due to reduction in Retail Tariff (on account of reduction in fixed charges) by the Hon'ble Commission in the Tariff Order dated 31.07.2019.
  - b) BRPL by its communications dated 02.07.2022 and 17.08.2022, without prejudice to its rights and contentions in proceedings pending in various fora, had proposed a consolidated and comprehensive One Time Settlement ("OTS") plan for liquidation of overdues of Delhi Utilities.
- 2.77 In view of the above, it is submitted that BRPL has been taking proactive steps to liquidate the outstanding dues of DTL, while suffering on account of the non-cost reflective tariff determined by the Commission year-on-year. Aforesaid contentions



- of DTL are erroneous and misconceived, and as such, liable to be rejected by the Commission. The Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.
- 2.78 As regards the contentions of DTL qua alleged non-payment of dues / non-compliance with Orders of the Hon'ble Commission and the Hon'ble Supreme Court. It is submitted that:
  - a) Carrying cost and surcharge for recovery of Regulatory Asset is being allowed by the Commission to BRPL in terms of Clause 8.2.2 of the statutory Tariff Policy, 2016 notified under Section 3 of the Electricity Act and directions of Hon'ble APTEL and Hon'ble Supreme Court, and the same cannot be linked to payment of alleged outstanding dues of DTL.
  - b) Without prejudice to the above, the surcharge of 8% for recovery of Regulatory Asset being allowed to BRPL by the Hon'ble Commission is inadequate as itself acknowledged by the Hon'ble Commission in its Statutory Advise dated 01.02.2013 given to the GoNCTD under Section 86(2)(iv) of the Electricity Act wherein it was *inter alia* noted that M/s. SBI Capital Markets Ltd. in their presentation have assessed that liquidation of pending Revenue Gap will require a surcharge of 20% for BRPL and 25% for BYPL on the applicable tariff from 2012-13 up to 2018-19.Issue of insufficiency of 8% surcharge has been raised by BRPL before this Hon'ble Commission, in matters before Hon'ble APTEL as well as before the Hon'ble Supreme Court.
  - c) Similarly, any incentive accruing to BRPL is on account of its efficiency in performance and has no bearing on alleged non-payment of dues of DTL.
- 2.79 It is submitted that BRPL is entitled to retain any gains on account of its efficiency in terms of Regulation 152(d) of the Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations, 2017 ("Tariff Regulations, 2017"), especially when BRPL is already being prejudiced on account of the non-cost reflective tariff determination and accumulation of Regulatory Asset year-on-year. The aforesaid



contentions of DTL are erroneous and misconceived, and as such, liable to be rejected by the Commission. Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.

#### **NDMC**

2.80 NDMC did not reply

#### **COMMISSION'S VIEW**

2.81 Recovery of accumulated revenue gap, Regulatory Asset as envisaged in clause 8.2.2 of Tariff policy is as under:

"Carrying cost of Regulatory Assets should be allowed to the utilities.

Recovery of Regulatory Assets to be time-bound and within a period not exceeding three years at the most, preferably within the control period.

The use of the facility of Regulatory Assets should not be retrospective.

In case when Regulatory Asset is proposed to be adopted, it should be ensured that the ROE should not become unreasonably low in any year so that the capability of a licensee to borrow is not adversely affected."

- 2.82 The Appellate Tribunal for Electricity (APTEL) has also reiterated the above policy in its judgment dated 11/11/2011 .
- 2.83 The Commission in terms of the National Tariff Policy and in accordance with the APTEL judgment and has allowed carrying cost to DISCOMs. For liquidation of the past accumulated revenue gap, the Commission introduced a surcharge of 8% over the Tariff, in Tariff Order dated 13/07/2012, and has been fixing Tariff every year to a reasonable level to provide additional revenue to DISCOMs and also to reduce the burden of carrying cost on the consumers of Delhi.
- 2.84 The build-up of the revenue gap commenced in 2009-10 when power purchase costs went up substantially and the rate of sale of surplus power steeply declined due to stringent frequency controls imposed by CERC.
- 2.85 The Tariff Order for FY 2010-11 was not issued due to court proceedings. Therefore, while the tariff increase from FY 2011-12 onwards has, to some extent, offset the



incremental increase in revenue gap, however, cumulative revenue gap along with applicable carrying costs still remained uncovered. Thus, the formula evolved by the Commission i.e., including carrying costs in the ARR every year, for tariff determination and using 8% surcharge for liquidating the principal over time is expected to liquidate the Regulatory Assets in a reasonable period of 6 to 8 years.

- 2.86 The Commission has submitted before the Hon'ble Supreme Court of India in Civil Appeal No. 884 of 2010 that additional surcharge of 8% shall liquidate the principal amount of the accumulated revenue gap within 6 to 8 years.
- 2.87 The Commission determines the ARR for the DISCOMs as per the provisions of Regulation 154 & 155 of *Tariff Regulations*, 2017 along with *Business Plan Regulation*, 2019, as follows.

### "REGULATORY ASSETS

154. The accumulated revenue gap, if approved by the Commission in the relevant Tariff Order shall be treated as

# Regulatory Assets:

Provided that such revenue gap shall be computed on the basis of excess of ARR over Revenue approved after true up of the relevant financial year.

155. Carrying cost on average balance of accumulated revenue gap shall be allowed to the Utility at carrying cost rate approved by the Commission in the ARR of the relevant financial year:

Provided that average balance of accumulated revenue gap shall be determined based on opening balance of accumulated revenue gap and half of the Revenue Gap /Surplus during the relevant year."

2.88 The Commission in its Tariff Order has provided the break-up of the major components considered for projecting costs of supply during FY 2022-23, like power purchase cost, O&M costs, CAPEX, financing cost, the gap in true-up of FY 2019-21 and carrying cost for the Regulatory Assets etc. This forms the basis for the projection of the gap/surplus between present requirement in terms of ARR and revenue available at existing tariff.



It is in the consumer's overall interest, that the gap between these two figures is filled by determining the tariffs so as to reduce the accumulated Revenue Gap/Regulatory Assets and the Carrying Cost thereof, which otherwise would impose an additional burden on the average consumer. The Tariff Order is issued after prudence check of the Petitions submitted by the DISCOMs as per relevant Regulations.

### ISSUE 7: PENSION TRUST

#### STAKEHOLDER'S VIEW

- 2.89 The DERC is requested to issue directions to the DVB Pension Trust to stop misusing the corpus of Pension Fund by disbursing excessive pension to the employees on a post achieved by them as extra promotion by opting for the Migration Scheme announced by BSES on 20-02-2009 or opting similar scheme announced by the employees of TPDDL.
- 2.90 Stakeholder requested to the Commission to initiate framing regulations for terms and conditions allowing lifetime Pension and terminal liability of personnel of DVB.
- 2.91 Pension Trust Surcharge should be withdrawn and all amount so charges may be refunded to the Consumers. It is entirely the liability of DISCOM to pay the Pension Trust Surcharge as per the Tripartite Agreement.
- 2.92 The DERC is requested to release an appropriate order to stop recovery of Pension Trust Fund.
- 2.93 It is entirely the liability of DISCOM to pay the Pension Trust Surcharge. The amount of the Pension Trust Surcharge may be adjusted against Regulatory Asset year wise.
- 2.94 The DERC is requested to augment the existing surcharge @7% regularized with the consultation of the Delhi Govt. to obviate any scope of dispute which has time and again raised by DISCOMs and RWA. (DVB Pensioner's association)
- 2.95 The Commission is requested to allow recovery in the ARR of TPDDL for FY 2023 24 on account of Pension Trust Payment for the pensioners till Regulations for Terms and Conditions allowing lifetime pension and terminal benefits liability of personnel of DVB are framed by the Commission to ensure regular flow of funds.



- 2.96 The Commission is requested to allow proportionate funding by TPDDL against Rs. 1,596 Cr. in the ARR of the three DISCOMs for FY 2023 -24 to the Pension Trust.
- 2.97 Pension Fund may be paid by the Government instead of burdening the consumers.

# **PETITIONER'S RESPONSE**

#### **TPDDL**

- 2.98 The DERC is requested to transfer the responsibility of funding pension trust to the GoNCTD. The recovery from 7% Pension Trust surcharge should be diverted for liquidation of Regulatory Assets. The Commission had directed the GoNCTD to have a forensic audit of the Pension Trust conducted which has not been done till date. The responsibility solely lies with GoNCTD and it should meet the shortfall in the Trust at any stage and ensure benefits of the pensioners. This will ensure that electricity consumers are not directly impacted with this burden.
- 2.99 Further, the Pension Trust was mandated to get an annual actuarial valuation of its corpus to ascertain its solvency on a year on year basis. Till date, Pension Trust has failed to conduct the actuarial valuation in terms of the statuary framework ordained for the functioning and funding of the Pension Trust.
- 2.100 While there is no Tariff hike in Delhi DISCOMs for past 7 years, Pension Trust surcharge has been increased from 3.8% to 7% resulting in Tariff increase for the end consumer.
- 2.101 DERC is requested to transfer the responsibility of funding pension trust to GoNCTD.
  The recovery from 7% Pension Trust surcharge should be diverted for liquidation of Regulatory Assets.
- 2.102 The Commission in the past is of the view that it does not have the power, jurisdiction to frame Regulations dealing with such kind of issues raised by stakeholder. The pension trust surcharge has been already allowed by the Commission for year on year basis and is recovered as per directions of the Commission for servicing the liabilities, pension of the Pension Trust.
- 2.103 Pension Trust Liability is a fixed amount. There was a reduction in energy sales in locked in lockdowns due to COVID-19 during the last three financial years. However,



- FY 2023-24 may not have such lockdowns and hence, increased energy sales are expected in this Financial Year.
- 2.104 Hence, lesser percentage billing may suffice to recover the same amount due to higher sales.
- 2.105 Therefore, we request the Commission to allow 30% of the collected Pension Trust Surcharge to be retained by DISCOM in order to liquidate the Regulatory Assets.

#### **BYPL**

2.106 With regard to the comment on levy of Pension Trust Surcharge, it is submitted that in Tariff Order dated 31/08/2017, the Commission had decided to levy an Additional Surcharge for recovery of Pension Trust funding of erstwhile DVB Employees/Pensioners from September 2017 onwards as per recommendation of GoNCTD vide their letter dated 26/07/2017. The rationale given by the Commission in its Tariff Order is as under:

"2.298 The Commission vide letter dated 08.12.2016 has requested GoNCTD for conducting a forensic audit of Pension Trust for authentication of the data of pension disbursement from FY 2002-03 to till date to ascertain the actual liability of Pension Trust. The Commission has considered the amount of Rs. 693 Crore sought for FY 2017-18 by the Pension Trust on an ad-hoc basis recommended by GoNCTD vide it's letter dated 26.07.2017."

2.107 As a result, the Commission vide its Tariff Order dated 31/08/2017 had notified a surcharge of 3.70% towards the recovery of Pension Trust Charges of erstwhile DVB Employees/Pensioners as recommended by GoNCTD, and the same was revised to 3.80% in Tariff Order dated 28/03/2018. Thereafter, the Commission vide its Tariff Order dated 28/08/2020 has revised this surcharge to 5% and the same has increased to 7% vide its Tariff Order dated 30/09/2021. Hence the DISCOM is levying Pension trust surcharge as per the rate determined by the Commission. Further, the determination of electricity tariff to be charged from a consumer is the sole prerogative of the Commission u/s 45 of the Electricity Act, 2003.



#### **BRPL**

2.108 With regard to comment on levy of Pension Trust Surcharge, it is submitted that in Tariff Order dated 31/08/2017, the Commission had decided to levy an Additional Surcharge for recovery of Pension Trust funding of erstwhile DVB Employees/Pensioners from September '17 onwards as per recommendation of GoNCTD vide their letter dated 26/07/2017. The rationale given by the Commission in its Tariff Order is as under:

"2.298 The Commission vide letter dated 08.12.2016 has requested GoNCTD for conducting a forensic audit of Pension Trust for authentication of the data of pension disbursement from FY 2002-03 to till date to ascertain the actual liability of Pension Trust. The Commission has considered the amount of Rs. 693 Crore sought for FY 2017-18 by the Pension Trust on an ad-hoc basis recommended by GoNCTD vide it's letter dated 26.07.2017."

2.109 As a result, the Commission vide its Commission vide its Tariff Order dated 31/08/2017 had notified a surcharge of 3.70% towards the recovery of Pension Trust Charges of erstwhile DVB Employees/Pensioners as recommended by GoNCTD, and the same was revised to 3.80% in Tariff Order dated 28/03/2018. Thereafter, the Commission vide its Tariff Order dated 28/08/2020 has revised this surcharge to 5% and the same has increased to 7% vide its Tariff Order dated 30/09/2021. Hence the Discom is levying Pension trust surcharge charge as per the surcharge rate determined by the Commission.

### **NDMC**

2.110 No reply from NDMC.

# **COMMISSION'S VIEW**

2.111 The Pension Trust was established as a part of Transfer Scheme Rules, 2001 framed under Delhi Electricity Reform Act, 2000 (DERA) and the Tripartite Agreement executed by GoNCTD with Unions of employees and Associations of officers of the erstwhile DVB. In terms of the aforesaid Rules and Tripartite Agreement, the Pension



Trust was funded at the time of unbundling of the DVB by way of one lump sum payment by GoNCTD. Subsequent contributions from the date of unbundling have to be made to the Pension Trust by the successor entities of DVB. The Commission has been releasing ad-hoc payments in DTL Tariff orders from FY 2011-12 onwards up to FY 2015-16. Further, in the Tariff Order dated August'2017, the Commission has directed the DISCOM's for submitting the reconciliation statement and deposit the amount directly to the pension trust, instead of the past practice of routing it through DTL.

- 2.112 Section 86 of the Electricity Act, 2003, which defines functions of State Commission, does not provide for issuing Regulations of Pension Trust. The fact has also been appreciated by the Hon'ble APTEL in Appeal No. 238 of 2013 (Mahendra Gupta & Others Vs DERC), wherein it has held that "the learned State Commission has no jurisdiction to go into disputes between the Appellants and the Pension Trust with regard to release of terminal benefits in their favour. The grievances of individual employees/appellants relating to service matters relating to the terminal benefits including pension are not under the jurisdiction of the State Commission". The Commission reiterates its view that it is beyond its jurisdiction to regulate the Pension Trust or to frame Regulations in this regard.
- 2.113 The Hon'ble Supreme Court in the matter of NDPL Vs. GoNCTD & Ors. in Civil Appeal no. 4269 of 2006 (Judgment dated 3/05/2010) had inter alia held that any liability towards DVB employees and existing pensioners are the responsibility and liability of the successor utility or employer.
- 2.114 The Commission vide letter no. F.17(44)/Engg./DERC/201213/C.F. No.3481/3320 dated 11/09/2012 has issued Statutory Advice under Section 86(2) of the Electricity Act, 2003 to Govt. of NCT of Delhi to constitute an Oversight Committee to look into the issues related to pensioners of erstwhile DVB. The subject matter is presently subjudice before Hon'ble High Court of Delhi and the parties to the dispute should expedite the matter before the Court and explore other avenues for settlement of the dispute.



2.115 The Commission vide letter dated 8/12/2016 and 13/7/2020 has requested GoNCTD for conducting a forensic audit of Pension Trust for authentication of the data of pension disbursement from FY 2002-03 to till date to ascertain the actual liability of Pension Trust.

### **ISSUE 8: OPEN ACCESS**

### STAKEHOLDER'S VIEW

- 2.116 The Commission should consider to allow DTL to adjust the STOA Charges against the huge total outstanding dues of DTL since October 2010 towards wheeling charges, while Truing-up of FY 2021-22 and in ARR of FY 2023-24, which is payable to BYPL by DTL. Capitalization Pending Electrical Inspector Certificate:
  - a. The Claim of Rs. 331 Cr and the interest thereon must be rejected and is not a matter of law as emphasized by the Hon'ble Supreme Court.
  - b. There is no necessity of any reviewing AT&C loss which the Hon'ble Supreme Court refused to entertain. No claim of Rs. 70 Cr and interest of Rs. 363.01 Cr of the first control period can entertained.
  - c. Revision of True up expenses for R&M. This shall be based on actual availability of machineries.
- 2.117 The Commission should consider to allow DTL to adjust the STOA charges against huge total outstanding dues of DTL since October' 2010 towards wheeling charges, while truing-up of FY 2021-22 and in ARR of FY 2023-24, which is payable to BRPL by DTL.
- 2.118 DERC is requested that Integrated Contract Demand and corresponding admissible drawl should be applicable for DMRC, similar to the facility being extended by Delhi Transco to the DISCOMs, as DMRC is also connected at multiple power connection points.

### **PETITIONER'S RESPONSE**

### **TPDDL**

2.119 Tata Power-DDL follows the DERC (Supply Code and Performance Standards)



Regulations, 2017 and Tariff Orders issued by the Commissions for the billing of the consumers. There is no concept of integrated contract demand and each connection of consumer is treated and serviced separately by distribution utilities.

### **BYPL**

2.120 No replies received.

### **BRPL**

- 2.121 As regards to the adjustment of STOA charges, it is submitted that credit of STOA charges to be refunded by DTL to BRPL on monthly basis is to be adjusted with current bills of DTL. DTL cannot be allowed to adjust the same with past alleged overdues, as directed by the Commission in Tariff Order dated 30.09.2021, as under: -
- 2.122 "The Commission directs the Petitioner to disburse Short Term Open Access Charges to DISCOMS as per applicable rules and regulations, on monthly basis on the date of raising Transmission charge bills. Further, no adjustment of STOA charges shall be made towards any past dues/ or adjustment in transmission bills of utilities."

# **NDMC**

2.123 No reply from NDMC.

### **COMMISSION'S VIEW**

- 2.124 Section 42 of the Electricity Act, 2003 provides for non-discriminatory open access to consumers as per the provisions specified by the Commission. Accordingly, the Commission has already notified Regulations for allowing open access to consumers whose contract demand is 1 MW and above. The Commission has decided to allow Transmission and Wheeling Charges, Cross Subsidy Surcharge, Additional Surcharge and other applicable charges under Open Access keeping in view the provisions of the Electricity Act, 2003, National Electricity Policy, National Tariff Policy and the Open Access Regulations of the Commission.
- 2.125 The Open Access Charges will be governed by Order dated 1/6/2017, 3/9/2021, 1/10/2021 & 10/04/2024 as amended from time to time.
- 2.126 The Distribution Licensee shall be compensated by consumer for permitting open



access. In accordance with the methodology followed in the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 and DERC (Business Plan) Regulations, 2019, the approved ARR for Wheeling and Retail Supply business is trued up during calculations of ARR.

### **ISSUE 9: TARIFF HIKE**

### STAKEHOLDER'S VIEW

- 2.127 There are different charges levied under different heads due to which the final tariff is so high. DERC is requested to review these charges. The charges are mentioned below:
  - 1. Fixed charges having different slabs of sanctioned load.
  - 2.Time of Day Charges
  - 3.8% Surcharge
  - 4. Electricity Charge @5%
  - 5. Pension Charge @7%
- 2.128 In absence of transparency, verification of claims at stake, action taken report on PAC report 2006 on privatization of power in Delhi, the consumers should not be punished by a hike in tariff.
- 2.129 Tariff revision is not linked to the consumer price index but the power purchase cost.

  In the absence of the data, the proposal is misleading and intends to hike the tariff.
- 2.130 The Commission may dismiss the petition filed by NDMC for enhancing the tariff as it is without any merits.
- 2.131 The Commission should review power tariff of Power DISCOMs since they are earning huge profits.
- 2.132 To make cost reflective tariff to ensure liquidation of revenue gap, timely recovery of costs in line with National Tariff Policy 2016 by increasing DRS from 8% to 20% and allow levy of 8% DRS on PPAC.

## **PETITIONER'S RESPONSE**



### **TPDDL**

- 2.133 Timely release of Tariff Order is an important element for recovery of ARR which ensures that the required revenue is recovered in timely manner without any carrying cost burden on consumers.
- 2.134 It was observed that there was delay in issue of last few tariff orders and Tariff Order was not issued for FY 2022-23 at all. Such delays not only impact the DISCOMs by non-recovery of actual cost but also lead to the unwarranted carrying cost burden on the Consumers. Further, 85% 90% cost of any Distribution Company is Power Purchase and O & M Expenses which are directly affected by the rise in Inflation. Increase in cost of Coal, Gas and Transportation direction impact the long term and short-term Power Purchase Cost. Though the PPAC formula covers the increase in long term power purchase cost to some extent however there is delay of at least 4 months from incurring the cost to its recovery. Besides, recovery is also limited up to maximum of 8.75% on Suo Motto Basis. There is considerable delay in recovery of rest of differential cost through adjudication of differential PPAC Petition. Further, Current PPAC mechanism doesn't include short term power purchase cost.
- 2.135 Further, the Commission also provides increase in yearly O & M expenses by linking it to Inflation. Hence, though the O & M expenses of DISCOM increases from 1st April of every year, the corresponding increase in Tariff is not reflected till Tariff Order is released.
- 2.136 Hence, the Commission is requested to issue Tariff Schedule for first year of control period and the Tariff of next financial years be based on the formula proposed for timely implementation and for better clarity to consumers as well as DISCOMs for long term planning. The adjustment in Tariff will occur once the True Up is completed and Tariff Order is issued.
- 2.137 There is no Tariff hike in Delhi DISCOMs for past 7 years, Pension Trust surcharge has been increased from 3.8% to 7% resulting in Tariff increase for the end consumer.
- 2.138 Currently the Tariff for all Consumer Categories is not cost reflective. This in turn have led to creation of Regulatory assets which have burdened the consumers with its



carrying cost and the DISCOMs with cash flow issues. Hence, cost reflective tariff along with early liquidation of Regulatory Assets is in the interest of the consumers and the power sector of Delhi.

### **BYPL**

2.139 Determination of electricity tariff to be charged from the consumer is the sole prerogative of the Commission u/s 45 of the Electricity Act, 2003.

### **BRPL**

- 2.140 As a Distribution Company ("DISCOM"), the ARR of BRPL, and consequently the tariff to be recovered from the consumers, is regulated by the Commission, and determined under Section 62 read with Section 61 of the Electricity Act, 2003 ("Electricity Act"). Since the tariff and the ARR are regulated, BRPL cannot recover any amount in tariff from its consumers other than what is allowed by the Commission in the Tariff Order.
- 2.141 The DISCOM submits that the determination of electricity tariff to be charged from the consumer is the sole prerogative of the Commission u/s 45 of the Electricity Act, 2003.

### **NDMC**

2.142 No Response from NDMC

# **COMMISSION'S VIEW**

2.143 The Commission determines the ARR for DISCOMs as per the provisions of the relevant Regulations. The Commission in its Tariff Order has provided the break-up of the major components considered for projecting costs of supply like power purchase cost, O&M costs, CAPEX, financing cost, the gap in True up to FY 2021-22 and carrying cost for the Regulatory Assets etc. This forms the basis for the projection of the gap/surplus between present requirement in terms of ARR and revenue available at existing Tariff. It is in the consumer's overall interest, that the gap between these two figures is filled by adjusting the Tariffs so as to reduce the accumulated Revenue Gap/Regulatory Assets and the Carrying Cost thereof, which otherwise would impose an additional burden on the average consumer. The Tariff Order is issued after prudence check of



the Petitions submitted by the DISCOMs and after considering each element of cost projected in the Petitions with due analysis and ensuring proper justification.

## **ISSUE 10: TARIFF CATEGORY**

### STAKEHOLDER'S VIEW

- 2.144 The DERC is requested to declare Green Energy Tariff in order to achieve 100% renewable energy target.
- 2.145 CNG Stations to be considered under Public Utility Tariff Schedule as the Ministry of Labour and Employment has granted the Public Utility status to City Gas Distribution Companies, also requesting to help them in the green initiative.
- 2.146 The DERC is requested to consider electricity tariffs on Telecom Industry under Industrial Rates rather than the non-domestic/commercial rates.
- 2.147 The DERC is requested that Tariff under the Public Utility Category should be based upon actual cost of supply.
- 2.148 Benefit of zero billing to consumer as per APTEL judgement 9/09/2015 should be provided.
- 2.149 The DMRC requested to charge electricity tariff as per agreed principle of cost of serve for DISCOM at 220/66 kV. DMRC further requested to treat them as a separate category of consumers whose tariff would be based upon the actual cost of supply excluding both the subsidy and cross subsidy elements.
- 2.150 The DMRC is requested to reduce the tariff for Public Utility category.
- 2.151 The DERC is requested to put the pumping load and water treatment plant of MCD at par with DJB and the same may be kept under the head of Public Utilities.
- 2.152 The Commission may re-look in the tariff provision for Advocates and consider:
  - a) the Chamber of Advocates in the court Complex or outside the complex under domestic category; or
  - separate category for Advocates/Professional with tariff lower than nondomestic tariff; or
  - entire court complex including the chambers of advocates under Public Utility category; or



d) advocate chambers with upto 3 or 5 KW sanctioned load and consumption upto 1000 units per month under domestic tariff.

## **PETITIONER'S RESPONSE**

## **TPDDL**

- 2.153 Tariff Determination and Tariff Design for all consumer categories is the sole prerogative of the Commission.
- 2.154 The legislative framework relating to the electricity sector in India is provided by the Electricity Act, 2003. Section 174 of this Act specifies that the provisions of this Act shall have over-riding effect notwithstanding anything inconsistent therewith contained in any other law for the time being in force or any instrument having effect by virtue of any law other than this Act. Hence, the Telecommunication (fixed network) and Telecom Towers have been given infrastructure status by the Government of India in the year 2012, may be beneficial for the growth of Telecom Sector but this cannot be the basis for seeking industrial Tariff of electricity.
- 2.155 Further, the State Electricity Regulatory Commissions have been given power to frame regulations under Section 181 of the Electricity Act 2003 with regard to methods and principles by which charges for electricity shall be fixed. Under Section 62(3) of the Act, it is for the State Electricity Regulatory Commission to decide as to under which category a consumer should be placed.
- 2.156 According to Section 61(g) of the said Act, tariff should reflect the cost of supply of electricity, and it should reduce cross-subsidies. The tariff is determined by adopting rationalization measures allowing almost equal tariff to all consumers barring a few, such as Agriculture and Domestic consumers. If consumers under the commercial Tariff category are brought under subsidized category, it would lead to increase in cross subsidy and would be in contravention to the provisions of the Act. Besides, the list of Infrastructure sub sectors notified by the Government of India in 2012 contains a number of subsectors and picking one out of the said list to give Industrial Tariff, would amount to discrimination to the other Infrastructure Sub-Sectors.
- 2.157 Telecom companies are profit making commercial enterprises. Any reduction in power tariff would add to the profits of these companies. Besides, if the Telecom Companies



- need to be subsidized, the Electricity Act, 2003 provides the provision of subsidy by State Government under Section 65.
- 2.158 Further, most of the State Electricity Regulatory Commissions have categorized Telecom infrastructure/ companies under commercial tariff category.
- 2.159 Moreover, valid Factory License shall be mandatory for applicability of Tariff under Industrial category as per the last Tariff Order issued on 30.09.2021 for Tata Power-DDL. It is further explained in the said Tariff Order that

"the Factory License for the purpose of applicability of industrial tariff shall mean the license or permission or authorisation or any other document issued or granted by Directorate of Industries or Ministry of Micro, Small and Medium Enterprises or MCD or any other Central or State Government Agency, as applicable, for running an Industry or Factory in respective field of operation."

- 2.160 TPDDL is billing all of its consumers as per Tariff Order FY 2021 22. The Commission may decide the tariff differentiating it on the basis which have been provided for in the Electricity Act 2003, specifically under Section 62 (3) of the Act. However, tariff determination and design is the sole prerogative of the Commission.
- 2.161 Tariff determination and tariff design for all consumer categories is the sole prerogative of the Commission. Further, DMRC is covered under Tariff of Public Utility and is given benefit of lower tariff along with other public utilities in comparison to other Industrial & Commercial consumers.
- 2.162 Tariff determination and tariff design for all consumer categories is the sole prerogative of the Commission.
- 2.163 The Commission had in Tariff Order for FY 2013-14 included the "Lawyer Chambers in Court Complexes" under Non-Domestic tariff. However, prior to that in the Tariff Order for FY 2011-12, the Commission had noted that it has already allowed domestic tariff for the professionals (including lawyers) who are using their residence for professional purposes in accordance with MPD 2021 and that in respect of the Chamber of the Lawyers in Court Complexes, the provision of professional services in



the Chamber does not warrant domestic tariff.

### **BYPL**

2.164 No replies received.

### **BRPL**

2.165 No replies received.

### **NDMC**

2.166 No replies received.

## **COMMISSION'S VIEW**

2.167 Hon'ble APTEL in Appeal No. 195 to 2013, has remanded the case to DERC to True up for FY 2011-12 for zero billing and consumption. Further, the benefit of Zero Billing in compliance to Hon'ble APTEL Judgment in appeal no. 195/ 2012 has been considered in True-up of past period in Tariff Order dated 29/09/2015, as follows:

" Zero Billing – 195 of 2012

3.132 As per the direction of Hon'ble APTEL in appeal no. 195 of 2012, the Commission has revised the AT&C Loss Computation for FY 2010-11. It is observed that the Petitioner had submitted total quantum of zero billing at 40.85 MU for the period between Jan'11 to Mar'11. The Petitioner was directed to submit the details of zero billing entire FY 2010-11 in view of the APTEL's direction. The Petitioner has submitted that total quantum of zero billing during FY 2010-11 which was lesser than earlier submission during the technical validation in true up of FY 2010-11 in tariff order dated 13.07.2012. Therefore, the Commission has decided that total quantum of zero billing basis be prorated for the entire year based on the three months information as provided while true up of FY 2010-11. Accordingly, the total impact of an amount of Rs. 57.98 crore on account of under achievement in AT&C loss target has been added into the revenue available towards ARR in FY 2010-11."

- 2.168 The categorization of consumers in various Tariff categories by the Commission is governed by Section 62 (3) of Electricity Act, 2003 as follows:
  - "(3) The Appropriate Commission shall not, while determining the tariff under this Act, show undue preference to any consumer of electricity but may



differentiate according to the consumer's load factor, power factor, voltage, total consumption of electricity during any specified period or the time at which the supply is required or the geographical position of any area, the nature of supply and the purpose for which the supply is required."

2.169 Various suggestions regarding re-categorization of load and slabs has been received from stakeholders. Accordingly, the details of applicable Electricity Tariff for various categories of consumers shall be dealt in Other Terms and Conditions of Tariff Schedule of this Tariff Order.

## **ISSUE 11: FIXED CHARGE**

### STAKEHOLDER'S VIEW

- 2.170 The DERC is requested to reduce fixed charges and instead of sanctioned load it may be charged on MDI Load.
- 2.171 DISCOM has not explained the basis of levying high Fixed Charges.
- 2.172 No fixed charges should be applicable on DMRC as no DISCOM network is used.
- 2.173 In regards FC and ECR to be recovered by DISCOMs from Consumers, the fixed charges of a consumer having load of 6 kW may be Rs. 290 but DISCOMs are collecting Rs. 600.
- 2.174 ECR and FC charges levied on consumers varies from DISCOM to DISCOM. As the choice of desired DISCOM is not provided to the consumer, uniform tariff across all DISCOMs may be devised.

# **PETITIONER'S RESPONSE**

### **TPDDL**

2.175 One of the objectives of the Tariff Policy is to ensure creation of adequate capacity including reserves in generation, transmission and distribution in advance for reliability of supply of electricity to consumers as per Section 4 (i) of the Tariff Policy. Lower recovery of fixed costs of a distribution utility from the Fixed Charges increases the variability of recovery of its costs as recovery of Energy Charges depends on the consumption thereby pushing the distribution utility to cut down on building efficient



network.

- 2.176 The Recovery from fixed charges as per Tariff Order for FY 21-22 is only around 17% against around 60% fixed cost of the ARR.
- 2.177 In the interest of consumers and financial viability of the Delhi DISCOMs, the Hon'ble Commission is requested to kindly specify a trajectory in increase in Fixed Charge so as to ensure full recovery of fixed costs from fixed charges and ensure that the ensuing tariff should be cost reflective for each category of consumer as well as recover fixed cost of DISCOMs from fixed part of Tariff.
- 2.178 We also agree that fixed cost of DISCOM should be recovered from fixed charges of the consumer and hence the fixed cost of the consumer should be increased to match the recovery of fixed cost.
- 2.179 Fixed charges are part of Total tariff and is used for part recovery of fixed cost of DISCOMs. Further, the levy of Fixed charges is in line with Section 45(3) of the Electricity Act, 2003 and should not be exempted for any category of consumer.
- 2.180 The fixed charges are non-telescopic. i.e. charges are calculated as per the slab they fall in and not slab wise.
- 2.181 The 6 kW load will fall in the category of > 5kW and ≤ 15 kW for which the Fixed charges are Rs. 100/kW/month. Hence, for a 6 kW connection, charges of Rs. 100/kW/month are to be paid i.e. Rs. 600 and not Rs. 290/-.
- 2.182 Base Tariff i.e Fixed and Energy charges, notified by the Hon'ble Commission are till date uniform for all DISCOMs of Delhi and hence Tariff is same for all consumers of Delhi. Only Power Purchase Adjustment Charges (PPAC) vary from DISCOM to DISCOM in accordance to actual Power Purchase Cost.
- 2.183 Fixed charges as part of tariff is levied so as to be able to cover the fixed expenses / costs of DISCOMs. DISCOMs need to establish and maintain infrastructure and network corresponding to the Higher of Sanctioned load or Connected load of the Consumers to ensure uninterrupted power supply irrespective of the fact whether such load demand is actually used or not.
- 2.184 DISCOM also need to establish its network in N-1 configuration to maintain the



- redundancy in electrical network in case of fault.
- 2.185 Further, the Peak of the different category of consumer varies in time and period and all consumer demand doesn't peak at same time and period. So Peaks for different types of consumptions do not occur simultaneously and hence network is to be maintained in accordance to local peak of network.
- 2.186 It is because of above reasons, the installed capacity of network is higher than that the peak load.
- 2.187 For all categories other than domestic, fixed charges are levied based on billing demand. For Domestic consumers, there is no timely updation by the consumer of enhanced load being used by them since there is no surcharge levied on excess load. This leads to excessive use of electricity which has a definitive impact on the electricity network. DISCOMs have to arrange for network augmentation since network has to be in conformity with load being supplied. Such excessive load at times leads to burning of meter and enhances consumer indiscipline.
- 2.188 Fixed charges for Domestic consumers if levied on billing demand will help recover costs according to the actual usage of the consumer. Also, the surcharge on excess load will help ensure discipline amongst Domestic consumers. We welcome this suggestion to bill fixed charges on billing demand.

# **BYPL**

2.189 The determination of electricity tariff to be charged from a consumer is the sole prerogative of the Commission u/s 45 of the Electricity Act, 2003.

# **BRPL**

2.190 No replies received

### **NDMC**

2.191 No replies received.

# **COMMISSION'S VIEW**

2.192 Aggregate Revenue Requirement (ARR) of DISCOMs recoverable through Electricity Tariff has two parts i.e., Fixed Cost and Variable Cost. The Fixed Cost raised to DISCOMs from Generating Companies/ Transmission Companies includes Capacity Charges to



- Generating Companies/ Transmission Companies, Depreciation, O&M Expenses, Interest on Loan Expenses related to Infrastructure Cost of DISCOMs based on Sanctioned Load of consumers etc. and Variable Cost raised to DISCOMs from Generating Companies mainly includes Fuel cost of Generating Companies.
- 2.193 The Fixed Charges, as determined by the Commission mandated under Section 45 of the Electricity Act, 2003, are levied by DISCOMs so as to recover their above mentioned Fixed Costs. These Fixed Costs have to be paid uniformly to Generating Companies and Transmission Companies irrespective of electricity consumption. Any under-recovery on account of these Fixed Charges shall have severe impact on cash inflows of DISCOMs and may disturb timely payments to Generation Companies and Transmission Companies.
- 2.194 Further, the non-payments of Fixed Charges by consumers leads to non-payment of Fixed Cost to Generation Companies and Transmission Companies by DISCOMs. It results into creation of vicious circle and disturbs the equilibrium of the Power Sector which may lead to non-availability of 24X7 uninterrupted power supply.
- 2.195 As the distribution company needs to pay the fixed cost to Generating Stations and Transmission Companies uniformly during the year, this erratic cash inflow makes it difficult to make timely payments to Generation Companies and Transmission Companies which derails the entire system. The Commission, in its DERC (Terms and Conditions for determination of Tariff) Regulations, 2017 has specified the components which are part of fixed charges and the variable charges separately.

# ISSUE 12: TRANSMISSION LOSS AND CHARGES

# STAKEHOLDER'S VIEW

2.196 BRPL has not remitted any amount to DTL against the Wheeling/Transmission Charges and therefore, no amount should be considered/ allowed by the Commission to BRPL towards transmission charges of DTL for FY 2021-22. Transmission Charges for FY 2023-24 was projected as Rs. 1466.40 Cr, however Bifurcation for intrastate Transmission was not provided by BRPL. Further, BRPL has not specified any roadmap for the payment of huge outstanding dues. DTL further requested to the Commission



- to direct BRPL to honour the Orders of Hon'ble Supreme Court at the earliest including LPSC @ 15%/18%.
- 2.197 BRPL in its True-up Petition for FY 2021-22 has considered 547.7 MU as Transmission Losses for FY 2021-22. However, BRPL has neither specified any percentage nor any bifurcation is given for Intra-State Transmission Losses, whereas as per SLDC data, the actual Intra-State Transmission Losses are 0.88%. Further in the ARR Petition for FY 2023-24, BRPL has projected Intra-State Transmission Losses @0.88% i.e. 105.4 MU
- 2.198 BRPL is regularly defaulting the payments of the transmission charges of DTL. DERC is requested to take suitable decisions on carrying cost or any incentives being allowed to BRPL.
- 2.199 BYPL has not remitted any amount to DTL against the Wheeling/Transmission Charges and therefore, no amount should be considered/ allowed by Hon'ble Commission to BYPL towards transmission charges of DTL for FY 2021-22. Transmission Charges for FY 2023-24 was projected as Rs. 922.40 Cr, however Bifurcation for intrastate Transmission was not provided by BYPL. Further, BYPL has not specified any roadmap for the payment of huge outstanding dues. DTL further requested to the Commission to direct BYPL to honour the Orders of Hon'ble Supreme Court at the earliest including LPSC @ 15%/18%.
- 2.200 BYPL in its True-up Petition for FY 2021-22 has considered 368.9 MU as Transmission Losses for FY 2021-22. However, BYPL has neither specified any percentage nor any bifurcation is given for Intra-State Transmission Losses, whereas as per SLDC data, the actual Intra-State Transmission Losses are 0.88%. Further in the ARR Petition for FY 2023-24, BRPL has projected Intra-State Transmission Losses @0.88% i.e. 75 MU
- 2.201 For FY 2021-22, TPDDL has not specified any percentage for Intra-State Transmission Losses and has considered the Intra-State Transmission Loss as 87.08 MU. Further in the ARR Petition for FY 2023-24, TPDDL has projected Transmission Loss @ 3.50 % for PGCIL and DTL as a whole, and has considered 100.61 MU towards the Intra-State Transmission Losses.
- 2.202 DERC should take necessary steps to ensure the timely recovery of huge outstanding



- transmission charges of DTL within the next 1-2 years. before the end of the license period of BRPL.
- 2.203 NDMC in its True-up Petition for FY 2021-22 has claimed Rs. 32.39 Crore towards Intra-State Transmission Loss / Charges, against the bills raised by DTL amounting to Rs. 44.98 Crore towards wheeling charges. However, NDMC has remitted only Rs. 26.94 Crore during for FY 2021-22 to DTL. Further, in the ARR Petition for FY 2023-24, NDMC has projected an amount of Rs. 45.00 Crore.
- 2.204 For FY 2021-22, the actual Intra-State Transmission Losses are 0.88% and NDMC has considered the Intra-State Transmission Loss as 12.25 MU. Further in the ARR Petition for FY 2023-24, NDMC has projected Transmission Losses as 0.88% i.e. 12.48 MU

### **PETITIONER'S RESPONSE**

### **TPDDL**

- 2.205 Tata Power-DDL computes the losses as difference of the actual power scheduled and energy received at Tata Power-DDL periphery, and the losses are prorated under Intra state and Interstate losses as follows:
  - 1. For Intra State Losses:- DTL losses have been factored in as per the data shown on the Delhi SLDC Website i.e 0.88% approx.
  - 2. For Inter State Losses:- Remaining difference is booked under Interstate head.
- 2.206 TPDDL has considered the total transmission loss at 3.5%. The same included both STU losses of 0.88% and CTU losses which generally varies in the range of 2.5% to 3.75%. Hence, it has been assumed that expected STU+CTU losses for the year may be around 3.5%. The same may change as per actual losses notified by CTU/STU.

### **BYPL**

2.207 No replies received.

### **BRPL**

2.208 BRPL has claimed total Transmission Charges of Rs. 1131.2 Crores including Rs. 262.30 Crores paid to DTL [Table No. 3A-23 & 3A-26 @ Pg. 131 to 134 of True Up Petition].
Notably, BRPL has been making payment of current dues of DTL for FY 2021-22in terms



of Orders of the Hon'ble Supreme Court in W.P. (C) No. 104 of 2014, viz.: -

a) Order dated 26.03.2014 wherein the Hon'ble Supreme Court directed BRPL to make 100% payment of the current dues w.e.f. 01.03.2014 which will relate to the billing period from 01.01.2014, as under: -

"In our opinion, the suggestion made by Mr. Rohatgi is reasonable. This would avoid unnecessary delay on the ground that necessary information has not been given. Let the necessary questionnaire/proforma be given to the distribution companies within 10 days from today. The information would be furnished/ supplied by the distribution companies within 10 days thereafter to the DERC and within two weeks thereafter, the road map will be prepared by the DERC. In the meantime, the distribution companies will continue to pay the current payments to the generating and transmission companies with effect from 1st March, 2014 which will relate to the billing period from 1st January, 2014.

The interim order dated 7th February, 2014 with regard to no disconnection in the supply of electricity shall continue."

Order dated 26.03.2014 was continued by Orders dated 06.05.2014 and 03.07.2014.

b) Order dated 12.05.2016 wherein the Hon'ble Supreme Court directed BRPL to pay 70% of the current dues to Indraprastha Power Generation Co. Ltd. ("IPGCL"), Pragati Power Corporation Ltd. ("PPCL") and DTL (collectively "Delhi Utilities") as under: -

"We make it clear that till further orders, the alleged contemnorsrespondents shall pay 70 per cent of the current dues".

2.209 Notably, BRPL has been making 100% payment of all current bills of DTL since November 2017, whereas Hon'ble Supreme Court has directed BRPL to pay 70% of the current dues. As on 30.06.2023, BRPL has already paid 101% of the current bills of DTL since January 2014 in terms of directions of Hon'ble Supreme Court.



2.210 It is ex-facie arbitrary on the part of DTL to contend that BRPL has not remitted any amount to DTL against Transmission / Wheeling Charges. Tabulated statement of the payments made by BRPL against the bills raised by DTL during FY 2021-22 in terms of Orders dated 26.03.2014 and 12.05.2016 of the Hon'ble Supreme Court and after considering adjustment of Subsidy released by the Government of NCT of Delhi ("GoNCTD") directly to DTL is as under:-

Table 2. 1 Status as on 30.06.2023 (Rs Crore)

TL	Total Dues – Post Jan 2014	Payme Amount Paid including TDS	Paid Subsidy STOA Total Credit Payments				
	А	В	С	D	(E = B+C+D)	F = E/A	
Wheeling Charges	3,578	1,204	1,724	686	3,614	101%	

Table 2. 2 : Payment of transmission bills for FY 2021-22 (Rs Crore)

	c	Payment				
DTL	Bill for FY 21-22	Through Subsidy	Cash & TDS	STOA Credit	Total Payment	
Wheeling Charges	426.68	138.48	120.23	167.97	426.68	
DTL SLDC	3.55	-	3.55		3.55	
Total	430.23	138.48	123.79	167.97	430.23	

- 2.211 The aforesaid is without prejudice to the rights and contentions of BRPL as regards the unlawful adjustment of Subsidy by the GoNCTD towards dues of DTL against the prescription of Section 65 of the Electricity Act.
- 2.212 In the ARR Petition, BRPL has projected total Transmission Charges of Rs. 1466.4 Crores [Table No. 2-49 @ Pg. 119 of ARR Petition] based on the escalation observed in the past trend. As regards bifurcation of Intra-State Transmission Charges during FY 2021-22, it is requested that Hon'ble Commission may be pleased to consider the actual data as submitted by the Delhi State Load Despatch Centre ("SLDC") while truing up for FY 2021-22.
- 2.213 As regards the alleged non-payment / delay in payment of Transmission / Wheeling



Charges by BRPL, it is noteworthy that: -

a) BRPL has been making payments to DTL in terms of Orders dated 26.03.2014 and 12.05.2016 passed by the Hon'ble Supreme Court. Notably, by Order dated 26.03.2014, Hon'ble Supreme Court was pleased to direct BRPL to make payment of current dues with effect from 01.03.2014 which will relate to the billing period from 01.01.2014.

As such, any alleged dues of DTL prior to 01.01.2014 have been stayed by the Hon'ble Supreme Court and are subject to final adjudication of W.P. (C) No. 104 of 2014 and connected matters. Contention of DTL that BRPL is liable to pay alleged dues which have accumulated since October 2010 is contumacious and in the teeth of the Orders and directions of the Hon'ble Supreme Court.

- 2.214 As regards the contention that Commission has also been allowing carrying cost and surcharge on the Revenue Gap / Regulatory Asset to BRPL, it is submitted that carrying cost and surcharge for recovery of Regulatory Asset is to be allowed by the Hon'ble Commission to BRPL in terms of:
  - a) Clause 8.2.2 of the statutory Tariff Policy, 2016 notified under Section 3 of the Electricity Act;
  - b) Judgments dated 11.11.2011 in OP No. 1 of 2011 [2011 SCC On-line APTEL 188](Paras. 65 & 66) and 14.11.2013 in OP No. 1 and 2 of 2012 [2013 SCC OnLine APTEL 137](Paras. 38 & 40) of the Hon'ble Appellate Tribunal for Electricity ("Hon'ble APTEL"); and
  - c) Order dated 15.12.2022 in MA Nos. 633-634 of 2022 passed by the Hon'ble Supreme Court.
- 2.215 Without prejudice to the above, it is submitted that the issue of recovery of Regulatory Asset and insufficiency of 8% surcharge has been raised by BRPL before this Hon'ble Commission, in matters before Hon'ble APTEL as well as before the Hon'ble Supreme Court.
- 2.216 Precarious financial condition of BRPL as also the inadequacy of 8% surcharge allowed by the Hon'ble Commission was admitted by the Hon'ble Commission itself in its Statutory Advice dated 15.12.2010 and 01.02.2013 issued under Section 86(2)(iv) of



- the Electricity Act to the GoNCTD.
- 2.217 In view of the above, it is submitted that the suggestions / contentions of DTL are erroneous and misconceived, and as such, liable to be rejected by the Hon'ble Commission. Hon'ble Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.
- 2.218 Detailed submissions as regards opening of LC by BRPL in favour of DTL have been made hereinabove at Para. 3.2 which may be read as part of the response and the same are not being repeated for the sake of brevity and to avoid prolixity. Hon'ble Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.
- 2.219 It is requested that Hon'ble Commission may be pleased to consider the actual data of Transmission Losses as submitted by the Delhi SLDC while truing up for FY 2021-22. Further, BRPL has projected 0.88% of Intra-State Transmission Losses as submitted by Delhi SLDC. Hon'ble Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.
- 2.220 As regards the contentions of DTL qua alleged non-payment of dues / non-compliance with Orders of the Hon'ble Commission and the Hon'ble Supreme Court, detailed submissions have been made hereinabove at Paras. 2 to 2.7 which may be read as part of the response and the same are not being repeated for the sake of brevity and to avoid prolixity.
- 2.221 On the issue of opening of LC in favour of DTL, considering the precarious financial condition of BRPL, for reasons not attributable to it as explained hereinabove, it is submitted that the issue of opening of LC was raised by DTL before the Hon'ble Commission in Petition No. 46 and 47 of 2013 wherein the Hon'ble Commission by its Order dated 22.11.2013 directed for constitution of an Empowered Committee. The said Order was challenged by DTL and is pending adjudication in Appeal No. 32 of 2014 before the Hon'ble APTEL. As such, at this stage, DTL ought not to insist upon BRPL to open LC.
- 2.222 As regards the Liquidation Plan proposed by BRPL, it is submitted that: -



- 2.223 BRPL has made additional payments to DTL of Rs. 157.50 Crores, from June 2018 onwards which was in addition to the current dues payable, in order to demonstrate and establish BRPL's bona fide intent to pay the admitted dues of DTL on an 'ability to pay' basis. However, BRPL could not sustain the additional payments mainly due to reduction in Retail Tariff (on account of reduction in fixed charges) by the Hon'ble Commission in the Tariff Order dated 31.07.2019.
- 2.224 BRPL by its communications dated 02.07.2022 and 17.08.2022, without prejudice to its rights and contentions in proceedings pending in various fora, had proposed a consolidated and comprehensive One Time Settlement ("OTS") plan for liquidation of overdues of Delhi Utilities.
- 2.225 Proposed OTS plan has also been placed before the Hon'ble Commission for its guidance and imprimatur by way of Interim Applications in Review Petition Nos. 59 and 60 of 2019 which were disposed of on 15.09.2022 as under: -
- 2.226 "Heard Mr. Rahul Kinra, holding brief of Sr. Advocate, Mr. Bhatt. We have been informed that IPGCL and PPCL have filed an affidavit before this Commission categorically denying the willingness to participate in the reconciliation proceedings as proposed by the Commission on request of the Petitioner. Earlier also they had appeared and shown reluctance, today the affidavit is on record. Mr. Kinra has pleaded that he may be granted a week's time to consult his clients and the case may be fixed on the next date. However, after going through the contents of the IPGCL and PPCL, the Commission feels that this was an attempt for a reconciliation and the Commission had passed orders in a persuasive manner in the hope that the matter can be settled amicably in the interest of all the parties. However, if the other party has filed a categorical denial to the reconciliation proceedings, no rejoinder can be filed by the Petitioner. Ms. Kavya Shandilya, Counsel for DTL, has also submitted orally that as per the instructions they are not willing to come to the table for discussion. Mr. Kinra has pleaded vehemently that the matter should be kept pending but we feel it will be totally unnecessary as the prayer of the Petitioner is categorically denied. The interim relief applications bearing Nos. 3 and 4 of 2022, on which these reconciliation



- proceeding were sought to be started, stands disposed of. Disposal of these applications will not mean that the contentions of the Petitioner have been rejected or the stand of the opposite parties has been legally accepted."
- 2.227 The said Review Petitions are still pending before the Commission and were last listed on 15.11.2022 wherein the Commission had adjourned the hearing in the matters to 16.02.2023. However, the hearing on 16.02.2023 in the Review Petitions was adjourned due to the non-availability of the Commission, and the next date is to be informed in due course.
- 2.228 By its communication dated 14.11.2022, DTL has informed that the OTS is not tenable and cannot be entertained.
- 2.229 In view of the above, it is submitted that BRPL has been taking proactive steps to liquidate the outstanding dues of DTL, while suffering on account of the non-cost reflective tariff determined by the Commission year-on-year. Aforesaid contentions of DTL are erroneous and misconceived, and as such, liable to be rejected by the Commission. The Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.
- 2.230 It is requested that the Commission may be pleased to consider the actual data of Transmission Losses as submitted by the Delhi SLDC while truing up for FY 2021-22. Further, BRPL has projected 0.88% of Intra-State Transmission Losses as submitted by Delhi SLDC. Hon'ble Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.

## **NDMC**

2.231 Did not provide any comment.

### **COMMISSION'S VIEW**

2.232 The Commission determines the transmission charges of DTL as per Tariff Regulations, 2017 & Business Plan Regulations, 2019. Further, the transmission losses and availability are being considered as provided by Delhi SLDC. With regards to the dues to DTL by DISCOMs, it is pertinent to state that in case DISCOM do not pay State GENCO and DTL as per timelines mandated in the Tariff Regulations, 2017 then they



- are liable for LPSC as stipulated in the said Regulations. LPSC paid by DISCOMs to State GENCO and DTL is not passed through in their ARR.
- 2.233 Further, directives has been issued in previous Tariff Order to DISCOMs to make timely payment of bills to all the Generating Companies and Transmission Utilities. No Late Payment Surcharge shall be allowed as a pass through in the ARR on account of delayed payments.

### **ISSUE 13: E-BILL & ONLINE PAYMENT**

### STAKEHOLDER'S VIEW

- 2.234 The DERC is requested to make provision for DISCOMs to share paper bill rather than sharing e-bill.
- 2.235 Hard Copy of Electricity Bill must be provided to the consumers and option of payment by cheque though RWA drop box must be maintained.

### PETITIONER'S RESPONSE

### **TPDDL**

- 2.236 Hard copy of the bills are being provided to the consumers. At present, the bills are also being provided on email and whatsapp if the consumer so opts.
- 2.237 Soft copy of the bill provided on email or whatsapp has all the details as in the actual hard copy of the bill and can be viewed on smart phone or laptop/tablet. SMS are sent in addition and not in place of the soft copy of the bill.
- 2.238 Proposal to make e-bill mandatory for consumers with sanctioned load above 5 KW and for Zero Amount Payable bills was with the intention of saving trees (saving the environment), ease of access by consumer, time saving in delivery of bill and less documentation and that for zero payable bills the consumer needs to keep the bill only for records which can be kept in soft format.
- 2.239 Secondly, drop boxes placed in societies are prone to mischief and there is no responsibility taken for its security. All drop boxes cannot be cleared daily which will lead to delayed posting and imposition of late payment surcharge. To avoid these issues and for timely updation of payments, online payments are advisable.



### **BYPL**

- 2.240 The consumer is given option to consumers to get e-Bill from application or through website.
- 2.241 At present, any consumer of the Petitioner can request to opt for e-bill and discontinue their physical bills or may decide to continue with both formats. A numbers of consumers have already opted for e-bills and have decided to stop their physical bills. Lakhs of consumers have already opted for e-bills and have decided to stop their physical bills. Further, the Commission has also provided the provision in DERC (Supply Code and Performance Standards) Regulations, 2017 stated as under:

"38 (5) The consumer shall have an option to receive the bill either in hard copy or through electronic mode such as e-mail. The consumer opting for receiving bill through electronic mode shall register for the same:

Provided that the distribution licensee shall deliver the bill both in hard copy and in electronic mode such as email for a consecutive period of 3 (three) billing cycles from the date of registration by the consumer: Provided further that after a consecutive period of 3 (three) billing cycles, the Licensee may stop the delivery of hard copy of the bill."

### **BRPL**

2.242 BSES Rajdhani have given the option to consumers to get e-Bill from application or through our website. Lakhs of consumers have already opted for e-bills and have decided to stop their physical bills. Further, the Commission has also provided the provision in DERC (Supply Code and Performance Standards) Regulations, 2017 stated as under:

> "38 (5) The consumer shall have an option to receive the bill either in hard copy or through electronic mode such as e-mail. The consumer opting for receiving bill through electronic mode shall register for the same:

> Provided that the distribution licensee shall deliver the bill both in hard copy and in electronic mode such as email for a consecutive period of 3 (three) billing cycles from the date of registration by the consumer: Provided further that



after a consecutive period of 3 (three) billing cycles, the Licensee may stop the delivery of hard copy of the bill."

### **NDMC**

2.243 Replies not received

### **COMMISSION'S VIEW**

- 2.244 The e-bill and online payment along with other multiple mode of payment is voluntary for customers. Consumer can pay the bill by Cash, Cheque, Demand Draft, Money Order or through electronic modes. The date of realisation of cheque or Three (3) days from the submission of cheque shall be deemed to be the date of receipt of the payment provided that the cheque is not dishonoured.
- 2.245 Provided that if the cheque of a Consumer is dishonoured for Two (2) occasions in any Financial Year, then such Consumer shall not have facility of paying electricity bill through cheque for balance period of Financial Year. Provided further that cash payment limit for each monthly bill shall not exceed Rs 4,000/- or as may be decided by the Commission from time to time.
- 2.246 Accordingly, the directive has been issued regarding the Cash Collection in current Tariff Order, as follows:

"No payment shall be accepted by the Distribution Licensees from its consumers at its own collection centres/mobile vans in cash towards electricity bill exceeding Rs. 4,000/- except from blind consumers, for court settlement cases & payment deposited by the consumers at designated scheduled commercial bank branches upto Rs. 50,000/-. Violation of this provision shall attract penalty to the level of 10% of total cash collection exceeding the limit."

2.247 Further, in Tariff Order dated 30/09/2021, the Commission has mandatorily made the payment of monthly electricity bills of all categories of consumers except Domestic, Agriculture & Mushroom Cultivation exceeding Rs. 20,000/- digitally through various platforms like NEFT, RTGS, IMPS, Credit Card, Debit Card, Wallets (like PayTM, Google



Pay) etc.

## **ISSUE 14: PPAC AND OTHER SURCHARGE**

### STAKEHOLDER'S VIEW

- 2.248 The DERC is requested to review implementation of PPAC. Tremendous increase in PPAC has led to drastic increase in overall electricity bills due to which industries are suffering with deep losses.
- 2.249 There are different charges under different heads levied due to which the final tariff is so high. The DERC is requested to review these charges. The Charges are mentioned below.
  - 1.PPAC on Fixed Charges @8.75%
  - 2. PPAC on Energy Charges @8.75%
  - 3. Differential PPAC on Fixed Charges @20% approx.
  - 4. Differential PPAC on Energy Charges @20% approx.
  - 5. Surcharge on Fixed Charges @8%
  - 6. Surcharge on Energy Charges @8%
  - 7. Pension Trust Surcharge on Fixed Charge @7%
  - 8. Pension Trust Surcharge on Energy Charge @7%
  - 9. Electricity Tax @5%
- 2.250 The DERC is requested to withdraw various surcharge including Pension Trust, PPAC, differential PPAC, Deficit Revenue Recovery Surcharge.
- 2.251 The amount of PPAC is being charged beyond the provisions of the Tariff, also requested to reduce the PPAC.
- 2.252 Time of Day surcharge should not be applicable on DMRC keeping in view the nature of operations, which does not allow any flexibility of shifting the loads.
- 2.253 DISCOM has proposed for introduction kVAh billing in both lag and lead mode. However, DMRC proposed that existing practice of kVAh billing under Lag only metering may be continued to them.
- 2.254 DRS & PPAC are part of tariff. Distribution loss of BRPL 7.16% against NDPL 6.36% when the former's area is more developed. Power purchase cost per unit is not indicated.



### PETITIONER'S RESPONSE

### **TPDDL**

- 2.255 PPAC is levied to recover the incremental Power Procurement Cost on quarterly basis, over and above the Power Procurement Cost approved in the Tariff Order of the relevant year.
- 2.256 The Commission vide its Tariff Order dated 30.09.2021 has subsumed the revenue of Rs 626.57 Crore from PPAC for meeting the ARR requirement for the FY 2021-22. Thus, the PPAC has been subsumed in the Tariff Charges by the Commission. Hence, the Tariff was notified for various consumer categories by utilizing this PPAC amount in revenue of ARR. Thus, PPAC has already become part of Base Fixed Charge or Variable / Energy Charge as the revenue is considered against both as a whole. Since DRS is levied on basic tariff and PPAC has become part of base Energy Charge and Fixed Charge Tariff (excluding Taxes surcharges etc.), hence DRS should be applicable on PPAC Charges.
- 2.257 Any exemption in tariff is the prerogative of the Commission. However, Discoms need to purchase High Cost Power up to Rs 20 per unit during the Peak Period and are forced to sell the power in exchange at lower rate during off Peak Period in order to meet the fluctuating demands of consumers. Thus, the Tariff of consumer should reflect the actual cost of supply during that period irrespective of its ability to shift the load.
- 2.258 Further, the present ToD Tariff is applicable since last 7 years and hence, Tata Power-DDL requests the Commission to review its performance on the basis of the load curves noticed during the summer months [April September] and winter months [October March] in its distribution area which is as follows:
  - 1. Two distinct peaks and two distinct off-peak periods are noticed in the load curves for summer as well as winter months.
  - 2. Summer:
    - a. Peak Periods: 0000 0100 hrs, 1300 1700 hrs. and 2100 2400 hrs;
    - b. Off-peak Period: 0300 0900 hrs.
  - 3. Winter:



a. Peak Periods: 0600 - 1200 hrs, and 1700 - 2200 hrs;

b. Off-peak Period: 0000 – 0400 hrs.

- 2.259 While the average power purchase cost at base load @ 1400 MW April September and @ 900 MW during October March is almost the same based on the Merit Order Despatch (MOD) principles, the power purchase cost increases by ~ 150% to meet the peak load during April September and ~ 30% to meet the peak load during October March.
- 2.260 Accordingly, Tata Power-DDL has submitted the following proposal for ToD:

Months	Peak Period	Surcharge on Energy Charges	Off-Peak Period	Rebate on Energy Charges
April – Septemb er	0000 – 0100 hrs. 1300 – 1700 hrs. 2100 – 2400 hrs.	50%	0300 – 0900 hrs.	20%
October - March	0600 – 1200 hrs. 1700 – 2200 hrs.	20%	0000 – 0400 hrs.	20%

- 2.261 Regulatory Assets got created due to non-cost reflective tariff for previous years. Thus, in order to fund the said Regulatory assets Tata Power-DDL is availing loans from the market and also paying interest on the same to the banks/FIs. To overcome the problem of further creation of Regulatory Assets, the Commission had introduced Regulatory Surcharge of 8% so that the interest burden can be met out to save the consumers from further accumulation of interest. However, this 8% surcharge has not been changed and is still 8% in 2023 and is not sufficient to recover even the interest cost of Regulatory Assets and it should be enhanced to atleast 15%.
- 2.262 Further, recovery from the 8% Deficit Revenue Recovery Surcharge is shown in the True Up Petition under table no. 3.4 under a separate head and is also separately mentioned in the consumers' bills.
- 2.263 The Distribution Licensee is allowed to recover the incremental Power Procurement Cost on quarterly basis, over and above the Power Procurement Cost approved in the



Tariff Order of the relevant year.

2.264 These charges can be allowed as amount per unit or as percentage but either way the same amount has to be recovered and Trued Up. So, there would not be any change in the recovery of the total amount.

### **BYPL**

2.265 With regard to Power Purchase cost, the DISCOM has sourced its power requirement through mix of long term and short-term sources to meet the demand in its licensed area. The power procured under long term PPAs through Long term which are owned by Central Government (like NTPC, NHPC), State Generating Stations (Pragati Power, Indraprastha) which are owned by State Government, IPP and JVs and any shortfall during the year is sourced through power exchange, bilateral & banking.

### **COMMISSION'S VIEW**

2.266 Rationale of different charges are as follows:

**Fixed Charges:** Fixed charges are levied to recover the Fixed Costs incurred by DISCOMs which include Capacity Charges to Generating companies / Transmission companies. It is determined based on DERC (Terms and Conditions for Determination of Tariff) Regulations 2017.

**Energy Charges**: Energy Charges are levied to recover the variable costs incurred by DISCOMs which include the Fuel Cost of Generating plants and other Variable Charges. It is determined based on DERC (Terms and Conditions for Determination of Tariff) Regulations 2017.

Power Purchase Cost Adjustment Charges (PPAC): Power Purchase Cost is uncontrollable in nature, therefore, the variation of increase in Cost over and above the approved Cost in the Tariff Order is allowed to be recovered through a mechanism called PPAC. Such variation of Cost is on account of increase in Fuel Cost, increase in Fixed Cost of Power Plants, increase in Transmission Charges etc. Section 62(4) of Electricity Act, 2003 and Tariff Policy 2016 empowers the Commission to



implement PPAC mechanism. Accordingly, PPAC is levied in accordance with DERC (Terms and Conditions for Determination of Tariff) Regulations 2017. It is levied on Fixed Charges and Energy Charges.

**Pension Trust Surcharge (7%):** It is for recovery of Pension Trust Charges of erstwhile DVB Employees/Pensioners as recommended by GoNCTD. It is levied on Fixed Charges and Energy Charges.

**Regulatory Asset Surcharge (8%):** It is for liquidation of Regulatory Assets based on the submission before Hon'ble Supreme Court in Civil Appeal No. 884 of 2010 and 9003 & 9004 of 2011. It is levied on Fixed Charges and Energy Charges.

**Electricity Duty (5%):** It is levied and collected by respective DISCOMs on the basis of DMC (Assessment and collection of Tax on the consumption, Sale of Supply of Electricity) Bye Laws 1962. It is levied on the Energy Charges.

**Time of Day Tariff:** ToD Tariff is a measure to flatten the load curve and avoid high cost peaking power purchases. In this peak hour consumption is charged at higher rates which reflect the higher cost of power purchase during peak hours. At the same time, a rebate is being offered on consumption during off-peak hours, as follows:

MONTHS	PEAK HOURS (HRS)	SURCHARGE ON ENERGY CHARGES	OFF-PEAK HOURS (HRS)	REBATE ON ENERGY CHARGES
May - September	1400-1700 & 2200-0100	20%	0400 – 1000	20%

## **ISSUE 15: MISCELLANEOUS**

# STAKEHOLDER'S VIEW

- 2.267 The DERC is requested that DISCOMs shall come under ambit of RTI Act to establish transparency. DISCOMs stresses upon time bound recovery of Regulatory Assets but resist application of RTI.
- 2.268 The DERC is requested to not link Tariff revision to Consumer Price Index.



- 2.269 The DERC is requested to direct BRPL/BYPL to re-state their books of accounts by considering the firm liability of LPSC rate as per provisions of applicable Tariff Regulations and PPA signed between IPGCL and PPCL. As unilateral reduction of LPSC rate from 18%/15% to 12% in their books of accounts does not reflect true and fair accounting.
- 2.270 Legal Expenses of DISCOMs may be restricted to the expenses in case of the Electricity Court only.
- 2.271 Interest on Security Deposit shall not be paid by the Consumers held by DPCL.
- 2.272 The collection charges recovered from MCD shall be treated as NTI.
- 2.273 The Advocate fee shall be restricted to Electricity Court cases only not for Petitions filed in Tribunal, High Court and Supreme Court.
- 2.274 The Books of accounts prepared by BYPL show that BYPL has unilaterally changed the rate of LPSC from 18%/15% to 12%. The Commission may give directions to BYPL to re-state their books of accounts by considering the firm liability of LPSC rate as per provisions of applicable Tariff Regulations and PPA signed between IPGCL and PPCL, for the default in Payment of IPGCL and PPCL, so as to reflect the true and fair accounts.
- 2.275 DERC is requested to direct BRPL to honour the Orders of Hon'ble Supreme Court, Hon'ble APTEL and Hon'ble DERC and clear the outstanding dues of DTL pending since October – 2010, at the earliest including LPSC @ 15%/18%.
- 2.276 BRPL has not complied with the directions of Hon'ble Supreme Court for payment of 70% of Current Dues and against which BRPL has made payment only 41.51% of Current Dues.
- 2.277 The existing practice of KVAh billing under "Lag only" metering may be continued.
- 2.278 DISCOMs may be advised to create awareness regarding harmonics among all HT/EHT consumers so that they can take steps to minimize the harmonics voluntarily at their level.
- 2.279 Meter reading must be done after due communication. In case the household person is female, only woman employees shall be authorized to take meter reading.



### PETITIONER'S RESPONSE

### **TPDDL**

- 2.280 The applicability of RTI to DISCOMs has been challenged in the Hon'ble Delhi High Court and the matter is sub-judice. Hence, it won't be appropriate to comment on the same.
- 2.281 Besides, the Commission always does the prudence check and considers the stakeholders' comments before the release of Tariff Order to ensure transparency. The Commission does the prudence check of energy sales & revenue, power purchase cost, O&M expenses, Loans and capitalization through in house officers and 3rd party CAG empanelled auditors before truing up.
- 2.282 Increase in cost of Coal, Gas and Transportation direction, impacts the long term and short-term Power Purchase Cost. Though the PPAC formula covers the increase in long term power purchase cost to some extent however, there is delay of at least four months from incurring the cost to its recovery. Besides, recovery is also limited up to maximum of 8.75% on *Suo moto* basis. There is considerable delay in recovery of rest of differential cost through adjudication of differential PPAC Petition. Further, the Commission also provides increase in yearly O&M expenses by linking it to Inflation.
- 2.283 Consumer doesn't provide its equipment and installation with appropriate and adequate capacitor compensation. Mostly consumer uses fixed capacitors or bulk compensation on HT in fixed mode, thereby leading to additional Reactive (lead) Power Charges, which is causing undesirable unwarranted burden on other Tata Power-DDL consumers.
- 2.284 It is important to note that, more particularly, during winter season, there is hardly any reactive injection, and due to high capacitive injection by high end consumers, the voltage becomes very high and sometimes it becomes difficult to control the same.
- 2.285 Further, it has been observed that some of the high end consumers are using fix type capacitors matching with maximum demand. In these cases, the reduction in load/less load, causes excess injection of leading reactive power leading to billing of reactive charges by DTL to DISCOMs. However, actions from only DISCOM will not serve the



- purpose of reactive power management in power system as reactive injection and drawl can be from generator as well as transmission system.
- 2.286 It is only the distribution companies who are paying for the inefficiency of other entities in power sector value chain.
- 2.287 The reactive compensation is effective when it is nearer to the load and the extra reactive compensation by industrial consumers cannot be used / compensated against extra reactive energy drawl by agricultural section.
- 2.288 The most effective remedy to remove such anomaly is to introduce kVAh billing in lag as well lead mode i.e. kVARh consumption in the leading power factor mode has to be taken in account as consumption. Introduction of kVAh metering and tariffs in lead as well lag mode will also encourage the consumers to reduce their electricity bill by ensuring that they do not draw reactive power and switch over to using efficient devices with proper power factor correctors or will install only appropriate capacitors at their premises. Therefore, to ensure better quality and reliable supply of power for the consumers, it is proposed to charge even the leading power factor cases on kVAh basis so that the injection by high end consumers (More than 30 KVA) is as per their actual requirement and proper voltage is maintained for all the consumers.
- 2.289 It has to be noted that Tata Power-DDL is creating suitable awareness among the consumers to minimise the harmonics. However, it is not yielding the impact. The presence of harmonic distortion is highly detrimental to the health of electrical network. Bulk consumers of electricity have higher capability to inject current harmonics in the network by virtue of large nonlinear loads. The Forum of Regulators has specified such group of customers as "Designated customers" based on their potential to inject harmonics in the electrical network. The end users and utilities share responsibility for limiting harmonic current injections and voltage distortion at the point of common coupling.
- 2.290 Regulation 8 of DERC (Supply Code and Performance Standards) Regulations, 2017, also talks of penal charges on non-compliance which are to be notified by the Hon'ble Commission. This Regulation is reproduced below for ready reference:



- "(5) Failure to comply with the permissible limits of Harmonics after inspection as in sub-regulation (3) above may attract penal charges, as may be notified by the Commission from time to time:"
- 2.291 However, since the Commission has not notified any penal charges till date, Tata Power-DDL requests for notification of the same at the earliest and direct all the HT/EHT consumers to install Power Quality meters in accordance to Central Electricity Authority (Technical Standards for Connectivity of the Distributed Generation Resources) Amendment Regulations, 2019 and also specify the periodicity for sharing the recorded data of PQ meters with the DISCOMs as stipulated in the Amended Regulations of CEA.
- 2.292 Allowing expenses incurred in defending/prosecuting regulatory matters/Appeals/Tariff Orders or any other contentious actions of generating companies etc. is necessary to allow Tata Power-DDL to effectively avail of its statutory remedies before the Hon'ble Commission or the Hon'ble CERC or the Hon'ble APTEL under the applicable provisions of the Act. All the benefits arising out of successful litigations are passed on to the consumers.
- 2.293 Tata Power-DDL being engaged in distribution and retail supply of electricity is exposed to a variety of litigation and legal issues. These range from filing of Petitions, Appeals and cases which are mandatory under applicable Regulations, Acts, for instance Legal expenses pertaining to power procurement (Approval of PPA/PSA, seeking clarifications, responding to petitions filed by generators, transmission licensees, renewable power related, miscellaneous proceedings); Public Interest Litigations initiated where Tata Power-DDL is made a party to the proceedings and has to respond/defend the matters upon it; Miscellaneous matters in Forums like National Green Tribunal, Remand back matters to this Hon'ble Commission, Central Information Commission, Scheduled Casts and Minorities Commission, National Human Rights Commission, Labour law courts/forums, recovery suits in courts and so on.



- 2.294 Non allowance of legal expenses amounts to curtailment of Statutory Right of the DISCOM to challenge the decisions of the Commission and is against the principle of natural justice as well as the same is against Article 14 of the Constitution of India. The distribution business is a regulated business under the aegis of the Hon'ble Commission. Majority of the issues in Distribution Business will arise out of orders/directions issued by the Hon'ble Commission. In all such cases, the DISCOM has right to challenge the same before the Hon'ble High Court, Hon'ble Appellate Tribunal for Electricity and Hon'ble Supreme Court thereafter. The final Judgment passed at the Appellate stage will be binding on both the DISCOM as well as the Hon'ble Commission. Therefore, all legal expenses without any distinction should be allowed as an expense in the ARR.
- 2.295 DISCOM also agrees that the responsibility of funding of pension trust lies with GoNCTD and the amount recovered from pension trust should be used for liquidation of Regulatory assets.
- 2.296 The Commission had directed the GoNCTD to have a forensic audit of the Pension Trust conducted which has not been done till date. The responsibility solely lies with GoNCTD and it should meet the shortfall in the Trust at any stage and ensure benefits of the pensioners. This will ensure that electricity consumers are not directly impacted with this burden.
- 2.297 Further, the Pension Trust was mandated to get an annual actuarial valuation of its corpus to ascertain its solvency on a year on year basis. Till date, Pension Trust has failed to conduct the actuarial valuation in terms of the statuary framework ordained for the functioning and funding of the Pension Trust.
- 2.298 While there is no Tariff hike in Delhi DISCOMs for past 7 years, Pension Trust surcharge has been increased from 3.8 to 7% resulting in Tariff increase for the end consumer.
- 2.299 Electrification for street lights and roads is the responsibility of respective Municipal corporation or road owning agencies like PWD, DSIIDC, MCD etc. Distribution companies can electrify the roads/ streetlights after receiving request from respective agencies after receiving payment of electrification charges.



- 2.300 If there is no further surcharge levied on Temporary Residential Connections, there is no motivation for residential consumers to switch from temporary to permanent connection as he is availing temporary connection at the same Tariff.
  - a) It will create a lot of safety concerns, since, there is no standardization of cables used by consumers. There is chance of theft by tapping the service cable used by consumer.
  - b) There is a scope of misuse of existing permanent connection as consumer will not ask for temporary connection for construction of additional floor/units by consumer as there is no fear of any penalty etc. on account of misuse.
  - c) Temporary connection cannot be denied as per supply code, and there is possibility that consumer will use the same and will not go for permanent connection which is provided subject to feasibility.
  - d) Already domestic consumer is subsidized and excluding surcharge from long term temporary connection is like providing them double benefit.
  - e) TPDDL procures Long Term Power based on the demand of the existing consumers and for the temporary connections, for which TPDDL has to make temporary arrangement in terms of procuring additional power on Short Term Basis, which is at much higher rates as compared to long term power being procured on a regular basis.
- 2.301 Considering above, the Commission is requested to allow levy of surcharge on all residential connections under temporary supply category.
- 2.302 The Petitioner follows the DERC (Supply Code and Performance Standards) Regulations, 2017 and Tariff Orders issued by the Commission for Temporary Connections. Depending on construction of large buildings, malls and Public Infrastructures like Metro lines and bridges, the construction periods will vary from 6 months to several years. Therefore, consumer should have option of having temporary connection of longer duration.
- 2.303 Interest on security deposit of consumers is adjusted in bills in accordance with the



- DERC (Supply Code and Performance Standards) Regulations, 2017.
- 2.304 Non-Tariff Income are shown as per relevant Regulations. All Non-Tariff Incomes are included in the ARR and benefit given to the consumers.
- 2.305 As regard to stakeholder comment on diluting fire safety norms, it is submitted that TPDDL being a regulated entity, follows the Regulations and directions issued by the Commission.
- 2.306 As regard to stakeholder comment on handing over of old/ damaged meters, it is submitted that old meters are prone to misuse. Hence, handing over of damaged meter is not done as it no use to the consumer.

## **BYPL**

- 2.307 Private DISCOMs are not covered under the RTI Act, however, transparency in ARR / Tariff determination and functioning of DISCOMs is maintained. Further all the information on performance parameters is shared with the Commission.
- 2.308 The DISCOM would like to submit that the determination of electricity tariff to be charged from a consumer is the sole prerogative of the Commission under section 45 of the Electricity Act, 2003.
- 2.309 The matter relating to Late Payment Surcharge (LPSC) is subjudice before the Hon'ble Supreme Court in Writ Petition no. 104 & 105 of 2014.
- 2.310 The determination of Retail Tariff and Surcharges is the sole prerogative of the Commission and the Petitioner is bound to levy Tariff on consumers for a period as determined and approved by the Commission under the Electricity Act 2003.
- 2.311 The Non-Tariff Income for True-up of FY 2020-21 has been claimed by the Petitioner based on the Audited Accounts of FY 2020-21 in line with the actuals of past years and provisions under the Tariff Regulations, 2017 and Business Plan Regulations, 2019.
- 2.312 As per the Policy on replaced meter under tempering/DEA, the damaged/replaced meters are sent to the laboratories for disposal.
- 2.313 As regard to stakeholder's comment pertaining to Income from Electric Poles, it is submitted that the Petitioner considered the Income from Other Business as per the DERC (Treatment of Income from Other Business of Transmission Licensee and



Distribution Licensee) (First Amendment) Regulations, 2017, as per Regulation 5 (5 (a)) of the same, the Licensee can retain 40% of net revenue from other business in which Licensee utilizes the assets and facilities of the Licensed Business for other business and pass the remaining 60% to the Regulated Business. The Regulation 5(5(a)) is quoted as under:

- "(5) In addition to the sharing of costs under sub-clause (3) above, the Licensee shall account for and ensure due payment to the Licensed Business a certain proportion of revenues from the other Business as follows:
- (a) where the Licensee utilizes the assets and facilities of the licensed business for other business the Licensee shall retain 40% of the net revenue from such business and pass on the remaining 60% of the net revenue to the regulated business; and..."
- 2.314 As regards to Pole Rental, Street Charges Maintenance & Scrap Sale, the Commission approves the expenses and recoveries in its Tariff Order for a year after prudence check under the Business Plan Regulations, 2019 and Tariff Regulations, 2017.
- 2.315 As regard to stakeholder comment on Pole rental, it is submitted that the Commission in its Order dated 6/10/2006 in Petition No. 4 of 2005 filed by TPDDL has stated that the DISCOM's LT Poles can be used for laying the cable TV network and such usage can be done by way of an agreement between the cable operator and the Licensee for generating revenue. The relevant extract of the Order is reiterated as below:
  - "29. The Commission is therefore, of the opinion that the poles other than the Central Verge and the HT Poles can be used for laying the cable TV network and such usage can be done by way of an agreement between the cable operator and the Licensee. Any revenue generated thereto shall be subject to the Regulations made by the Commission on the Treatment of Income from Other Business."
- 2.316 The other business income towards pole rental is earned on account of rent from the cable operators for using Petitioner's LT poles for laying their cables/set up. In this



- regard, proper agreements have been executed between the Petitioner and the operator for usage of Petitioner's LT poles.
- 2.317 Accordingly, the Pole Rental income has been duly considered under Non-Tariff Income in the ARR Petition.
- 2.318 The Petitioner always endeavors to resolve the consumer complaints at the earliest besides providing quality and uninterrupted supply of Power. For redressal of consumer grievances, Consumers have access to multiple avenues/institutions for redressed of grievances. For the convenience of its consumers, the Petitioner has also launched other various options such as BSES Mobile APP, Voice Bot, etc. where the consumer can easily lodge its complaint.
- 2.319 The Petitioner, on its part, has instituted the Consumer Grievance Cell at its Corporate Office at Nehru Place. The customers in the licensee's area of supply also have a 24 x 7 access to a dedicated "No Supply" call Centre manned by trained personnel (phone number 39999808 and 19122 24x7 Toll Free Helpline). The licensee has conducted special training programs for all personnel manning the call centres. Alternatively, consumers can also register their grievance by sending an email at bypl.customercare@relianceada.com. Consumers can also visit the conveniently located customer care centres and contact the customer care officials / Business District Manager in person. All complaints lodged are monitored internally for faster resolution of complaints.
- 2.320 As regard to the comment of the stakeholder regarding surcharge on Temporary connections, it is submitted that BYPL is bound to levy Tariff on consumers for relevant period as approved by the Commission under the Electricity Act 2003.
- 2.321 The interest on Consumer Security Deposit is given in accordance with the Schedule of Charges and the procedure under DERC (Supply Code and Performance Standards) Regulations, 2017.

#### **BRPL**

2.322 The audited accounts has been submitted to the Hon'ble Commission prior to filing the Petition vide letter no. RA/2022-23/01/A/429 dated 22.11.2022 and the same has



been referred while preparing the petition. Hon'ble Commission vide letter no. F.11 (2053)/ DERC/ 2022-23/7593/1859 dt. 09.12.2022 sought audited accounts for FY 2021-22 along with other details on Petition of True Up upto FY 2021-22. Thereafter, BRPL vide letter no. RA/2022-23/01/A/472 dt. 19.12.2022 has again shared the audited accounts for FY 2021-22 in Annexure 4 and the same has been uploaded by the Hon'ble Commission in its website.

- 2.323 Purchase cost of Publication (₹100/-)/ e-Publication (₹25) is fixed by the Commission in its Public Notice. Any change in the cost of the Petition is the sole prerogative of the Commission.
- 2.324 Private DISCOMs are not covered under the RTI Act, however, transparency in ARR / Tariff determination and functioning of DISCOMs is maintained. Further all the information on performance parameters is shared with the Commission.
- 2.325 In compliance of the Order dated 12.05.2016 passed by the Hon'ble Supreme Court, BRPL has been endeavoring to make 70% payment of the current dues to DTL while also considering the adjustment of Subsidy released by GoNCTD, which is a current receivable to BRPL. Tabulated statement of the payments made by BRPL against the bills raised by DTL during FY 2021-22
- 2.326 As regards the contentions of DTL qua alleged non-payment of dues / non-compliance with Orders of the Hon'ble Commission and the Hon'ble Supreme Court, detailed submissions have been made hereinabove at Paras. 2 to 2.7 which may be read as part of the response and the same are not being repeated for the sake of brevity and to avoid prolixity. It is submitted that:
  - a) Carrying cost and surcharge for recovery of Regulatory Asset is being allowed by the Hon'ble Commission to BRPL in terms of Clause 8.2.2 of the statutory Tariff Policy, 2016 notified under Section 3 of the Electricity Act and directions of Hon'ble APTEL and Hon'ble Supreme Court, and the same cannot be linked to payment of alleged outstanding dues of DTL.
  - b) Without prejudice to the above, the surcharge of 8% for recovery of Regulatory Asset being allowed to BRPL by the Hon'ble Commission is



inadequate as itself acknowledged by the Hon'ble Commission in its Statutory Advise dated 01.02.2013 given to the GoNCTD under Section 86(2)(iv) of the Electricity Act wherein it was *inter alia* noted that M/s. SBI Capital Markets Ltd. in their presentation have assessed that liquidation of pending Revenue Gap will require a surcharge of 20% for BRPL and 25% for BYPL on the applicable tariff from 2012-13 up to 2018-19.Issue of insufficiency of 8% surcharge has been raised by BRPL before this Hon'ble Commission, in matters before Hon'ble APTEL as well as before the Hon'ble Supreme Court.

- c) Similarly, any incentive accruing to BRPL is on account of its efficiency in performance and has no bearing on alleged non-payment of dues of DTL.
- 2.327 It is submitted that BRPL is entitled to retain any gains on account of its efficiency in terms of Regulation 152(d) of the Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations, 2017 ("Tariff Regulations, 2017"), especially when BRPL is already being prejudiced on account of the non-cost reflective tariff determination and accumulation of Regulatory Asset year-on-year. The aforesaid contentions of DTL are erroneous and misconceived, and as such, liable to be rejected by the Hon'ble Commission. Hon'ble Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.
- 2.328 The contentions raised by DTL are erroneous and misconceived. It is submitted that there is no reduction in the LPSC liability and the same has been considered as Trade Payables (12%) and remaining as Contingent Liability based on various background facts, including:
  - a) Regulations specified by the Hon'ble Commission / Hon'ble Central Electricity Regulatory Commission;
  - b) Ministry of Power, Government of India's ("MoP") Advisory dated 20.08.2020;
  - c) Trend of reducing LPSC rates in the country recognized inter alia in the Electricity (Late Payment Surcharge and Related Matters) Rules, 2022 ("LPSC



Rules, 2022") even though the same are not strictly applicable. MoP by its Affidavit dated 12.12.2022 filed in W.P. (C) No 105 of 2014 has stated that: "...the Late Payment Surcharge fixed by most of the Commissions was about 18°/o which was usurious considering the fact that the present lending rate in Banks is around 6 to 7 percent."

- d) This Hon'ble Commission's Order dated 13.05.2019 in Petition Nos. 8 and 26 of 2018 wherein the Hon'ble Commission has inter alia expressed its 'no-objection' to a Bilateral Settlement between the parties;
- e) Ongoing settlement talks between the Delhi Utilities and BRPL;
- f) Proceedings pending adjudication before various for a including the Hon'ble Supreme Court and the Hon'ble Commission.
- g) Constrained ability of BRPL to pay LPSC at exorbitant rates especially in view of non-cost reflective tariff fixed by the Hon'ble Commission, year-on-year, resulting in accumulation of substantial Regulatory Asset.
- h) Further, the fact that no bills were raised by DTL after June 2014 and the manner of treatment of LPSC in the Books of Accounts of DTL would show that DTL has been recognizing LPSC in a very conservative manner.
- i) BRPL has been consistently, honestly, with the highest standards of corporate governance and to provide a true and fair view recognizing and disclosing, in its accounts, even a possible claim of LPSC. LPSC is levied as a penalty for willful non-payment or delay in payment under the Electricity Act and the Regulations framed under it.
- 2.329 On one hand, BRPL is not fully allowed to recover its cost from the consumers in tariff and, on the other hand, is being burdened with high LPSC rate from the Delhi Utilities on account of delay in payment. LPSC, being levied on account of an artificially induced inability to pay, leads to an incidence of LPSC liability being levied for no fault of BRPL. There is clear inconsistency in the rate of LPSC accrued (15% p.a. / 18% p.a.) on BRPL as: -



- a) Rate of Carrying Cost being allowed to BRPL on the Regulatory Asset which is in the range of 11% to 13% p.a.
- b) Cost of borrowing of BRPL, which was in the range of 13% to 15% p.a. due to the weakened financial position and substantial volume of Trade Payables caused by accumulation of substantial Regulatory Asset being created year-on-year and insufficient tariff being determined by the Hon'ble Commission.
- c) Cost of borrowing of the Delhi Utilities which is at an average rate of  $\sim 9\%$  p.a.
- 2.330 Aforesaid differential impact of 6% p.a. is a perpetual drain on the net worth of BRPL, which is not a pass through in tariff, and has deteriorated its financial position and creditworthiness for reasons beyond the control of BRPL and which can be fairly considered to be a circumstance akin to Force Majeure. Since the reversal of 6% was neither recovered nor is eligible to be recovered through tariff, there is no question of wrongful gains or illegal profiteering by the BRPL.
- 2.331 In view of the above, it is submitted that the aforesaid contentions of DTL are erroneous and misconceived, and as such, liable to be rejected by the Hon'ble Commission. Hon'ble Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.
- 2.332 DTL's contention that Subsidy amount released by GoNCTD must be adjusted against the outstanding dues only, is misconceived, erroneous and unlawful as:
  - a) It has been the consistent stand of BRPL that the Subsidy amount cannot be adjusted unilaterally towards payment of outstanding dues of other State utilities.
  - b) The subsidy received by BRPL under Section 65 of the Electricity Act is a current receivable / revenue required to meet the current expenses incurred by BRPL including obligations towards power purchase costs on a monthly basis.



- c) Any adjustment of the subsidy against past dues impairs the ability of BRPL to pay the monthly dues for power purchase cost of the Generating and Transmission Companies and also exposes BRPL to levy of unwarranted LPSC.
- d) Recently, on 26.07.2023, the MoP has notified the Electricity (Second Amendment) Rules, 2023wherein Rule 15 of the Electricity Rules, 2005 has been amended to inter alia provide that subsidy must be provided by State Government in accordance with Section 65 of Electricity Act. In case the subsidy has not been paid in advance, then the State Commission shall issue the order for implementation of the tariff without subsidy, in accordance with provisions of Section 65. Relevant extracts of the Electricity (Second Amendment) Rules, 2023 are as under: -
- "2. For rule 15 of the Electricity Rules, 2005 (hereinafter referred to as the said rules), the following rule shall be substituted, namely:-
- '15. Subsidy accounting and payment.-
- (1) The accounting of the subsidy payable under section 65 of the Act, shall be done by the distribution licensee, in accordance with the Standard Operating Procedures issued by the Central Government, in this regard.
- (2) A quarterly report shall be issued by the State Commission for each distribution licensee, in its jurisdiction, giving findings whether demands for subsidy were raised by the distribution licensee in the relevant quarter based on accounts of the energy consumed by the subsidised category and consumer category wise per unit subsidy declared by the State Government, the actual payment of subsidy in accordance with section 65 of the Act and the gap in subsidy due and paid as well as other relevant details.

Explanation: For the purpose of this rule, (The term "Unit" means Kilo Watt Hour (kWh) or Kilo Watt (kW) or Horse Power (HP) or Kilo Volt Ampere (kVA), in accordance with the relevant Regulations or the Tariff Orders issued by the Appropriate Commission.



- (3) The quarterly report shall be submitted by the distribution licensee within thirty days from end date of the respective quarter and the State Commission shall examine the report, and issue it with corrections, if any, in accordance with sub rule (2), within thirty days of the submission.
- (4) In case the subsidy has not been paid in advance, then the State Commission shall issue order for implementation of the tariff without subsidy, in accordance with provisions of the section 65of the Act.
- (5) If subsidy accounting and the raising bills for subsidy is not found in accordance with the Act or Rules or Regulations issued there under, the State Commission shall take appropriate action against the concerned officers of the licensee for non-compliance as per provisions of the Act.'"
- 2.333 Reliance cannot be placed upon Hon'ble APTEL's Order dated 23.05.2014 which only relates to the adjustment done in terms of GoNCTD Letters dated 12.09.2013 and 24.03.2014, and being an Interim Order does not hold any precedential value and cannot be applied as a matter of right and principle for adjustment of subsidy amounts against the old outstanding dues for perpetuity.
- 2.334 Even otherwise, the Order dated 23.05.2014 merely follows the directive of the GoNCTD to adjust Subsidy amounts towards past dues, without examining the issue of whether:
  - a) Such a direction of the GoNCTD were itself permissible in the light of Section 65 of the Electricity Act, which in fact was / is against the statute;
  - b) Such a direction was itself in violation of the Hon'ble Supreme Court's Order dated 26.03.2014.
- 2.335 Order dated 23.05.2014 does not finally or conclusively decide an issue of adjustment of Subsidy. Further:
  - a) Order dated 23.05.2014 has been challenged by BRPL in Civil Appeal Nos. 8464-66 of 2014 and 8387-89 of 2014 before the Hon'ble Supreme Court inter alia contending that subsidy amount has to be allowed as per mandate of Section 65 of



Electricity Act and should be adjusted towards current dues only as per Order dated 26.03.2014 as specifically requested by BRPL and not otherwise. Matters are currently pending before the Hon'ble Supreme Court and being taken up along with other matters including the Writ Petitions.

- b) By Order dated 19.09.2014, Hon'ble Supreme Court was pleased to issue notice on I.A. No. 2 of 2014 in aforesaid Civil Appeals filed by BRPL seeking stay of the Order dated 23.05.2014.
- c) By Order dated 09.02.2015, Hon'ble Supreme Court stayed the proceedings before Hon'ble APTEL, wherein the issue of inter alia establishment of Payment Security Mechanism has been raised by the Delhi Utilities, till disposal of W.P. (C) No. 104 of 2014, as under: -

"The learned counsel for the parties have brought it to the notice of this Court that the main issue is posted for hearing before this Court on 18.02.2015. Therefore, the Appellate Tribunal is directed to defer the hearing slated to 12.02.2015 till the writ petitions are disposed of." [Emphasis Supplied]

- 2.336 As such, it cannot be said that the issue of adjustment of subsidy has been finally adjudicated in terms of the Order dated 23.05.2014 and the subsidy is liable to be adjusted against the old outstanding only.
- 2.337 In view of the above, it is submitted that the aforesaid contentions of DTL are erroneous and misconceived, and as such, liable to be rejected by the Hon'ble Commission. Hon'ble Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.
- 2.338 BRPL in its True Up Petition at Paras. 3A.196 to 3A.273 has provided detailed reasoning for considering the aforesaid heads of income under the category of Income from Other Business and not NTI, which may be read as part of the response and the same are not being repeated for the sake of brevity and to avoid prolixity. Hon'ble Commission is requested to allow the claims of BRPL in the True Up Petition in the ensuing Tariff Order.
- 2.339 The contentions raised by DTL are erroneous and misconceived. Detailed submissions



as regards the alleged change in Accounting Policy have been made hereinabove at Para. 6 to 6.4 which may be read as part of the response and the same are not being repeated for the sake of brevity and to avoid prolixity. Hon'ble Commission is requested to allow the claims of BRPL in the True Up Petition and the ARR Petition in the ensuing Tariff Order.

- 2.340 DISCOM physically inspects and tests meter for its accuracy as per DERC (Supply Code and Performance Standards) Regulations, 2017.
- 2.341 As regard to stakeholder comment pertaining to Income from Electric Poles, it is submitted that the Petitioner considered the income from other business as per the DERC (Treatment of Income from Other Business of Transmission Licensee and Distribution Licensee) (First Amendment) Regulations, 2017, as per Regulation 5 (5 (a)) of the same, the Licensee can retain 40% of net revenue from other business in which Licensee utilizes the assets and facilities of the licensed business for other business and pass the remaining 60% to the Regulated Business. The Regulation 5(5(a)) is quoted as under:
  - "(5) In addition to the sharing of costs under sub-clause (3) above, the Licensee shall account for and ensure due payment to the Licensed Business a certain proportion of revenues from the other Business as follows:
  - (a) where the Licensee utilizes the assets and facilities of the licensed business for other business the Licensee shall retain 40% of the net revenue from such business and pass on the remaining 60% of the net revenue to the regulated business; and..."
- 2.342 Accordingly, the 81 income has been duly considered under Non-Tariff Income in the ARR Petition.
- 2.343 For consumer grievance, Consumers have access to multiple avenues/institutions for redressed of grievances. The Petitioner, on its part, has instituted the Consumer Grievance Cell at its Corporate Office at Nehru Place. The customers in the licensee's area of supply also have a 24 x 7 access to a dedicated "No Supply" call Centre manned by trained personnel (phone number 39999707 and 19123 24x7 Toll Free



Helpline). The licensee has conducted special training programs for all personnel manning the call centres. Alternatively, consumers can also register their grievance by sending an email at brpl.customercare@relianceada.com. Consumers can also visit the conveniently located customer care centres and contact the customer care officials / Business District Manager in person. All complaints lodged are monitored internally for faster resolution of complaints.

- 2.344 With regard to the comment of frequent voltage fluctuations, it is submitted that the complaint has been forwarded to the divisional O&M office for resolution.
- 2.345 As regard to stakeholder's comment on diluting Fire Safety norms, it is submitted that DISCOM provides new connection to the consumer under DERC (Supply Code and Performance Standards) Regulations, 2017 and its subsequent amendments.
- 2.346 As regard to stakeholder's comment on Surcharge of temporary connections, it is submitted that BRPL is bound to levy tariff on consumers for a period as determined and approved by the Commission under the Electricity Act 2003.
- 2.347 BRPL has submitted the Non-Tariff Income for True-up of FY 2020-21 based on the Audited Accounts of FY 2020-21 in line with the actuals of past years and provisions under the Tariff Regulations, 2017 and Business Plan Regulations, 2019.
- 2.348 SBI MCLR rate is considered for computing the interest on Consumer Security Deposit in accordance with the Schedule of Charges and the procedure under DERC (Supply Code and Performance Standards) Regulations, 2017.
- 2.349 In regard to the stakeholder's comment regarding unauthorized usage/theft of electricity, it is submitted that BRPL attributes highest priority to reduction of theft and for this express purpose, has within its structure, an independent and exclusion department which is focused in reduction of theft. BRPL enforcement teams are fully equipped and self-sufficient in curbing theft which is one of the reasons why BRPL has been able to bring down AT&C losses from over 50% to below 8% at present. However, enforcement team often have to face violent resistance in several areas and have been physically assaulted on several occasions. In spite of facing such violence, the enforcement officials remain un-deterred in discharging their duties under difficult



and hostile conditions.

- 2.350 The Petitioner has been able to save substantial amount on account of collection from theft / enforcement due to the aggressive clampdown on theft and avoidance of power purchase cost which would have been necessary in absence of any enforcement activities. This amount saved has directly benefitted consumers by way of reduced tariff burden.
- 2.351 The Petitioner endeavours to resolve the consumer complaints at the earliest besides providing quality and uninterrupted supply of power. For the convenience of its consumers, the Petitioner has also launched other various options such as BSES Mobile APP, Voice Bot, etc. where the consumer can easily lodge its complaint.
- 2.352 It is submitted that in accordance DERC (Supply Code and Performance Standards) Regulations, 2017 along with the Schedule of Charges, interest on Consumer Security Deposit is being paid on the basis of SBI MCLR.

#### **NDMC**

2.353 No reply received.

# **COMMISSION'S VIEW**

- 2.354 The new and existing connections shall be as per the procedure specified in Chapter-3 of DERC (Supply Code and Performance Standards) Regulations, 2017. The said Regulation shall be applicable for new and existing connections, agreement, metering, billing and payment, disconnection and reconnection, Unauthorised use, theft, Complaint handling procedure and overall standards of performance.
- 2.355 The Commission exercises prudence check on the expenses that are incurred or allowed to be incurred by the Utilities for approval of O&M expenses during a control period. O&M expenses are a controllable parameter in terms of DERC (Terms & conditions for Determination of Tariff) Regulations, 2017, and any surplus or deficit on account of O&M expenses shall be to the account of the Licensee and shall not be trued up in the ARR.
- 2.356 The Commission while determining the norms for O&M expenses in its Business Plan Regulations, 2019 has not considered the legal expenses as it shall be allowed based



on prudence check in true up of ARR for the relevant year.

# **ISSUE 16: RITHALA PLANT**

## STAKEHOLDER'S VIEW

- 2.357 Rithala power plant was set up by NDPL (G) in 2009 10 in NDPL area of distribution on a plot of land of DDA during the prestigious Commonwealth Games held in 2010 in Delhi. The Combined Cycle was commissioned long after the games were over. Since 2009 Delhi was power surplus.
- 2.358 Delhi's total power requirement in 2010 was 5000MW, the NDPL (G) offer of 94.8MW CCGPP came as a beacon of hope for the State with a drop in the ocean of surplus power. DISCOMs are claiming increasing tariff by filing petition after petition in various courts spending tens of crores of rupees.
- 2.359 Rithala CCGPP 94.8MW was procured second hand from China around 2009 under non – working condition. GoNCTD allowed power plant on a temporary basis for five to six years for the purpose of Commonwealth games. Delhi became power surplus in 2009 – 10.
- 2.360 In the Tariff Order of 31.08.2017, the Commission decided the variable cost of APM gas @ Rs.3.68/kWh and for RLNG @ Rs. 8.45/kWh for combined cycle operation. This power was outside the MOD and hence there was no supply to Delhi system. As per 2007 regulation, no fixed charges shall be payable to the power plant in case of no supply. The Rithala had no buyer.
- 2.361 As per letter dated 21.04.2016, the Delhi Govt. has informed that Delhi is power surplus and TPDDL are pursuing for surrender / re allocation of surplus power. Moreover, the time period for which the permission and approval for this power plant were given is over. TPDDL shall decommission the plant and hand over the land back to the Government.
- 2.362 Delay of over 7 years to decommission the plant shall invite penalty of Rs.11.85Cr. which is also to be adjusted against approved Regulatory Assets.
- 2.363 Unjust benefit of Rs. 78.42Cr. was provided to TPDDL for Rithala Generating Company in Tariff Order for FY 2019-20



#### **TPDDL**

2.364 The Commission has issued trued up tariff order for Rithala on dated 11th Nov, 2019. In the said Tariff Order, the Hon'ble Commission has approved recovery of fixed charges & variable charges from FY 2010-11 to FY 2017-18. We have accordingly requested the Hon'ble Commission for providing impact of True Up order in ensuing Tariff Order.

## **COMMISSION'S VIEW**

2.365 The Commission in True-up Order for FY 2020-21 has dealt with the matter in detail.

# **ISSUE 17: NON TARIFF INCOME**

#### STAKEHOLDER'S VIEW

- 2.366 NDMC should focus on maximizing the revenue from property tax without any significant expenses, the same should be used to subsidize the electricity division.
- 2.367 For calculating the ARR for FY 2023-24, Income from Other Business is considered as NIL, since the Company is already in other business in past years, it is necessary that projected income from other business should be considered in NTI. Thus, the same should be reduced from the ARR of the Company.
- 2.368 DTL requested to consider the following amount as Non-Tariff Income of BRPL:
  - (i) LPSC collected from customers @ Rs. 41.4 Cr.
  - (ii) Short-term gain @ Rs. 12.5 Cr.
  - (iii) Transfer from consumer contribution for capital works @ Rs. 50.4 Cr.
  - (iv) Bad debts recovered @ Rs. 1.4 Cr.
  - (v) Income from NTPC @ Rs. 20.6 Cr.
  - (vi) Gain on retirement of assets @ Rs. 15.3 Cr.
  - (vii) Income from sale of scrap @ Rs. 7.4 Cr.
- 2.369 DTL requested to consider the following amount as Non-Tariff Income of BRPL:
  - (i) LPSC collected from customers @ Rs. 25.1 Cr.
  - (ii) Short-term gain @ Rs. 5.27 Cr.
  - (iii) Transfer from consumer contribution for capital works @ Rs. 18.4 Cr.



- (iv) Bad debts recovered @ Rs. 4.1 Cr.
- (v) Interest on Income Tax Refund @ Rs. 2.78 Cr.
- (vi) Income from NTPC @ Rs. 2.2 Cr.
- (vii) Gain on retirement of assets @ Rs. 1.56 Cr.
- (viii) Income from sale of scrap @ Rs. 4.95 Cr.

## **PETITIONERS' RESPONSE**

#### **TPDDL**

2.370 The Company has kept Non-Tariff Income for FY 2023-24 at Rs. 94.01 Cr which is in line with the methodology followed by the Commission in the past. Kindly refer Table No. 2.41 & 2.43 of ARR Petition for FY 2023-24.

#### **BRPL**

2.371 BRPL submitted that they have provided detailed reasoning for considering the aforesaid heads of income under the category of Income from Other Business and not NTI, which may be read as part of the response and the same are not being repeated for the sake of brevity and to avoid prolixity. The Commission is requested to allow the claims of BRPL in the True Up Petition in the ensuing Tariff Order.

## **COMMISSION'S VIEW**

2.372 The Commission conducts prudence check of the income under the head of Non-Tariff Income that are submitted by the utilities. The same are available in Chapter-3 of this True-up Order.



#### A3 TRUE UP FOR FY 2021-22

## **BACKGROUND**

- 3.1 The True up of FY 2021-22 shall be considered in accordance with the provisions of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 and DERC (Business Plan) Regulations, 2019.
- 3.2 The Commission has appointed the C&AG empanelled Auditors M/s Grandmark & Associates hereinafter referred as 'Regulatory Auditor' Or 'Consultant' for conducting the Regulatory Audit relating to True up of Expenses for FY 2021-22 as claimed under the Petition including verification of Books of Accounts of the Petitioner.
- 3.3 The report of the Consultant has been considered appropriately by the Commission for True-up of various parameters of ARR of FY 2021-22 as submitted in the Petition by the Petitioner in accordance with the applicable principles laid down under the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017, DERC (Business Plan) Regulations, 2019 and Books of Accounts maintained as the per Companies Act.
- 3.4 The Commission has also conducted various prudence check sessions with the Petitioner for True-up of various parameters of ARR for FY 2021-22 submitted in the Petition. Wherever required clarifications were sought on various issues from the Petitioner in accordance with the applicable principles laid down under the DERC (Terms and Conditions for Determination of Tariff) Regulations 2017, DERC (Business Plan) Regulations, 2019 and with respect to the Books of Accounts of the Petitioner maintained as per the Companies Act. The Commission has considered all information submitted by the Petitioner as part of Tariff Petition, Audited Accounts for past years, response to queries raised during discussions and also considered the stakeholder's submission during Virtual Public Hearing process and those submitted in written for finalization of the Tariff Order as per the principle laid down under DERC (Terms and Conditions for Determination of Tariff) Regulations 2017 and DERC (Business Plan) Regulations, 2019.



3.5 The impact on account of Hon'ble APTEL Orders not given in the preceeding True Up orders will be considered in the subsequent True-Up Orders.

# **ENERGY SALES**

## **PETITIONER'S SUBMISSION**

- 3.6 Regulation 152 of the Tariff Regulations, 2017 provides that true up of ARR for Distribution (Wheeling & Retail Supply) licensee shall be conducted on the principles of variation in revenue and sales of the distribution licensee based on projected revenue and sales vis-à-vis actual revenue and sales. Accordingly, the Petitioner requests the Commission to carry out the true-up of the variation in the revenue and sales for FY 2021-22. The quantum of energy sales is an uncontrollable factor and therefore any variation and its impact thereto ought to be allowed by the Commission.
- 3.7 The actual energy sales during FY 2021-22 after taking into account the impact of Hon'ble Supreme Court judgment dated 18.10.2022 is 11477.5 MU the Hon'ble Commission had approved estimated energy sales of 12362 MU during FY 2021-22 in the Tariff Order dated 30.09.2021. The comparison of category-wise energy sales projected by the Hon'ble Commission vis-a-vis actual during FY 2021-22 is tabulated here as follows:

Table 3. 1: Petitioner Submission – Category-wise energy sales for truing up during FY 2021-22 (MU)

Sr. No.	Category	Load	Consumers	Energy Sales
31. NO.		MW	No.	MU
1	Domestic	6322.0	2492655	7628.0
1.1	Domestic	6204.4	2488841	7403.0
1.2	SPD for GHS (CGHS)	84.7	200	179.8
1.3	Worship & Hospital	19.6	19	27.6
1.4	DVB Staff	13.3	3595	17.6
2	Non-Domestic	2451.1	350653	2478.0
2.1	Non-Domestic LT (up to 3kVA)	380.0	237179	276.9
2.2	Non-Domestic LT (above 3kVA)	1371.1	112503	1347.3
2.3	Non-Domestic HT	699.9	971	853.8
3	Industrial	283.1	5354	461.0



Cr. No	Category	Load	Consumers	Energy Sales
Sr. No.		MW	No.	MU
3.1	Industrial LT	194.6	5191	282.9
3.2	Industrial HT	88.5	163	178.2
4	Agriculture	32.6	6099	19.3
5	Mushroom Cultivation	0.2	29	0.3
6	Public Utilities	319.9	10945	646.4
6.1	Public Lighting	51.6	7012	130.2
6.2	Delhi Jal Board (DJB)	122.8	3924	227.8
6.3	Delhi Metro (DMRC)	145.5	9	288.3
7	Delhi Airport (DIAL)	51.3	1	26.0
8	Advertisement and Hoardings	1.5	777	0.9
9	Charging Stations for EV	17.8	1187	25.4
9.1	EV Charging at LT	12.6	1185	24.7
9.2	EV Charging at HT	5.2	2	0.7
10	Self-Consumption	12.4	691	16.1
11	Temporary Supply	0.0	0	115.3
12	Enforcement	0.0	0	69.4
	Total	9492.0	2868391	11486.1
	Less: Past Enforcement Adjustment			8.1
	Net Total			11478.1

# **ENFORCEMENT SALES**

3.8 The Petitioner has submitted that Regulation 5 (10) of Tariff Regulations, 2017, states that

"Any units assessed and billed on account of theft shall only be considered in the year of its realization as specified in the Section 126 (6) of the Act."

- 3.9 Accordingly, in the terms of the aforesaid Regulation the Petitioner has considered 69.38 MU during FY 2021-22 on account of theft i.e. the units assessed and billed upto FY 2021-22 and for which the payment has been realised during FY 2021-22. The same has also been reflected in Note 61 of the Audited Financial Statement of FY 2021-22.
- 3.10 The petitioner further submitted that the methodology followed by the Commission regarding Enforcement sales i.e. calculation of units billed on account of enforcement by dividing the amount realised by twice ABR has been set aside by the Hon'ble



Supreme Court in its judgment dated 18.10.2022 wherein the Hon'ble Supreme Court has directed the Hon'ble Commission as under:

"79. ...We are of the view that the methodology adopted by the DERC is contrary to the settled principle of law that when the law deems a certain imaginary state of affairs as real, DERC would not let its imagination boggle at treating the 100 units as sales. We are of the view that such imaginary state of affairs must be taken to its logical end and commend the treatment of 100 units as 'sales'.

80. We are of the view that the assessed energy has to be considered as supply by the appellants in enforcement cases. Therefore, we direct the DERC to consider assessed energy for calculation of enforcement sales and allow the impact of the same along with carrying costs. In view of our conclusion as above, we do not deem it necessary to answer the other contentions on this issue."

3.11 Accordingly, in view of the directions of the Hon'ble Supreme Court in the aforesaid judgment, enforcement sales of 69.38 MU considered for FY 2021-22 would also undergo change. This is due to the reason that Regulation 5(10) of the Tariff Regulations, 2017 which is applicable since 2017-18 onwards provides for consideration of units in the year of realisation. Hence, the enforcement units to be considered for FY 2021-22 ought to include only those cases where the units have been assessed and billed after 31st March 2017 and for which payment has been received for the first time during FY 2021-22. Therefore, the Petitioner has considered 60.79 MU (69.38 MU minus 8.06 MU considered in previous years in terms of Hon'ble Supreme Court directions) as enforcement sales in the instant petition for True-up of FY 2021-22.

## **COMMISSION ANALYSIS**

3.12 The Commission after exercising prudence check based on data / information provided by the Petitioner and based on the verification of the Category-wise Sales data from the Petitioner's SAP system with the Books of Accounts for FY 2021-22 by the Consultant, validated the billing database. The Commission observed as follows:

## **ENFORCEMENT SALES**



- 3.13 Regulation 5(10) of DERC (Terms and Conditions for Determination of Tariff)

  Regulations, 2017 states "any units assessed and billed on account of theft shall only be considered in the year of its realization as specified in Section 126(6) of the Act".
- 3.14 Section 126(6) of Electricity Act 2003 states that "the assessment shall be made at a rate equal to twice the tariff rates applicable for relevant category of services".
- 3.15 The Petitioner has submitted 69.38 MU Net of Adjustment on account of Enforcement Sales based on Annual Revenue realised on account of Enforcement as Rs. 34.34 Cr.
- 3.16 During prudence check session, the Commission sought category wise revenue collected on account of enforcement. Based on the information submitted by the Petitioner the Units Billed on account of Enforcement is calculated by dividing the said amount by twice its category wise Average Billing Rate (ABR) available in the Audited Form-2.1(a).
- 3.17 However, as per Hon'ble Supreme Court Judgement dated 18/10/2022 wherein it was directed to consider the Enforcement Sales as "Assessed Energy", accordingly, the Commission has considered the Enforcement units as 69.38 MU to arrive at the Truedup sales for FY 2021-22. However, these figures are provisional and are subject to confirmation on the basis of report of the Auditors being appointed by the Commission.

# **OWN CONSUMPTION**

3.18 Regulations 23(2) and 23(3) of DERC (Business Plan) Regulation, 2019 state as under; "23(2) The Distribution Licensee shall be allowed own (Auxiliary) consumption including e-vehicle charging stations installed at Distribution Licensee offices and sub-stations, at Zero Tariff for actual recorded consumption subject to a maximum of 0.25% of total sales excluding own consumption to its retail consumers for the relevant financial year as part of O&M expenses for the relevant year:"



- "23(3) Actual recorded own (Auxiliary) consumption in excess of 0.25% of total sales excluding own consumption to its retail consumers for the relevant financial year, shall be billed at Non Domestic Tariff of respective year's Tariff Schedule and shall form part of revenue billed and collected for the same year.
- 3.19 The Petitioner has reported actual self-consumption of energy as 16.10 MU which is lower than the normative self-consumption computed at 28.65 MU. Thus, the Commission has considered the Self Consumption of Energy by the DISCOM as 16.10 MU.

# **ADJUSTMENT IN BILLING BY MORE THAN 1%**

- 3.20 The Commission issued directive 6.8 in Tariff Order dated 31/08/2017 which states as follows:
  - "6.8. The Commission directs the Petitioner to restrict the adjustment in units billed on account of delay in meter reading, raising of long duration provisional bills etc. to a maximum of 1% of total units billed."
- 3.21 Further, the Commission in its Order dated 28/08/2020 had deliberated the issue of the adjustment in billing by more than 1% considering various aspects like Contra Entries/Invoice Reversals, Provisional Billing, Open Access and other adjustments etc.
- 3.22 Accordingly, the Commission in its Tariff Order dated 28/08/2020 revised the directive, as follows:

"6.8 The Commission directs the Petitioner to restrict the adjustment in units billed on account of delay in meter reading, raising of long duration provisional bills etc. to a maximum of 1% of total units billed. The adjustment in units billed shall be considered on a yearly basis. Further, the adjustment of Contra Entry, adjustment for Open Access consumers and adjustment on account of Provisional Billing related to period till two (2) months shall not be form the part of adjustment in units billed. Further, also the real adjustments/other adjustments shall be considered without sign change i.e. such adjustments either resulting into increase in revenue billed or decreased



into revenue billed shall be considered on gross basis rather than net basis."

- 3.23 The above directive was also reiterated in the Tariff Order dated 30/09/2021 and True-Up Order dated 19/07/2024.
- 3.24 In line with above, the Commission during prudence check sessions analysed the Auditor certificate on Adjustment in Units billed, quarterly Form 2.1(a) and has not considered the Contra Entries (being counter entries), adjustments related to Open Access consumers and Provisional Billing less than 2 months as adjustments in Units Billed. Other adjustments submitted by the Petitioner have been considered without signchange

(gross) as adjustments indicate total adjustments without +/- nature. Accordingly, It is observed that the Adjustment Sales in units for FY 2021-22 is within the permissible limit of 1% of total units billed.

# **TRUED-UP SALES FOR FY 2021-22**

3.25 Based on the findings indicated in paras above, the Commission considers the Truedup sales for FY 2021-22 as follows:

Table 3. 2: Commission Approved - Trued up Sales FY 2021-22 (MU)

Sr. No.	Consumer Category	As per Petitioner	As per Commission
1	Domestic	7628.0	7627.98
2	Non Domestic	2478.0	2478.00
3	Industrial	461.0	461.04
4	Agriculture & Mushroom Cultivation	19.3	19.59
5	Public Utilities (Public Lighting, DMRC & DJB)	646.3	646.36
6	Delhi International Airport Limited (DIAL)	26.0	26.03
7	Advertisement and Hoardings	0.9	0.88
8	Temporary Supply	115.3	115.34
9	Charging Stations for E-Vehicle	25.4	25.43
10	Self-Consumption	16.1	16.10
11	Net Metering	0.0	0.00
12	Enforcement	69.4	69.38
13	Deemed billed units (1% adj)	-	-
14	Less: Past enforcement Adjustment	(8.1)	(8.1)
15	Total	11477.6	11478.02



# DISTRIBUTION LOSS AND COLLECTION EFFICIENCY FOR FY 2021-22 PETITIONER'S SUBMISSION

- 3.26 The Petitioner vide its letter no. RA/2021-222/01/A/451 dated 15/11/2021, submitted a representation to the Commission on revision of Distribution Loss target for the control period from FY 2020-21 to FY 2022-23 in the Business Plan Regulations, 2019 due to the adverse impact of COVID-19 pandemic. In addition to the contentions in the aforesaid letter, the Petitioner has pointed out the following facts:
  - a) GoNCT of Delhi vide order no. 364 dated 06/04/2021 imposed strict curbs in the city like night curfew till 30/04/2021 and weekend curfew from 16/04/2021 (10:00PM) till 19/04/2021 (05:00AM) vide its order no. 373 dated 15/04/2021 resulting in closure of shopping malls, auditoriums, gyms, spas, bars and dine-in services at restaurants. Subsequently, the Govt. of NCT of Delhi on 19/04/2021 announced complete curfew starting from 19/04/2021 (10:00PM) till 26/04/2021 (05:00AM) vide DDMA order no. F.2/07/2020/pt file-III/381 19/04/2021.
  - b) The Commission vide its order no. F.17 (266)/DERC/Engg./2018-19/6330 dated 27/04/2021 suspended the Standards of Performance which was then revoked on 22/06/2021. The Commission again has suspended Standards of Performance vide its Order dated 10/01/2022 which was then revoked on 03/02/2022.
  - c) Due to the closure of non essential activities during restrictions and fear of spread of the pandemic in the general public even during the 'unlock' phase, the consumption of electricity, mainly under Non – domestic, DMRC, Industrial categories has been severely affected even in FY 2021 – 22.
- 3.27 Due to aforesaid reasons, operations of the Petitioner have been materially and adversely affected due to COVID-19 pandemic. Therefore, the Petitioner has requested to consider the submissions vide its representation dated 12/11/2021 and review / revise the Distribution Loss target for the control period from FY 2020 21 to FY 2022 23 specified in Regulation 25(1) of Business Plan Regulation 2019 as per the methodology proposed in the table given below.



Table 3. 3.: Petitioner's Submission Proposed request to revise the Distribution loss

Target for Control period

Tanget for Control Pariou					
Particulars	FY 21	FY 22	FY 23		
As per Regulation 25(1) of the Business Plan Regulation 2019	8.10%	8.00%	7.90%		
Add: Impact of change in voltage wise Mix	0.37%				
Add: Impact on Theft and other loss reduction activities.	0.35%				
Add: Impact of reduced Capex in Q1	0.32%				
Revised Distribution loss target proposed	9.14%	9.04%	8.94%		

3.28 Accordingly, the Petitioner is submitting its claim based on the Distribution Loss targets approved in the Business Plan Regulations, 2019. The detailed computation of the actual distribution loss level achieved by the Petitioner during FY 2021-22 is tabulated below:

Table 3. 4: Petitioner's Submission Distribution loss level during FY 2021-22

Sr.No.	Particulars	UOM	FY 2021-22
Α	Energy Input (excluding OA)	MU	12416.8
В	Energy Billed	MU	11478.1
С	Actual Distribution Loss	%	7.56%
D	D Target Distribution Loss		8.00%
E	E Over/ (Under) Achievement		0.44%

3.29 Accordingly, in terms of Regulation 159 of Tariff Regulations, 2017, Regulation 25 (2) and Regulation 25 (4) of Business Plan Regulations, 2019, the total financial impact on account of overachievement of 0.44% towards distribution loss target for FY 2021 – 22 is Rs.31.34Cr., out of which Rs.19.7Cr. is to be retained by the Petitioner and Rs.11.6 Cr is to be passed on to the consumer. The detailed computation is tabulated as follows:

Table 3. 5: Petitioner's Submission: Financial impact of overachievement in Distribution loss target for FY 2021 - 22

	2.54.1344.51.1555 (4.864.51.1.1552					
Sr.No.	Particulars	UOM	FY 2021- 22			
Α	Distribution loss Target for Previous Year (PYT)	%	8.10%			
В	Distribution loss Target for Current Year (CYT)	%	8.00%			
С	Actual Distribution Loss	%	7.56%			
D	50% of (PYT - CYT)	%	0.05%			
Е	CYT-50% of (PYT - CYT)	%	7.95%			



Sr.No.	Particulars		FY 2021- 22
F	Energy Input	MU	12416.8
G	Average Power Purchase Cost		5.74
Н	Total Financial Gain	Rs. Cr.	31.34
I	Petitioner Share 1 of incentive (less than Loss Target-50%*(PYT-CYT)	Rs. Cr.	1.19
J	Petitioner Share 2 of incentive (up to Loss Target-50%*(PYT-CYT)	Rs. Cr.	18.52
K	Share of financial gain to be retained by the Petitioner	Rs. Cr.	19.7
Ī	Share of financial gain passed on to the consumers	Rs. Cr.	11.6

# **COMMISSION ANALYSIS**

## **ENERGY INPUT**

- 3.30 The Petitioner submitted its Energy Input at DISCOMs periphery at 12,416.8 MU. The Commission vide its Letter No. F.3(703)/Tariff/DERC/2023-24/7778/554 dated 19/06/2023 directed Delhi SLDC to submit Statement for Energy Input (net of Open Access and Net Metering if any), Station Wise Power Procurement, Short Term Transactions – Exchange, Bilateral, Banking etc., Additional UI Charges and Sustain Deviation Charges for the purpose of True up of FY 2021-22. Accordingly, the SLDC vide its email dated 11/07/2023 has submitted the jointly signed statement. It was observed from submitted statement that the Petitioner's consumption based on Special Energy Meter (SEM) data was 12,913.82 MU including Open Access schedule of 496.58 MU. Further, TOWMCL which is embedded generation in BRPL's Grid commercially supplies power to BRPL, TPDDL & Open Access consumer and also generated 0.43 MU from embedded Solar. Therefore, for the purpose of Energy Input, the Commission has considered 69.5 MU as the schedule of TOWMCL to BRPL for FY 2021-22 and 0.43 MU from solar embedded generation as indicated in the jointly signed statement.
- 3.31 Regarding consideration of Energy Input on account of Net Metering, the Petitioner submitted as follows:



Particular	ми
Gross energy input of solar Generation by the Consumer	38.71
Off-set in Billing/self consumed by consumer	26.28
Balance units to be settled @ APPC under Net Metering Regulations, 2014 at the end of FY 2021-22	12.44

- 3.32 The Commission has considered the net metered units of 12.44 MU towards power purchase as per the Average Power Purchase Cost of the Petitioner in its Power Purchase cost.
- 3.33 Accordingly, the Energy Input of the Petitioner as approved by the Commission is as follows:

Table 3. 6: Commission Approved - Energy Input for FY 2021-22 (MU)

Sr. No.	Particulars	As per Petitioner	As per Commission				
Α	SLDC- Total Input Based on SEM Data		12,843.89				
В	SLDC- Input from TOWMCL- Non Solar	12416.8	69.50				
С	SLDC- Input from Solar		0.43				
D	Total (A+B+C)	12416.8	12913.82				
Е	Input from Net Metering of Solar Power	0.0	12.44				
F	SLDC- Open Access Input	0.0	496.58				
	Actual Input (D+E-F)	12416.8	12429.68				

# **DISTRIBUTION LOSS**

3.34 Regulation 25(1) of *DERC (Business Plan) Regulations, 2019* specifies the Distribution Loss Targets for FY 2021-22 as follows:

Table 3. 7 : Distribution Loss Targets for FY 2021-22

DISTRIBUTION LICENSEE	FY 2021-22
BRPL	8.00%

3.35 Regulation 159 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations 2017 states,

"159. The Financial impact on account of over achievement or under achievement of distribution loss target shall be computed as under:



Incentive or penalty =  $Q1*(L1-L2)*P*10^6$ Where,

Q1 = Actual Quantum of energy Purchased at Distribution periphery.

L1 = Distribution Loss Target in %

L2 = Actual Distribution Loss in %

P = Trued up Average Power Purchase Cost (APPC) per unit at distribution periphery in (Rs./kWh)."

- 3.36 Regulation 25(2) of DERC (Business Plan) Regulations 2019, states "The amount for Overachievement/Underachievement on account of Distribution Loss target shall be computed as per the formula specified in the Regulation 159 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 for the Distribution Licensee."
- 3.37 Accordingly, the financial impact of overachievement or under-achievement on account of distribution loss target has been determined in accordance with the Regulation 159 of DERC (Terms and Condition for Determination of Tariff) Regulations, 2017 as follows:

Table 3. 8: Commission Approved - Actual Distribution Loss for FY 2021-22

Sr. No	Particulars	UoM	As per Petitioner	As per Commission	Ref
Α	Energy Input	MU	12416.8	12429.68	
В	Energy Billed	MU	11478.1	11478.02	
С	Actual Distribution Loss Level	%	7.56%	7.66%	(A-B)/A
D	Targeted Distribution Loss Level	%	8.00%	8.00%	As per BPR, 2019
E	Average Power Purchase Cost	Rs./Unit	5.74	5.704	
F	Financial Impact of Overachievement or Underachievement	Rs.Cr	31.4	24.36	A*(D- C)*E/10



3.38 Regulation 25(4) of DERC (Business Plan) Regulations 2019 states,

"Any financial impact due to Overachievement on account of Distribution Loss target by the distribution licensee for the relevant year shall be shared between the Distribution Licensee and Consumers as follows:

i. in case actual Distribution Loss is between the loss target and loss target minus [50%\*(Previous Year Target-Current Year Target)] for the relevant year shall be shared in the ratio of 2/3rd to Consumers and 1/3rd to the Distribution Licensee;

ii. in case actual Distribution Loss is less than loss target minus [50%\*(Previous Year Target-Current Year Target)] for the relevant year shall be shared in the ratio of 1/3rd to Consumers and 2/3rd to the Distribution Licensee."

3.39 In accordance with the Regulation 25 (4) of *DERC (Business Plan) Regulations 2019,* the sharing of the financial impact of over achievement on account of Distribution Loss target has been computed as follows:

Table 3. 9: Commission Approved - Incentive/Dis-incentive for Distribution Loss

Sr. No.	Particulars	UoM	As per Petitioner	As per Commission
А	Distribution Loss Target in previous Year	%	8.10%	8.10%
В	Distribution Loss Target in Current Year	%	8.00%	8.00%
С	Actual Distribution Loss	%	7.56%	7.66%
D	D 50% of (previous year target - current year target)		0.05%	0.05%
E	Distribution loss target - 50% of (previous year target - current year target)	%	7.95%	7.95%
F	F Actual Energy Input at Distribution periphery		12,416.80	12,429.68
G	Average Power purchase Cost	Rs/kWh	5.74	5.704
Н	Total Incentive	Rs. Cr	31.4	24.36
I	Petitioner Share 1 of incentive (less than Loss Target- 50%*(PYT-CYT)	Rs. Cr	1.2	1.18



Sr. No.	Particulars	Particulars UoM		As per Commission	
J	Petitioner Share 2 of incentive (up to Loss Target-50%*(PYT-CYT)	Rs. Cr	18.5	13.88	
K	Total Incentive to Petitioner	Rs. Cr	19.7	15.06	
L	Incentive to Consumer	Rs. Cr	11.6	9.30	

## **REVENUE BILLED**

# **PETITIONER'S SUBMISSION**

3.40 The Petitioner has submitted that the actual revenue billed (net of E. tax and Pension Trust Surcharge) from sale of power by the Petitioner at approved Retail Supply Tariffs during FY 2021-22 is Rs. 8956.4 Crore The category wise and component wise revenue billed during the year is tabulated, as follows:

Table 3. 10: Petitioner Submission – Actual Energy Sales and Revenue for FY 2021-22

Sr. No.	Category	Energy Sales MU	Fixed Charges Rs. Cr.	Energy Charges (inc. Other) Rs. Cr.	PPAC Rs. Cr.	Total Charges Rs. Cr.	Avg. Billing Rate Rs. /Unit	Regulator y Assets Surcharge Rs. Cr.
1	Domestic	7628.0	466.7	3183.6	609.4	4259.8	5.58	292.1
2	Non-Domestic	2478.0	716.5	2133.3	474.5	3324.4	13.42	235.9
3	Industrial	461.0	85.1	383.5	78.3	546.9	11.86	39.7
4	Agriculture & Mushroom	19.6	5.2	3.3	1.4	9.9	5.08	0.7
5	Public Utilities	646.4	80.4	423.3	83.9	587.6	9.09	48.4
6	DIAL	26.0	3.6	19.6	3.9	27.0	10.35	12.8
7	Adv. & Hoardings	0.9	0.3	0.8	0.2	1.2	13.82	0.1
8	Temporary	115.3	26.6	108.1	22.3	157.0	13.61	10.7
9	Charging Stations for EV	25.4	0.0	11.4	1.9	13.3	5.23	0.9
10	Others	85.5	-0.1	29.5	0.0	29.4	3.44	2.1
11	Total	11486.1	1384.3	6296.3	1275.8	8956.4	7.80	643.3
	Less: Past enforcement Adjustment	8.1						
	Net Total	11478.1	1384.3	6296.3	1275.8	8956.4	7.80	643.3

3.41 The Petitioner has submitted that the gross billed amount of Rs.10,442.2 Crore during



FY 2021-22 which includes amount on account of Electricity Tax, 8% RA Surcharge and Pension Surcharge. The Amount Billed considered for the purpose of computation of Collection Efficiency during FY 2021-22 is tabulated below:

Table 3. 11: Petitioner Submission - Revenue Billed for True-up of FY 2021-22 (Amt. in Rs. Cr.)

Sr.No.	Particulars	FY 2021-22
Α	Total Revenue Billed as per Form 2.1a	10442.2
В	Less- Electricity Tax Billed	376.1
С	Less- 8% RA Surcharge Billed	643.3
D	Less- Pension Surcharge	466.4
Е	Net Revenue Billed	8956.4

- 3.42 The Petitioner has submitted that the Pension Trust surcharge of 7% with effect from 01/10/2021 is levied over the approved retail supply Tariff to meet the Pension Trust liability of erstwhile employees / Pensioners as recommended by GoNCT of Delhi.
- 3.43 Further, in compliance to directive 6.2 in the Tariff Order dated 30/09/2021 the petitioner collected an amount of Rs.460.5Cr. towards Pension Trust Surcharge during FY 2021 22 against billed amount of Rs.466.4Cr.

Table 3. 12: Petitioner's Submission: Pension Trust Surcharge for FY 2021-22

	Sr.No.	Particulars	UOM	FY 2021-22
Ī	1	Revenue Billed on account of Pension Trust Surcharge	Rs. Cr.	466.4
	2	Amount Collected on account of Pension Trust Surcharge*	Rs. Cr.	460.5

<sup>\*</sup>Deposited in the Bank account of Pension trust in compliance with the directions of the Commission.

# **COMMISSION ANALYSIS**

3.44 The Regulatory Auditor has verified the Revenue Billed by the Petitioner. Further, during prudence check sessions, the Commission has also verified the Revenue billed by the Petitioner from the Audited Form 2.1 (a) and Audited Books of Accounts (Note 61) for FY 2021-22 and accordingly, the same is approved as follows:

Table 3. 13: Commission Approved - Revenue Billed for FY 2021-22 (Rs. Cr.)

Sr. No.	Consumer Category	As per Petitioner	As per Commission
1	Domestic	4259.8	4259.74
2	Non Domestic	3324.4	3324.37
3	Industrial	546.9	546.91



Sr. No.	Consumer Category	As per Petitioner	As per Commission
4	Agriculture & Mushroom Cultivation	9.9	9.95
5	Public Utilities (Public Lighting, DMRC & DJB)	587.6	587.95
6	Delhi International Airport Limited (DIAL)	27	26.95
7	Advertisement and Hoardings	1.2	1.22
8	Temporary Supply	157	156.97
9	Charging Stations for E-Vehicle	13.3	13.30
10	Self Consumption	0	-0.36
11	Net Metering	0	0.00
12	Enforcement		
13	Others	29.4	29.75
14	Units beyond 1% adjustment		
15	Net Billing	8956.4	8956.75
Add:-			
16	Electricity Duty	376.1	376.08
17	RA Surcharge	643.3	643.31
18	Pension Trust Surcharge	466.4	466.42
19	Gross Amount Billed	10442.30	10442.56

# **REVENUE COLLECTION**

# **PETITIONER SUBMISSION**

3.45 The Petitioner has submitted that the gross revenue realised during FY 2021-22 is Rs. 10,463.7 Cr. which includes collection on account of Electricity Tax, Late Payment Surcharge, Regulatory Assets Surcharge and Pension Trust Surcharge. The Net Revenue realized considered for the purpose of computation of Collection Efficiency during FY 2021-22 is tabulated as follows:

Table 3. 14: Petitioner Submission – Net Revenue Realized FY 2021-22 (Rs. Cr.)

Sr.No.	Particulars	FY 2021-22
Α	Total Revenue Realized as per Form 2.1a	10463.7
В	Less- Electricity Tax	378.2
С	Less- Regulatory Assets Surcharge	644.1
D	Less- Pension Trust Surcharge	460.5
Е	Less- Late Payment Surcharge	41.4
F	Net Revenue Realized	8939.5



#### **COMMISSION ANALYSIS**

3.46 During the prudence check sessions, the Commission verified the Revenue Collected by the Petitioner from the Audited Form 2.1 (a) and Audited Books of Accounts for FY 2021-22. Accordingly, the Revenue Collected as approved by the Commission, is as under:

Table 3. 15: Commission Approved - Revenue Collected for FY 2021-22 (Rs. Cr.)

Sr. No	Particulars	UOM	As per Petitioner	As per Commission	Ref
А	Actual Revenue realized including Electricity duty/tax, LPSC, Regulatory Surcharge, Pension trust surcharge	Rs. Cr.	10,463.70	10,463.72	Note 61 of Annual Audited Accounts for FY
В	Less: LPSC	Rs. Cr.	41.40	41.41	2021-22
С	Less: Electricity Tax	Rs. Cr.	378.20	378.22	
D	Less: 8% RA Surcharge	Rs. Cr.	644.10	644.12	
Е	Less: Pension Surcharge	Rs. Cr.	460.50	460.54	
F	Net Revenue Realised	Rs. Cr.	8,939.5	8,939.43	A-B-C-D-E

## **COLLECTION EFFICIENCY DURING FY 2021 – 22**

# **PETITIONER'S SUBMISSION**

3.47 Regulation 5(11) of the Tariff Regulations, 2017 states that:

"5 (11) Collection efficiency shall be measured as ratio of total revenue realized to the total revenue billed in same year.

Provided that Revenue realised or revenue billed on account of electricity duty, late payment surcharge, any other surcharge shall be excluded from the computation of collection efficiency"

3.48 Further Regulation 26(1) of the Business Plan Regulations, 2019 provides 99.50% as target of Collection Efficiency. Accordingly, in terms of above mentioned Regulation 163 and Regulation 164 of the Tariff Regulation 2017 and Regulation 26(2) and Regulation 26 (3) of the Business Plan Regulations 2019, financial gain on account of



overachievement of 0.31% towards collection efficiency target is Rs.27.9 Cr. half of which is to be passed on to the Consumers and balance is to be retained by the Petitioner, detailed computation is tabulated here as follows:

Table 3. 16: Petitioner's Submission - Financial Impact of Overachievement of Collection efficiency Target for FY 2021-22

S.No.	Particulars	UOM	FY 2021-22
Α	Net Revenue Billed	Rs. Cr.	8956.4
В	Actual Collection Efficiency	%	99.81%
С	Collection Efficiency Target	%	99.50%
D	Revenue Realised over 99.50% Collection Efficiency Target	Rs. Cr.	27.9
Е	Share of financial gain passed on to the consumers	Rs. Cr.	14.0
F	Share of financial gain to be retained by the Petitioner	Rs. Cr.	14.0

## **COMMISSION ANALYSIS**

3.49 Regulation 163 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations 2017 states:

"163. The financial impact on account of over or under achievement of Collection Efficiency targets shall be computed as under:-

Incentive or Penalty =  $(C1 - C2) * A_b$ 

Where,

C1 = Actual Collection Efficiency in  $\% = [A_r/A_b]*100$ 

 $A_r$  = Actual amount collected excluding electricity duty, late payment surcharge, any other surcharge in Rs. Cr.;

 $A_b$  = Actual Amount Billed excluding Electricity Duty, LPSC and any other surcharges in Rs Cr.

C2 = Target Collection Efficiency in %



3.50 Regulation 164 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations 2017 states:

"Any financial impact on account of underachievement less than the target and overachievement above 100%with respect to Collection Efficiency targets shall be to the Licensee's account:

Provided that any financial impact on account of over achievement over and above the target and limited to100% with respect to Collection Efficiency targets shall be shared as per the mechanism indicated in the Business Plan Regulations of the Control Period."

3.51 Regulation 26 of *DERC (Business Plan) Regulations 2019* states:

# "26. TARGET FOR COLLECTION EFFICIENCY

- (1) The targets for Collection Efficiency for FY2020-21 to FY2022-23 of the Distribution Licensees shall be 99.50%.
- (2) The financial impact on account of Collection Efficiency target shall be computed as per the formula specified in Regulation 163 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 for the Distribution Licensee.
- (3) The financial impact on account of over-achievement in terms of Regulation 164 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 for the Distribution Licensee, from 99.50% to 100% shall be shared equally between Consumers and the Distribution Licensees."
- 3.52 Accordingly, the Collection Efficiency for FY 2021-22 approved by the Commission is as follows:



Sr. **Particulars Target** As per As per No Petitioner Commission 1 **Amount Billed** Rs. Cr 8956.4 8,956.75 2 **Collection Efficiency** % 99.50% 99.81% 99.81% 8939.5 **Amount Collected** 8,939.43 3 Rs. Cr Over/(Under)-achievement Rs. Cr 27.9 27.47 Amount to be retained by petitioner and consumer shared 50:50 for 5 Rs. Cr 13.9 13.73 achievement to Collection Efficiency Target Entire 100% to be retained by the 6 Rs. Cr 0.0 0.0 Petitioner Total Incentive/ Disincentive to be 7 13.94 Rs. Cr 13.73 retained by DISCOM

Table 3. 17: Commission Approved – Collection Efficiency for FY 2021-22 (Rs. Cr.)

# CASH COLLECTION EXCEEDING Rs. 4,000/-

- 3.53 As per the directive of the Commission "No payment shall be accepted by the Distribution Licensees from its consumers at its own collection centres/mobile vans in cash towards electricity bill exceeding Rs. 4000/- except from blind consumers, for court settlement cases & payment deposited by the consumers at designated schedule commercial bank branches upto Rs. 50,000/-. Violation of this provisions shall attract penalty to the level of 10% of total cash collection exceeding the limit."
- 3.54 The Commission has analysed the data submitted for cash collection during FY 2021-22 and it is observed that the cash collections above Rs. 4,000/- by the Petitioner are on account of court settlement cases which is permitted as per the directive.

# POWER PURCHASE QUANTUM (MU) PETITIONER'S SUBMISSION

3.55 The Petitioner has submitted that most of the power is purchased from generating companies owned and/ or fully controlled by the Central Government and State



Government by virtue of long term power purchase agreements which have been inherited from DTL (initially signed by M/s DTL) and assigned by the Commission as per its Orders dated 31/03/2007.

Table 3. 18: Power Purchase Quantum for FY 2021-22 (MU)

S. No	Particulars	Submission
Α	Power Purchase:	
- 1	Gross Power Purchase Quantum	13571.2
ii	Power sold to other sources	606.7
iii	Net Power Purchase	12964.5
В	Transmission Loss	547.7
С	Net power available after Transmission Loss*	12416.8

<sup>\*</sup>Excluding Open Access

# SHORT TERM POWER PURCHASE QUANTUM PETITIONER'S SUBMISSION

3.56 During FY 2021-22, the Petitioner has procured 3523.6 MU through Bilateral/Banking/Intrastate/UI under short term purchase. The summary of sourcewise details of short term power purchase is tabulated here as follows:

Table 3. 19: Petitioner Submission - Details of Short Term Power Purchase

Sr.		FY 2018-19		FY 20	FY 2019-20		FY 2020-21		FY 2021-22	
No	Particulars	Energy	(%)	Energy	(%)	Energy	(%)	Energy	(0/)	
NO		(MU)	(70)	(MU)	(70)	(MU)	(/0)	(MU)	(%)	
Α	Bilateral	366.7	17.0%	0.0	0.0%	484.0	17.7%	1336.3	37.9%	
В	Banking	554.5	25.6%	1258.6	58.2%	786.6	28.8%	825.2	23.4%	
С	Exchange	183.8	8.5%	804.5	37.2%	1229.4	45.0%	1117.9	31.7%	
D	Intra-State	86.7	4.0%	41.8	1.9%	209.3	7.7%	244.7	6.9%	
Ε	UI	7.8	0.4%	57.8	2.7%	20.5	0.8%	-0.4	0.0%	
F	Total	1199.5		2162.8		2729.9		3523.6		

- 3.57 The Petitioner has submitted that the Commission in Tariff Order dated 23/07/2014 and 29/09/2015 advised that "the Petitioner should endeavour to maximise revenue from sale of surplus power and enter into more banking, intrastate and bilateral transactions."
- 3.58 Accordingly, the Petitioner has maintained majority of its share in sale of surplus power towards banking arrangement, approx. 64% which is tariff neutral and has sold



approx. 30% of surplus power through Bilateral and Intra-State Transactions during FY 2021-22.

## SHORT TERM POWER SALES QUANTUM

#### **PETITIONER SUBMISSION**

3.59 During FY 2021 - 22, the Petitioner has sold total of 1698.2MU short term sale through Bilateral/Banking/Intrastate/UI mode. The Petitioner has tabulated the source-wise details of sale of surplus power as below:

Table 3. 20: Petitioner Submission - Details of Short Term Power Sales

C		FY 2018-19		FY 2019-20		FY 20	20-21	FY 2021-22	
Sr. No.	Particulars	Energy	(%)	Energy	(%)	Energy	(%)	Energy	(%)
IVO.		(MU)	(70)	(MU)	(70)	(MU)	(70)	(MU)	(70)
Α	Bilateral	0.0	0.0%	0.0	0.0%	38.5	3.1%	0.0	0.0%
В	Banking	1011.9	57.0%	902.7	76.0%	810.2	65.7%	1091.6	64.3%
С	Exchange	569.2	32.1%	232.3	19.6%	206.2	16.7%	499.6	29.4%
D	Intra-State	15.1	0.8%	9.4	0.8%	2.9	0.2%	4.2	0.2%
Е	UI	177.7	10.0%	43.6	3.7%	175.4	14.2%	102.8	6.1%
F	Total	1773.8		1188.0		1233.4		1698.2	

#### LONG TERM POWER PURCHASE QUANTUM:

#### **PETITIONER SUBMISSION**

3.60 The total quantum purchased during FY 2021-22 and Plant wise Petitioner's share is tabulated below:

Table 3. 21: Petitioner Submission - Details of Power Purchase Quantum Station wise for FY 2021-22 (MU)

Sr. No	Stations	Petitioner Share in MU (As per Bills)
Α	NTPC Ltd.	
i	ANTA GAS POWER PROJECT	1.0
ii	AURAIYA GAS POWER STATION	3.5
iii	BADARPUR THERMAL POWER STATION	0.0
iv	DADRI GAS POWER STATION	8.9
V	FEROZE GANDHI UNCHAHAR TPS 1	65.5



Sr. No	Stations	Petitioner Share in MU (As per Bills)
vi	FEROZE GANDHI UNCHAHAR TPS 2	114.8
vii	FEROZE GANDHI UNCHAHAR TPS 3	74.3
viii	FARAKKA STPS	43.5
ix	KAHALGAON THERMAL POWER STATION 1	113.5
Х	NATIONAL CAPITAL THERMAL POWER	0.0
xi	RIHAND THERMAL POWER STATION 1	462.1
xii	RIHAND THERMAL POWER STATION 2	321.6
xiii	SINGRAULI STPS	176.2
xiv	KAHALGAON THERMAL POWER STATION 2	401.3
XV	TALCHER	0.0
xvi	DADRI TPS-II	2214.8
xvii	RIHAND THERMAL POWER STATION 3	555.9
xviii	Aravali Power Corporation Ltd .	252.0
	Sub Total	4808.7
В	NHPC Ltd.	
i	BAIRASIUL	27.7
ii	SALAL	283.6
iii	CHAMERA I	64.8
iv	TANAKPUR	23.6
v	URI	138.6
vi	DHAULIGANGA	69.0
vii	CHAMERA - II	78.0
viii	DULHASTI	117.7
ix	SEWA-II	3.6
X	CHAMERA - III	55.1
xi	URI II	92.4
xii	PARBATI-III	33.4
	Sub Total	987.4
С	Nuclear Power Corp. of India Ltd.	
i	Nuclear Power Corp. of India Ltd. Narora	237.6
ii	Nuclear Power Corp. of India Ltd. Kota UNIT - 3&4 RAPP	0.0
iii	Nuclear Power Corp. of India Ltd. Kota UNIT - 5&6 RAPP	178.3
	Sub Total .	415.8
D	SJVN Limited	
i	NathpaJhakri	288.3
•	Sub Total	288.3
E	THDC India Ltd.	
i	Tehri	134.2
ii	Koteshwar	79.2



Sr. No	Stations	Petitioner Share in MU (As per Bills)
	Sub Total	213.4
F	Others	25.7
i	PTC Tala HEP	35.7
ii	PTC Green Infra (Wind Power)	142.6
iii	Sasan UMPP	503.8
	Sub Total	682.1
G	Damodar Valley Corporation	
i	Mejia Units 6	266.4
ii	CTPS 7 & 8	910.3
	Sub Total	1176.7
<u>H</u>	Power stations in Delhi	
<u>i</u>	Indraprastha Power Generation Co. Ltd. IP	0.0
ii 	Indraprastha Power Generation Co. Ltd. RPH	0.0
lii	Indraprastha Power Generation Co. Ltd. GT	82.8
lv	Pragati Power Corp.Ltd. Pragati I	437.9
V	Pragati Power Corp.Ltd. Pragati III (Bawana)	1030.3
vi	TimarpurOkhla Waste Management Company Ltd.	69.5
vii	Thyagraj Solar	0.0
viii	Delhi MSW Solutions Limited	57.9
ix	East Delhi Waste Processing Company	0.0
	Sub Total	1678.4
<u> </u>	SECI Solar	
i	ACME	42.0
ii	EDEN	359.1
iii	AZURE	48.3
iv	Thar Surya/Avikiran	1.7
	Sub Total	451.0
	SECI Wind	
J i	Alfanar	398.4
ı	Sub Total	398.4
	Sub Total	398.4
K	Net Metering/Others	38.7
	Grand Total	11139.1

### **COMMISSION ANALYSIS**

3.61 The Commission in its Tariff Order dated 30/09/2021 has approved Gross Power



- Purchase Quantum of 12,890 MU from all sources including Central & State Sector Generating Stations and Short Term Sources for FY 2021-22.
- 3.62 The Commission directed Delhi SLDC to verify the figures of Long Term Power Purchase and Short Term Power purchase/sale for Delhi DISCOMs and submit a reconciliation to the Commission. The jointly signed statement by SLDC and the Petitioner for source wise Long Term Power Purchase and Short Term Power purchase/sale was submitted.
- 3.63 The Commission observed that the Petitioner has reported the gross solar power of 38.71 MU credited from its net metered consumers in the power purchase cost certificate against the Power purchase cost of Rs. 20.46 Cr. In accordance with the Regulation 9 of *Delhi Electricity Regulatory Commission (Net Metering for Renewable Energy) Regulations, 2014,* the Commission has considered Net Energy Credits of 12.44 MU against the Average power purchase cost.
- 3.64 Based on the submission of jointly signed certificate between SLDC and the Petitioner, the Power Purchase Quantum of the Petitioner is trued up for FY 2021-22 as follows:

Table 3. 22: Commission Approved - Power Purchase Quantum (MU)

Sr. No.	Particulars	As per Petitioner	As per Commission
	Power Purchase Quantum		
1	Long Term Power Purchase		11,100.40
II	Short Term Power Purchase	13571.2	2,698.45
III	Banking Import	155/1.2	825.17
IV	Other Input (Net Metering / Self Generation)		12.44
Α	Gross Power Purchase Quantum	13,571.20	14,636.46
V	Banking Export	606.70	1,091.58
VI	Short Term Sale	000.70	606.66
В	Net Power Purchase Quantum	12,964.50	12,938.22
С	Transmission Loss	547.70	508.54
D	Total Power MU	12,416.7	12,429.68



# POWER PURCHASE COST PETITIONER SUBMISSION

#### **LONG TERM POWER PURCHASE**

- 3.65 The Petitioner has submitted The power purchase cost is primarily based on the Tariff determined by the Appropriate Commission under Section 62(1)(a) or adopted under Section 63 of the Electricity Act 2003 for the supply of electricity from generating companies to distribution licensees. In the case of a generating company owned and/or controlled by the Central Government or is supplying to more than one State, the Hon'ble CERC determines/adopts the tariff for those generating companies. In rest of the cases, this Hon'ble Commission determines/adopts the tariff of the generating companies owned and/or controlled by the GoNCT of Delhi. As stated above, the Petitioner has already submitted the monthly raised invoices before the Hon'ble Commission. The Petitioner has considered the total cost on account of long term sources during FY 2021-22 which includes fixed cost, variable cost, arrears, other charges etc. as per the power scheduled by Delhi SLDC.
- 3.66 The Petitioner further submits that as per Section 32 of the Electricity Act, 2003, the scheduling is being done by SLDC and DISCOMs have no control over backing-down of the costly power plants.
- 3.67 The Petitioner further submits that various vital aspects may be noted in order to determine actual power purchase cost such as Force Majeure/exceptional circumstances due to decline in coal supply to TPPs, SLDC intimated that scheduling of Central Generating Stations and other inter-state Generating Stations is controlled by RLDC and hence DISCOM wise scheduling is not possible, The availability of Plants is beyond the control of DISCOMs and the actual availability of Plants differs from the projections. The monthly MOD submitted by the DISCOMs is based on past Month ECR which may not be valid on real time basis, multiple buyers from each generator and this forming part load operation which may impact the MOD schedule of the buyers.
- 3.68 Further to above the petitioner has also submitted that the decision of actual



- operation/availability of plant is not under control of the DISCOMs. Besides above uncontrollable situation, the Petitioner strictly follows of Merit Order Dispatch (MOD) while giving request of schedules to Delhi SLDC on daily basis.
- 3.69 Accordingly, the Petitioner has requested to consider forced outage/Force Majeure data while considering scheduling and other factors which are beyond the control of Petitioner.
- 3.70 In view of the above, the details of station-wise power purchase cost during FY 2021-22 as claimed by the Petitioner is as follows:

Table 3. 23: Petitioner Submission - Details of Power Purchase Cost Station wise for FY 2021-22

S. No	Stations	Petitioner Share	Fixed Charge	Variable Charge	Other Charges	Total Charges	Average Rate
		MU	Rs. Cr.	Rs. Cr.	Rs. Cr.	Rs. Cr.	Rs./kWh
Central	Sector Generating Statio	ns (CSGS)					
Α	NTPC						
i	ANTA GAS	1.0	9.9	0.8	0.0	10.7	
ii	AURAIYA GAS	3.5	14.5	3.2	-2.1	15.6	
iii	DADRI GAS	8.9	14.5	6.5	7.2	28.2	
iv	FARAKKA	43.5	4.8	12.6	1.9	19.3	4.44
V	KAHALGAON -I	113.5	14.3	29.2	0.5	44.1	3.89
vi	NCTPS	0.0	0.0	0.0	-72.5	-72.5	0.00
vii	RIHAND – I	462.1	39.5	66.1	0.7	106.3	2.30
viii	RIHAND – II	321.6	25.8	46.1	0.8	72.8	2.26
ix	RIHAND – III	555.9	78.5	78.4	0.3	157.2	2.83
х	SINGRAULI	176.2	12.9	26.6	0.1	39.6	2.25
хi	UNCHAHAR – I	65.5	7.3	21.7	0.4	29.4	4.49
xii	UNCHAHAR -II	114.8	14.5	38.2	7.2	59.9	5.21
xiii	UNCHAHAR -III	74.3	11.5	24.5	0.3	36.3	4.89
xiv	KAHALGAON -II	401.3	52.5	98.4	0.5	151.4	3.77
xv	DADRI-2( EXTENSION )	2214.8	539.8	738.3	94.3	1372.4	6.20
xvi	Aravali Power Corporation Ltd	252.0	11.2	90.4	3.3	104.9	4.16
	Sub Total	4808.7	851.6	1281.1	42.9	2175.7	4.52
B .	NHPC	27.7	2 1	2.1	0.1	6.0	2.25
i	BAIRASIUL	27.7	3.4	2.4	0.4	6.3	2.25
ii	CHAMERA – I	64.8	6.5	7.4	0.8	14.7	2.26
iii	CHAMERA – II	78.0	9.3	7.8	0.4	17.6	2.25



S. No	Stations	Petitioner Share	Fixed Charge	Variable Charge	Other Charges	Total Charges	Average Rate
		MU	Rs. Cr.	Rs. Cr.	Rs. Cr.	Rs. Cr.	Rs./kWh
iv	CHAMERA – III	55.1	13.8	10.9	-0.1	24.6	4.46
V	DHAULIGANGA	69.0	10.1	8.4	4.6	23.0	3.34
vi	DULHASTI	117.7	32.6	30.6	12.4	75.6	6.42
vii	SALAL	283.6	22.8	17.5	31.9	72.2	2.55
viii	TANAKPUR	23.6	4.9	3.8	0.2	8.8	3.74
ix	URI	138.6	13.1	11.4	7.9	32.4	2.34
х	SEWA –II	3.6	0.6	1.0	3.4	4.9	13.66
xi	Parbati– III	33.4	16.7	5.1	-0.1	21.7	6.51
xii	Uri – II	92.4	19.1	17.2	8.0	44.3	4.80
	Sub Total	987.4	152.9	123.5	69.7	346.1	3.50
С	THDC						
i	Tehri HEP	134.2	26.3	26.8	2.2	55.2	4.12
ii	Koteshwar	79.2	18.2	18.2	0.0	36.4	4.60
	Sub Total	213.4	44.5	45.0	2.2	91.7	4.30
D	DVC						
i	DVC Chandrapur 7 & 8 (LT-3)	266.4	41.3	81.1	0.0	122.5	4.60
ii	Mejia Units -6 (LT-4)	910.3	139.8	243.6	0.2	383.7	4.21
	Sub Total	1176.7	181.2	324.7	0.3	506.1	4.30
E	NPCIL						
i	NAPS	237.6	0.0	70.8	1.7	72.4	3.05
ii	RAPP C Units 3&4	0.0	0.0	0.0	0.0	0.0	0.00
iii	RAPP C Units 5&6	178.3	0.0	66.5	2.4	68.9	3.86
	Sub Total	415.8	0.0	137.3	4.0	141.3	3.40
F	SJVNL						
i	Naptha-Jhakri	288.3	37.5	33.6	-1.7	69.5	2.41
	Sub Total	288.3	37.5	33.6	-1.7	69.5	2.41
G	Others						
i	PTC Tala	35.7	0.0	7.7	0.0	7.7	2.16
ii	PTC Wind	142.6	0.0	50.3	0.0	50.3	3.53
iii	Sasan UMPP	503.8	7.3	57.9	8.1	73.4	1.46
	Sub Total	682.1	7.3	116.0	8.1	131.4	1.93



S. No	Stations	Petitioner Share	Fixed Charge	Variable Charge	Other Charges	Total Charges	Average Rate
		MU	Rs. Cr.	Rs. Cr.	Rs. Cr.	Rs. Cr.	Rs./kWh
Н	Total CSGS	8572.5	1275.0	2061.2	125.5	3461.8	4.04
I	Delhi Generating Stations						
i	BTPS	0.0	0.0	0.0	30.1	30.1	0.00
ii	Gas Turbine	82.8	13.7	69.5	37.2	120.3	14.52
iii	Pragati – I	437.9	43.2	392.2	3.8	439.2	10.03
iv	Pragati -III, BAWANA	1030.3	407.8	337.2	22.8	767.8	7.45
v	TOWMCL	69.5	0.0	20.7	0.0	20.7	2.98
vi	DMSW	57.9	0.0	40.7	0.0	40.7	7.03
vii	IP Arrears	0.0	0.0	0.0	1.2	1.2	0.00
viii	RPH Arrears	0.0	0.0	0.0	1.9	1.9	0.00
	Sub Total	1678.4	464.7	860.3	97.0	1422.0	8.47
J	SECI Solar						
i	ACME	42.0	0.0	23.1	0.0	23.1	5.50
ii	EDEN	359.1	0.0	95.9	0.0	95.9	2.67
iii	AZURE	48.3	0.0	10.5	0.0	10.5	2.17
iv	Thar Surya/Avikiran	1.7	0.0	0.3	0.0	0.3	1.85
	Sub Total	451.0	0.0	129.7	0.0	129.7	2.88
K	SECI Wind						
i	Alfanar	398.4	0.0	100.4	0.0	100.4	2.52
	Sub Total	398.4	0.0	100.4	0.0	100.4	2.52
L	Net Metering/Other	38.7	0.0	9.9	-4.3	5.6	1.45
	Grand Total	11139.1	1739.7	3161.6	218.2	5119.5	4.60

#### **COMMISSION ANALYSIS**

- 3.71 The Commission, in its Tariff Order dated 30/09/2021 had projected the Long-term Power Purchase cost at Rs. 5,131 Cr.
- 3.72 The Consultant in their Regulatory Audit Report has submitted that they had verified all



- the invoices raised by Generating Stations consisting of Capacity Charges (Fixed Charges), Energy Charges (Variable Charges) and other charges for FY 2021-22 vis-à-vis Petitioner's claim submitted in the Petition and Audited Power Purchase Certificate.
- 3.73 Further, the Commission during the prudence check sessions has verified all the invoices raised by Generating Stations consisting of Capacity Charges (Fixed Charges), Energy Charges (Variable Charges) and other charges for FY 2021-22 as submitted in the Petition and Audited Power Purchase Certificate.
- 3.74 Accordingly, the Long-Term Power Purchase Cost from various Long Term Sources as considered by the Commission for True-up is as follows:

Sr. No. **Particulars** Quantum (MU) Amount (Rs. Cr.) Long Term Sources (Other Than 1 Renewables) 11,100.40 5,113.89 1a NTPC 4,556.79 2,100.90 1b **NHPC** 987.45 346.08

5,556.17

Table 3. 24: Commission Approved - Long Term Power Purchase Cost for FY 2021-22

#### **SHORT TERM POWER PURCHASE**

1c

Others

#### PETITIONER SUBMISSION

- 3.75 The Petitioner has submitted that the Commission in its previous Tariff Orders has noted that the load curve in Delhi is peculiar in nature with high morning and evening peaks and very low load demand during night hours. It is neither possible nor practical to tie up power procurement on long term basis/ sources for the entire demand in the area of supply as the demand is dynamic and fluctuates considerably. Hence, long term sources are tied up only for the base load and for any exigencies such as shut down of any plant. Furthermore, there is a peculiar load curve due to the fact that a majority of the load in Delhi is of commercial establishments, office buildings, which have requirement primarily during day time.
- 3.76 The petitioner submits that the Commission directed the Licensee to ensure that electricity which could not be served due to any reason whatsoever (including maintenance schedule, break-downs, load shedding etc.) shall not exceed 1% of the total energy supplied by them in any particular month, except in cases of force majeure events



2,666.92

- which are beyond the control of the Licensee. Accordingly, during peak hours, the Licensee is required to procure power from short term sources to meet the demand.
- 3.77 The Petitioner submits to have considered the power purchase cost through short term sources during FY 2021-22 which includes the cost on account of purchase through bilateral, banking, exchange, intra-state and UI. The Hon'ble Commission vide its Order dated 16.02.2021 has approved the bilateral short term procurement under section 63 of the Electricity Act, 2003 which was for adoption of tariff discovered through E-DEEP portal of MSTC/PFC as per MOP guidelines for purchase of power up to 700 MW from various traders/generators.
- 3.78 The petitioner submits that during FY 2021-22, there is no overlapping of any Banking transactions of the Petitioner and the Petitioner is in line with the Regulation 152 of the Tariff Regulations 2017. The petitioner further submitted that the Commission, in its Short Term Power Procurement Guidelines contained in its letter dated 20.01.2010 stated that arrangement/ disposal of power through banking transactions is preferred. This was reiterated in the various Orders, wherein the Commission directed the DISCOMs to optimize power purchase cost through Banking transactions. Accordingly, the Petitioner requests the Hon'ble Commission to allow all banking transactions as they are revenue neutral in nature and economical.
- 3.79 Regarding, the Contingency Limit of 5% on UI, the petitioner submitted that in terms of Regulation 28(1) of the Business Plan Regulations 2019, the Commission has defined a contingency limit on UI and that the petitioner is well within the limits during the FY 2021-22 as stipulated in the Business Plan Regulations, 2019.
- 3.80 The Petitioner submits that the Petition 42 of 2017, Petition 45 of 2020, Petition 47 of 2020 have been filed before the Commission for issues related to Additional UI and sustained deviation and requests to consider the same while Truing-up of FY 2021-22. Further, the Petitioner has filed a Writ Petition under Article 226 of the Constitution of India challenging the legality and validity of Clause Nos. 4.4, 4.19 and 4.20 of the Central Electricity Regulatory Commission (Deviation Settlement Mechanism and related matters) (Fourth Amendment) Regulations, 2018 as being ultra vires the provisions of the



- Electricity act, 2003 and the Constitution of India bearing W.P.(C) No. 5249 of 2019 BRPL &Anr. v. CERC before Delhi High Court.
- 3.81 The Petitioner submits that as per the proviso of Regulation 152 of the Tariff Regulations 2017, the additional/penal UI Charges is not allowed as pass through component with an exception for force scheduling, relevant extract is reproduced here as follows:

"Provided that any Additional/Penal Deviation Settlement Mechanism (Unscheduled Interchange) Charges other than forced scheduling of power as certified by SLDC paid by the Distribution Licensee shall not be allowed in Power Purchase Cost;"

- 3.82 The Petitioner has requested Delhi SLDC for certifying the Force Scheduling during FY 2021-22 vide letter no. RA/2022-23/01/A/385 dated 17.10.2022. Accordingly, the Petitioner requests the Commission for considering the Additional UI and Sustained Deviation Charges in Power Purchase cost of the Petitioner pending certification from Delhi SLDC and Force majeure events which are beyond the control of Petitioner.
- 3.83 The source-wise details of short term power purchase cost during FY 2021-22 are tabulated as follows:

Table 3. 25: Petitioner Submission - Details of Short Term Power Purchase for the year FY 2021-22

		FY 2018-19		FY 201	FY 2019-20		20-21	FY 2021-22	
Sr. No	Particulars	Rate per unit	Amou nt	Rate per unit	Amou nt	Rate per unit	Amou nt	Rate per unit	Amou nt
•		(Rs. /	(Rs.	(Rs. /	(Rs.	(Rs./	(Rs.	(Rs./	(Rs.
		kWh)	Cr.)	kWh)	Cr.)	kWh)	Cr.)	kWh)	Cr.)
Α	Bilateral	4.16	152.5	0.00	-0.3	3.91	189.3	3.05	407.7
В	Banking	5.10	282.5	5.60	704.2	5.62	441.9	5.47	451.5
С	Exchange	4.80	88.2	3.65	293.5	3.72	457.0	6.17	690.2
D	Intra-State	4.77	41.3	3.92	16.4	3.83	80.1	5.88	143.9
Е	UI	20.24	15.8	4.49	26.0	4.27	8.8	-15.81	0.6
F	Total	4.84	581.0	4.81	1039.8	4.31	1177.0	4.81	1693.7

- 3.84 With regard to the Banking Transactions the Petitioner has submitted that, Regulation 121(3) of the Tariff Regulations, 2017 states as follows:
  - "121. While approving the cost of power purchase, the Commission shall determine the quantum of power to be purchased considering:



....

- (3) Normative cost of banking transaction at the rate of average power purchase cost of the portfolio of the distribution licensee;"
- 3.85 The Petitioner submitted that the Commission vide its letter dated 16.11.2018 indicated that the normative cost of banking transactions shall be weighted average rate of all long term sources considering only variable cost for the relevant year. And that in such event of conflict between the provisions of Regulations and above mentioned letter of the Commission, the Petitioner has considered the average rate of banking transactions @Rs.5.48/kWhas per the applicable Tariff Regulations, 2017, as Commission in its Order dated 28.12.2017 in Petition No. 39 of 2017 has itself taken the view that "if there is some conflict between the provisions of Regulations and the provisions of the Orders made thereunder, the law is very clear on the supremacy of the Regulations over the Orders."
- 3.86 In view of the above, the Petitioners requests the Commission to allow the power purchase cost during FY 2021-22from short term sources including Trading Margin as submitted in the Format F1 for FY 2021-22 of the Petition.

#### **COMMISSION ANALYSIS**

3.87 The Commission in its Tariff Order dated 30/09/2021 has directed the Petitioner as follows:

"6.10n. To strictly adhere to the guidelines on short-term power purchase/sale of power issued by the Commission from time to time and to take necessary steps to restrict the cost of power procured through short term contracts, except trading through Power Exchange & IDT, at Rs.5/kWh. In case the cost of power proposed to be procured exceeds the above ceiling limit, this may be brought to the notice of the Commission within 24 hours detailing the reasons or exceptional circumstances under which this has been done. In the absence of proper justification towards short term power purchase at a rate higher than the above ceiling rate (of Rs.5/kWh), the Commission reserves the right to restrict allowance of impact of such purchase on total short term power purchase not exceeding 10 Paisa/kWh during the financial year."



3.88 The Consultant has examined the Short-Term Power Purchase transactions and found that the Petitioner has not violated the above mentioned directive.

#### **BANKING TRANSACTIONS**

3.89 Regarding the Banking Transactions, *Regulation 121 (3) of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017* specifies that the Normative cost of banking transaction is considered at the rate of average power purchase cost of the portfolio of the distribution licensee read as follows:

"While approving the cost of power purchase, the Commission shall determine the quantum of power to be purchased considering:

- 1. Availability of Generating Stations which may be based on Load Generation Balance Report published by Central Electricity Authority (CEA) for relevant Financial Year;
- 2. Principles of merit order schedule and dispatch based on the ranking of all approved sources of supply in the order of their variable cost of power purchase on monthly basis;
- 3. Normative cost of banking transaction at the rate of Average Power Purchase Cost of the portfolio of the Distribution Licensee;
- 4. The gap between Average Power Purchase Cost of the power portfolio allocated and average revenue due to different consumer mix of all the distribution licensee:

Provided that the Commission may adjust the gap in Power Purchase Cost by reassigning the allocation of power amongst the Distribution Licensees out of the overall power portfolio allocated to the National Capital Territory of Delhi by Ministry of Power, Government of India."

3.90 Further, the Commission vide its letter dated 16/11/2018 provided clarification to DISCOMs that Normative Cost of Banking Transactions shall be weighted average rate of all long-term sources considering only Variable Cost for the relevant year. Relevant extract of the Commission's letter dated 16/11/2018 is as follows:

".....that the normative cost of Banking transactions shall be weighted average



rate of all long-term sources considering only variable cost for the relevant year. Further, the sample calculation for incentive on sale of surplus power is annexed herewith."

- 3.91 During the prudence check sessions and further scrutiny of the information submitted by the Petitioner, it is observed that the Petitioner has not considered the Variable Cost for the relevant year for evaluating the normative cost of Banking transactions for FY 2021-22 as mandated in above mentioned letter.
- 3.92 The Commission in its Tariff Order dated 30/09/2021 revised the Normative Cost of Banking Transactions based on letter dated 16/11/2018. The Petitioner has filed a Review Petition for the said issue which is sub-judice before the Commission. Pending the Review Petition, Commission has considered the same approach for FY 2021-22 for determining the Normative cost of Banking Transmission, considering Variable Cost of weighted average rate of all Long-Term Sources for FY 2021-22 as follows:

Table 3. 26: Revised working of Normative Cost of Bank transaction

Particulars	UoM	FY 2021-22
Banking Export	MU	(1,091.58)
Banking Import	MU	825.17
Banking Export Rate- As per Petitioner	Rs. /kWh	5.21
Banking Import Rate- As per Petitioner	Rs. /kWh	5.47
Banking Export	Rs. Cr.	(568.86)
Banking Import	Rs. Cr.	451.48
Net Banking (Import - Export)	MU	(266.41)
Normative Cost on Banking i.e., Variable Cost of weighted average rate of all long-term sources - as per Clarification issued vide DERC letter dated 16/11/2018 on DERC Tariff Regulations, 2017 and BPR, 2017	Rs. /kWh	2.83
Net Normative Cost / (Sale) to be allowed	Rs. Cr.	(75.49)

#### **CONTINGENCY LIMIT OF 5% ON UI SALE**

3.93 Regarding, the Contingency Limit of 5% on UI, Regulation 28 of *DERC (Business Plan)*\*Regulations, 2019 stipulates,

"28(1) The Contingency Limit for disposing off of Power through Deviation Settlement Mechanism in terms of the Regulation 152 (c) of the DERC (Terms



and Conditions for Determination of Tariff) Regulations, 2017 from FY 2020-21 to FY 2022-23 of the Distribution Licensees shall be 5% of Net Power Procured by the Distribution Licensee for the relevant month."

"28(2) In case the Distribution Licensee disposes off more than 5% of the net Power procured by the Licensee for the relevant month through Deviation Settlement Mechanism (Unscheduled Interchange Charges) than the rate of realisation through UI shall be considered at the average rate of power purchase/sale through exchange during same month for Delhi region."

3.94 The Commission has verified the same. Accordingly, no impact on account of Contingency Limit in considered for FY 2021-22 by the Commission.

#### **ADDITIONAL UI CHARGES AND SUSTAINED DEVIATION CHARGES**

3.95 Regarding, Additional UI and sustained deviation charges, the Commission observes that such Additional UI charges are imposed on the Petitioner to maintain the Grid discipline.

The third proviso of Regulation 152 (c) of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 stipulates as follows:

"Provided that any Additional/Penal Deviation Settlement Mechanism (Unscheduled Interchange) Charges other than forced scheduling of power as certified by SLDC paid by the Distribution Licensee shall not be allowed in Power Purchase Cost"

3.96 Further, the Commission observed from the statement submitted by SLDC that the Petitioner has been levied penalty under Additional Deviation Settlement and Sustain Deviation for FY 2021-22 amounting to Rs. 5.28 Cr. and Rs. 4.79 Cr. respectively in accordance with the CERC Regulations. The Commission maintains to disallow such charges on account of additional UI and sustained deviation.

# SALE OF SURPLUS POWER AND INCENTIVE ON SALE OF SURPLUS POWER PETITIONER SUBMISSION



3.97 The Petitioner has submitted that they have realised the revenue of Rs.749.9Cr. through sale of surplus power. The source-wise details of revenue realized through sale of surplus energy during FY 2021-22 are tabulated as follows:

		FY 2019-20		FY 2019-20		FY 2020-21		FY 2021-22	
Sr. No.	Particulars	Rate per unit	Amount	Rate per unit	Amount	Rate per unit	Amoun t	Rate per unit	Amount
		(Rs. / kWh)	(Rs. Cr.)	(Rs. / kWh)	(Rs. Cr.)	(Rs. / kWh)	(Rs. Cr.)	(Rs. / kWh)	(Rs. Cr.)
Α	Bilateral	0.00	0.00	0.00	0.0	2.75	10.6	0.00	0.0
В	Banking	5.23	528.9	5.17	467.1	5.28	428.0	5.21	568.9
С	Exchange	3.24	184.4	2.20	51.1	2.18	44.9	3.18	159.0
D	Intra-State	2.55	3.8	2.47	2.3	2.40	0.7	2.25	1.0
E	UI	1.35	24.0	1.38	6.0	1.89	33.1	2.06	21.1
F	Total	4.18	741.2	4.43	526.5	4.19	517.3	4.42	749.9

3.98 The Petitioner requested the Commission to consider the revenue on account of sale of surplus power while approving the net power purchase cost. The Petitioner submitted that the extant Regulations contemplate a slot-wise/time block basis for the computation of incentives and not on monthly basis. Additionally, as per the Indian Electricity Grid Code (IEGC) all the power (Long term + Short term) is scheduled/managed on a 15 minutes time block. The Petitioner has computed Incentive on sale of surplus in line with the letter dated 16/11/2018 of the Commission. The summary of the incentives claimed is as follows:

Table 3A- 1: Details of Total Sale Rate Incentives

Sr. No	Particulars	UOM	Amount
1	Total Incentive on Sale of Surplus Power	Rs. Cr.	5.2

#### **COMMISSION ANALYSIS**

3.99 Regulation 121 of DERC (Terms and Conditions for determination of Tariff) Regulations 2017, stipulates that while approving the cost of power purchase, the Commission shall determine the quantum of power to be purchased considering the principles of merit order schedule and despatch based on ranking of all approved sources of supply in the order of their variable cost of power purchase on monthly basis.



- 3.100 As per the above mentioned Regulation, the Petitioner is required to procure the power in an economical manner following the principle of Merit Order Dispatch which is an integral part of this process. As per Merit Order Dispatch principle, the plants are stacked in least cost approach of their Variable Cost. The demand is then met through stations in ascending order of their Variable Cost subject to various technical constraints and the balance power though available from the left over stations after meeting the required demand, are thus not scheduled. Such balance power as available from the left over stations could have been backed down considering Technical Constraints or kept under reserve shutdown and such surplus costly power could have been avoided.
- 3.101 The Commission further observes that it has directed SLDC vide its letter dated 21/11/2013 to implement DISCOM-wise scheduling in Delhi based on the request of the Distribution Licensees.
- 3.102 The Commission has excluded various power stations from Merit Order Dispatch principle which have must run status like Nuclear & Hydro, State GENCOs which are also considered in the islanding scheme of Delhi and Eastern Region Plants where there is time delay in revision of schedule.
- 3.103 Regulation 123 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations, 2017 states,

"123.To promote economical procurement of power as well as maximizing revenue from Sale of Surplus Power the distribution licensee shall ensure the cost benefit for rate of sale of surplus power in the relevant slots through Banking, Bilateral and Power Exchange transactions other than the forced scheduling, as certified by the SLDC, in comparison with the next higher variable cost of the generating stations from which power is surplus after meeting the demand of power in it's area of supply;"

3.104 Regulation 165 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations, 2017 states,



"165. Any financial impact of over realisation on account sale of Surplus Power as, specified in Regulation 123 of these Regulations, shall be adjusted as per the mechanism indicated in the (Business Plan) Regulations of the control period:

Provided that any financial impact of under realisation on account sale of Surplus Power as specified in Regulation 123 of these Regulations shall be to the account of distribution licensee."

3.105 Regulation 29 of *DERC* (Business Plan) Regulations 2019 defines the incentive sharing mechanism as follows:

#### "29. INCENTIVE SHARING MECHANISM FOR SALE RATE OF SURPLUS POWER

- (1) The computation of incentive for Sale Rate of Surplus Power in terms of the Regulation 165 of the DERC (Terms and Conditions for Determination of Tariff)
  Regulations, 2017 from FY 2020-21 to FY 2022-23 of the Distribution Licensees shall be as follows:
- i. The variable cost of the generating station for which power is surplus and required to be sold through Power Exchanges shall be considered as the previous month's billed variable cost of such generating station.
- ii. The variable cost of the generating station for which power is surplus and required to be sold through Banking and Bilateral arrangements shall be considered as the previous month's billed variable cost of such generating station prevalent at the date of entering into such contracts:
- Provided that the normative cost of banking transactions shall be weighted average rate of variable cost of all long term sources.
- iii. The incentive shall be the product of Rate difference (Actual Sale Rate-Variable Cost) and Quantum of Power actually sold.
- (2) The incentive computed under sub-clause (1) above shall be shared between the Consumers and the Distribution Licensees in the following prescribed manner: -
- i. The incentive realisation upto 100% recovery of Average Fixed Cost per unit of all Generating sources of relevant year, projected by the Commission in the relevant



- Tariff Order, prorated to actual sale of Surplus Power shall be shared in the ratio of 2/3rd to the Consumers and 1/3rd to the Distribution Licensees.
- ii. The incentive realisation above 100% recovery of Average Fixed Cost per unit of all Generating sources of relevant year, projected by the Commission in the relevant Tariff Order, prorated to actual sale of Surplus Power shall be shared in the ratio of 1/3rd to the Consumers and 2/3rd to the Distribution Licensees."
- 3.106 Accordingly, Incentive on sale of surplus power, in line with the Regulation and the clarification issued by the Commission for FY 2021-22 is as follows:

Table 3. 28: Commission Approved - Dis-incentive on Sale of Surplus Power (Rs. Cr.)

Months	As ap	proved by the Commis	sion
	Exchange	Bilateral	Intrastate
Apr-20	0.30	ı	ı
May-20	1	ı	ı
Jun-20	1	ı	ı
Jul-20	1	ı	ı
Aug-20	-	-	-
Sep-20			-
Oct-20	4.60		•
Nov-20	-2.00	-	-
Dec-20	-2.00	-	-
Jan-21	-1.80	-	-
Feb-21	-0.40	-	-
Mar-21	6.50	-	-
Total	5.20	-	-

3.107 The incentive of Rs. 5.20 Cr. has been considered by the Commission in Revenue towards ARR in True up of FY 2021-22.

#### TRANSMISSION CHARGES

#### **PETITIONERS SUBMISSION**

3.108 The Petitioner has claimed the transmission charges for FY 2021-22 as follows:

Table 3. 29: Petitioner Submission - Transmission Charges for FY 2021-22(Rs. Cr.)

Sr. No	Particulars	Submission
i	Power Grid Corp. of India Ltd./ Central Transmission Utility	784.0
ii	Delhi Transco Ltd.	262.3



Sr. No	Particulars	Submission
iii	Other Transmission etc.	22.0
iv	Open Access Charges	62.9
V	Total Transmission charges	1131.2

#### **COMMISSION ANALYSIS**

**PETITIONER SUBMISSION** 

3.109 The Commission has verified the transmission charges from the books of accounts and bills raised by various parties. Accordingly, the Commission allows the total transmission Charges of Rs. 1131.19 Cr. for FY 2021-22 as follows:

Table 3. 30: Commission Approved - Transmission Charges (Rs. Cr.)

Particulars	Amount
Power Grid Corp. of India Ltd.	1.51
Central Transmission Utility of India Limited	782.52
Delhi Transco Ltd. Wheeling Charges	258.71
Delhi Transco Ltd. SLDC Charges	3.55
Bhakra Beas Management Board	0.43
Damodar Valley Corporation	2.50
NTPC Ltd.	13.09
Solar Energy Corporation of India	4.22
SubTotal (A)	1,066.52
Open Access Charges (B)	62.86
Other Charges	1.81
Total (A+B+C)	1,131.19

3.110 Further, the Commission considers the Reactive Energy Charges at Rs. 7.53 Cr. to be allowed as part of other payments towards Transmission Cost of the DISCOM.

## REBATE ON POWER PURCHASE AND TRANSMISSION CHARGES

3.111 The Petitioner has submitted that the Commission vide letter dated 05/06/2014 specified the format for submission of details of rebate on power purchase and transmission charges. As regards the long term generating and transmission companies charges, rebate is not allowed on interest charges and other billing items which are in nature of reimbursement, such as Income Tax, Other Taxes, Cess, Duties etc. Rebate is generally



allowed on all other billing items. The rebate on power purchase and Transmission Charges is claimed as below:

Table 3. 31: Petitioner Submission - Details of Rebate Claimed for FY 2021-22 (Rs. Cr.)

	Table 3. 31: Petitioner Submission - Details of Repare Claimed for FY 2021-22 (Rs. Cr.)							
Sr. No.	Power Suppliers	Rebatable Amount	Non- Rebatabl e Amount	Total Bill Amount	Actual Amount claimed against FY 2021-22			
4	NITEC	(Rs. Cr.)	(Rs. Cr.)	(Rs. Cr.)	(Rs. Cr.)			
1	NTPC	2096.2	4.7	2100.9	27.7			
2	NHPC	341.8	4.3	346.1	4.7			
3	Nuclear	138.4	4.2	141.3	2.4			
4	SJVNL	70.3	-0.8	69.5	0.9			
5	THDC	89.5	2.2	91.7				
6	Tala HEP	7.7	0.0	7.7	0.0			
6.1	PTC Wind	50.3	0.0	50.3	0.9			
7	DVC	506.0	0.1	506.1	6.0			
8	Power stations in Delhi							
8.1	IP	0.0	1.2	1.2				
8.2	RPH	0.0	1.9	1.9				
8.3	GAS TURBINE	83.2	37.2	120.3				
8.4	Pragati-l	435.5	3.8	439.2				
8.5	Bawana	743.7	24.1	767.8				
8.6	TOWMCL	20.7	0.0	20.7	0.4			
8.7	Thyagraj Solar	0.0	0.0	0.0				
8.8	Delhi MSW	40.7	0.0	40.7	0.6			
8.9	East Delhi Waste Processing Company	0.0		0.0				
9	ARAVALI	105.7	-0.8	104.9	1.3			
10	SASAN	65.6	7.8	73.4	1.4			
11	SECI	207.0	23.1	230.1	3.2			
12	Short term Purchases	407.7	0.0	407.7	7.6			
12.1	Short term Power Purchase Thru Power Exchange	0.0	690.2	690.2				
12.2	Banking Arrangement Purchase	0.0	451.5	451.5				
12.3	Banking Arrangement Sale of Power	0.0	-568.9	-568.9				
12.4	Intra State Power Purchase	0.0	143.9	143.9				
12.5	Other Payments	0.0	5.6	5.6				
13	UI PURCHASE DTL SLDC	0.0	0.6	0.6				



Sr. No.	Power Suppliers	Rebatable Amount	Non- Rebatabl e Amount	Total Bill Amount	Actual Amount claimed against FY 2021-22
1.1	Tananairei au Cheana	(Rs. Cr.)	(Rs. Cr.)	(Rs. Cr.)	(Rs. Cr.)
14	Transmission Charges				
14.1	Power Grid Corp.of India Ltd.	0.3	1.2	1.5	0.0
14.2	Central Transmission Utility of India Limited	823.2	-40.7	782.5	7.9
14.3	Delhi Transco Ltd.	258.7	3.6	262.3	
14.4	Bhakra Beas Management Board	0.0	0.4	0.4	
14.5	Damodar Valley Corporation	2.5		2.5	
14.6	NTPC Ltd.	13.1		13.1	
14.7	Solar Energy Corporation of India	0.0	4.2	4.2	
15	Open Access Charges	0.0	62.9	62.9	
16	NRLDC/WRLDC/ERLDC charges billed by Power Vendors	0.0	1.8	1.8	
	Total Transmission Charges	1097.8	33.3	1131.2	7.9
	Total Power Purchase Cost	6507.7	869.1	7375.6	65.0
17	Short term Sale				
17.1	Bulk Sale of Power	0.0		0.0	0.0
17.2	Short term Power Sale Through Power Exchange	0.0	159.0	159.0	
17.3	INTRASTATE SALE	0.0	1.0	1.0	
17.4	UI SALE DTL SLDC	0.0	21.1	21.1	
	Total Sale	0.0	181.1	181.1	0.0
	Net Rebate				65.0

- 3.112 The Petitioner has submitted that the normative rebate ought not be applied at the time of truing-up due to the following reasons:
  - a) Power purchase being an uncontrollable parameter has to be trued up on the basis of actuals. The rebate on power purchase being an intrinsic and inseparable part



of power purchase must also be trued up on actual in terms of Regulation 152 of the Tariff Regulations, 2017. In terms of Regulation 119 of the Tariff Regulations, 2017, Normative rebate is to be considered only while projecting the tariff i.e. at the time of ARR and not truing up. Considering the normative rebate in the truing up is ex facie contrary not only to the aforesaid Regulation 152 of the Tariff Regulations but also to the truing up principles held by the Supreme Court in its Order and judgment dated 18.10.2022.

- b) The Revenue from the Tariff was not enough during FY 2021-22 to meet actual power purchase cost and other expenses. Therefore, the recovery of power purchase cost during FY 2021-22 was deferred due to delay in issuance of PPAC Orders Also, the Commission itself directed Delhi Discoms to approach CERC for deferment of huge arrears bills of Genco/Transco.
- c) A large part of the tariff of the Discoms is unrecovered in the form of Regulatory Assets. The accumulated Regulatory Assets is of no immediate value to the Petitioner in discharging contractual liabilities for carrying out its business year on year. The Petitioner has faced an acute stringency of cash flow on account of the huge accumulated Regulatory Assets. It is no consolation to the Petitioner that someday the tariff may be revised by taking into account of the Regulatory Asset. Factually, on account of cash crunch (due to accumulated Regulatory Asset) the Petitioner was unable to take the benefit of the rebate offered by Genco/Transcos.
- d) A similar issue is pending before Tribunal in the Tariff Appeals filed against the previous Tariff Orders
- e) The concept of normative rebate is based on assumptions that the system is perfect and business is being conducted as usual. The assumption that:
  - There is no creation of Regulatory Asset. However, there is an accumulated figure of Rs.4189.5 Cr. identified as Regulatory Asset as on 31.03.2020;
  - ii. APTEL's judgments have been implemented. However, in point of fact, that is not the case and various judgments are yet to be implemented;



- iii. There is no major variation in power purchase cost, which is also not the case.
- 3.113 Pertinently, in no other state any DISCOM has been able to avail maximum normative rebate when aforesaid conditions are not met.
- 3.114 Additionally, the Petitioner also has to pay LPSC to the generators which is not allowed by Commission and where there is a difference in the rate of LPSC charges (upto18%) vis-a-vis rate of funding and carrying cost resulting in further adverse financial constraints to the Petitioner.
- 3.115 The Petitioner requested the Commission to consider the actual rebate on power purchase and Transmission Charges during FY 2021-22.

#### **COMMISSION ANALYSIS**

3.116 The Commission has considered the Normative Rebate calculated for the Petitioner for FY 2021-22 as follows:

Party/Company	Rebate able Amount	Non-Rebate able Amount	Total Bill Amt	Actual amount claimed	Maximum Normative Rebate %	Normative Rebate approved
NTPC	2,096.20	4.70	2,100.90	27.70	1.50%	31.44
NHPC	341.80	4.30	346.10	4.70	1.50%	5.13
Nuclear	138.40	4.20	141.30	2.40	2.50%	3.46
SJVNL	70.30	(0.80)	69.50	0.90	1.50%	1.05
THDC	89.50	2.20	91.70		1.50%	1.34
Tala HEP	7.70	-	7.70	1	0.46%	0.04
PTC Wind	50.30	-	50.30	0.90	2.00%	1.01
DVC	506.00	0.10	506.10	6.00	1.50%	7.59
Power stations in Delhi						0.00
IP	-	1.20	1.20			0.00



Party/Company	Rebate able Amount	Non-Rebate able Amount	Total Bill Amt	Actual amount claimed	Maximum Normative Rebate %	Normative Rebate approved
RPH	-	1.90	1.90			0.00
GAS TURBINE	83.20	37.20	120.30		2.00%	1.66
Pragati-I	435.50	3.80	439.20		2.00%	8.71
Bawana	743.70	24.10	767.80		1.50%	11.16
TOWMCL	20.70	-	20.70	0.40	2.25%	0.47
Thyagraj Solar	-	-	-			0.00
Delhi MSW	40.70	-	40.70	0.60	2.00%	0.81
EAST DELHI WASTE PROCESSING COMPANY	-		-			0.00
ARAVALI	105.70	(0.80)	104.90	1.30	1.50%	1.59
SASAN	65.60	7.80	73.40	1.40	2.25%	1.48
SECI	207.00	23.10	230.10	3.20	2.00%	4.14
Short term Purchases	407.70	-	407.70	7.60	2.00%	0.00 8.15
Short term Power Purchase Thru Power Exchange	-	690.20	690.20			0.00
Banking Arrangement Purchase	-	451.50	451.50			0.00
Banking Arrangement Sale of Power	-	(568.90)	(568.90)			0.00
Intra State Power Purchase	-	143.90	143.90			0.00
Other Payments	-	5.60	5.60			0.00
UI PURCHASE DTL SLDC	-	0.60	0.60			0.00
Transmission Charges						0.00



Party/Company	Rebate able Amount	Non-Rebate able Amount	Total Bill Amt	Actual amount claimed	Maximum Normative Rebate %	Normative Rebate approved
Power Grid Corp.						
of India Ltd.	0.30	1.20	1.50	-	1.65%	0.00
Central						
Transmission	823.20	(40.70)	782.50	7.90	4.550(	10.50
Utility of India LTd.		, ,			1.65%	13.58
Delhi Transco Ltd.	258.70	3.60	262.30		2.00%	5.17
Bhakra Beas	230170	3.00	202.00		2.0076	3.17
Management						
Board	-	0.40	0.40			0.00
Aravali Power						
Company Private			-			
Ltd						0.00
Damodar Valley						
Corporation	2.50		2.50		1.50%	0.04
NTPC Ltd.	13.10		13.10		1.50%	0.20
SASAN			-			0.00
Solar Energy						
Corporation of	-	4.20	4.20			
India					2.00%	0.00
Open Access		62.00	62.00			0.00
Charges	-	62.90	62.90			0.00
NRLDC/WRLDC/ER						
LDC charges billed by Power Vendors	-	1.80	1.80			
Total Transmission						
Charges	1,097.80	33.30	1,131.20	7.90		
Total Power	1,037.00	33.30	1,131.20	7.50		
Purchase Cost	6,507.70	869.10	7,375.60	65.00		
Short term Sale	,		·			
Bulk Sale of Power	-		-	-		
Short term Power						
Sale Thru Power		159.00	150.00			
Exchange	-	159.00	159.00			
INTRATATE SALE	-	1.00	1.00			
UI SALE DTL SLDC	-	21.10	21.10			
Total Sale	-	181.10	181.10	-		



	Party/Company	Rebate able Amount	Non-Rebate able Amount	Total Bill Amt	Actual amount claimed	Maximum Normative Rebate %	Normative Rebate approved
ſ	Net Rebate				65.00		108.22

#### RENEWABLE PURCHASE OBLIGATION

#### PETITIONER SUBMISSION

- 3.117 The Petitioner has filed a detailed representation/Petition No. 58 of 2021 dated 17/11/2021 before the Commission regarding RPO of FY 2018-19, FY 2019-20, FY 2020-21 and FY 2021-22. Therefore, in view of the above, the Petitioner has requested that the Commission takes cognisance of the pending adjudication matter before the Commission and allow the Prayers in the Petition No. 58 of 2021.
- 3.118 In view of the extensions granted by SECI to the RE Generators, the Ministry of Power (MoP) vide its letter dated 09/03/2021 to the various state regulatory commissions including this Commission has requested that no penalty be imposed on the DISCOMs such as the Petitioner for such shortfall in RE procurement due extension in SCOD of RE capacity tied up by the DISCOMS.

#### **COMMISSION ANALYSIS**

3.119 Regulation 27 of DERC (Business Plan) Regulations 2019 states,

#### "27. TARGET FOR RENEWABLE PURCHASE OBLIGATION

The targets for Renewable Purchase Obligation (RPO) in terms of Regulation 124 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 of a Distribution Licensee from FY 2020-21 to FY 2022-23 shall be computed as a percentage of total sale of power to its retail consumers in its area of supply excluding procurement of hydro power. The target for RPO shall be met through purchase of power from various



Renewable Energy sources or purchase of Renewable Energy Certificates ('REC') or combination of both, and shall be as follows:

Sr.	Distribution Licensee	2020-21	2021-22	2022-23
No.				
1	Non Solar Target	10.25%	10.25%	10.50%
2	Solar Target	7.25%	8.75%	10.50
3	Total	17.50%	19.00%	21.00%

- 3.120 Regulation 27(5) of DERC (Business Plan) Regulations 2019 states that non-compliance of the RPO targets shall attract penalty @10% of the weighted average floor price of solar and non-solar renewable energy certificate, as specified by CERC for the relevant year, for quantum of shortfall in RPO.
- 3.121 Regulation 27(6) of DERC (Business Plan) Regulations 2019 states that amount of penalty imposed on the distribution licensee due to non-compliance of the RPO targets shall be reduced from the ARR during the true up of the relevant financial year in terms of Regulation 124 of DERC (Terms and Conditions of Determination of Tariff) Regulations 2017.
- 3.122 It is observed that Petitioner has purchased 1,524.85 MU power from Hydro Stations which is to be excluded from total MU billed for the purpose of calculation of MU to achieve the RPO targets.
- 3.123 Accordingly, the Petitioner's RPO targets and penalty on account of non-fulfilment of RPO targets for FY 2021-22 has been computed as follows, which is reduced from power purchase cost as per above stipulated Regulations:

Table 3. 32: Commission Approved - Penalty on account of non-fulfilment of RPO targets for FY 2021-22

Particular	Total	Solar	Non Solar	НРО	
Consumption	11,486.12				
Less:- Procurement of Hydro Power	1,524.85				
Consumption excluding Hydro	9,961.26				
Actual RP obligation for 2021-22 (%)	19.18%	8.75%	10.25%	0.18%	



Particular	Total	Solar	Non Solar	НРО
Actual RP obligation for 2021-22 (MU)	1,910.57	871.61	1,021.03	17.93
Actual RP Purchase 2021-22 (MU)	1,365.39	686.40	678.99	-
REC Purchased	-	-	-	-
Balance Obligation	545.18	185.21	342.04	17.93
RPO Penalty@10%REC @Rs 1/unit (Cr.)				5.45

#### **TOTAL POWER PURCHASE COST**

#### **PETITIONER SUBMISSION**

3.124 The actual power purchase cost claimed by the Petitioner during FY 2021-22 is tabulated here as follows:

Table 3. 33: Petitioner Submission - Power Purchase Cost during FY 2021-22 (Rs. Cr.)

Sr. No	Particulars	FY 2021-22
Α	Power Purchase Cost	
i	Gross Power Purchase Cost	6813.2
ii	Power sold to other sources	749.9
iii	Net Power Purchase Cost	6063.3
В	Transmission Charges	
i	Inter-state transmission charges	784.0
ii	Intra-state transmission charges	262.3
iii	Other Transmission charges	84.9
iv	Total Transmission charges	1131.2
С	Rebate	65.0
D	Net Power Purchase Cost including Transmission charges net of rebate	7129.5

#### **COMMISSION ANALYSIS**

3.125 Based on the above submissions, the Commission approves the Power Purchase Cost for the Petitioner for FY 2021-22 as follows:

Table 3. 34: Commission Approved - Power Purchase Cost for FY 2021-22

Particulars –	As per Petitioner	As per Commission	
raiticulais	Amount (Rs Cr)	Amount (Rs Cr)	
Power Purchase Cost			
Long Term Power Purchase	5,113.90	5,113.89	



	As per Petitioner	As per Commission
Particulars	Amount (Rs Cr)	Amount (Rs Cr)
Other Cost & Net Metering	0.00	7.09
Short Term Power Purchase	1,242.40	1,242.24
Banking Import	451.50	-
Gross Power Purchase Cost	6,807.80	6,363.23
Banking Export	568.90	-
Short Term Sale	181.10	181.06
Normative Cost on Banking i.e. Variable Cost of weighted average rate of all long term sources- as per Clarification issued vide DERC letter dated 16/11/2018 on DERC Tariff Regulations, 2017 and BPR, 2017		(75.49)
Net Power Purchase Cost	6,057.8	6,106.68
Transmission Cost		
Transmission Charges	1 121 20	1,068.33
Open Access Charges	1,131.20	62.86
Other Payments	(14.86)	(24.54)
Total Transmission Loss/Cost	1,116.34	1,106.66
Additional UI		5.28
Sustain Deviation		4.79
Rebate		1
Rebate on Power Purchase	65	89.22
Rebate on Transmission Charges	03	19.00
Special Rebate		-
Total Rebate	65	108.22
Less: RPO penalty		5.45
Net Power Purchase including Transmission Loss/ charges net of rebate	7,109.14	7,089.60
MU	12,416.70	12,429.68
Per Unit Power Purchase Cost (Rs/Kwh)	5.73	5.704

### OPERATION AN MAINTENANCE EXPENSES (O&M) EXPENSES

### **PETITIONER SUBMISSION**



3.126 The Petitioner has submitted that the normative O&M expenses for FY 2021 – 22 are computed by multiplying the average capacity of line length and transformers during FY 2021 – 22 with approved per unit rates for the same year. The Petitioner has accordingly computed the normative O&M expenses for FY 2021 – 22 as follows:

Table 3. 35: Petitioner Submission - O&M Expenses during FY 2021-22 (Rs. Cr.)

Assets/ lines	Avg. Quantity	Norms	Amount	(Rs. Cr)	
66/33 kV Line (ckt. km)	1252.6	4.00	Rs. Lakh/ ckt km	50.1	
11 kV lines	8204.7	1.19	Rs. Lakh/ ckt km	98.0	
LT lines system	13363.5	6.38	Rs. Lakh/ ckt km	853.1	
66/11 & 33/11 kV Grid S/s (MVA)	6506.8	1.07	Rs. Lakh/ MVA	69.8	
11/0.415 kV DT	6496.2	2.66	Rs. Lakh/ MVA	172.9	
Total	_		1243.9		

#### **COMMISSION ANALYSIS**

3.127 The Commission at Regulation 23 of DERC (Business Plan) Regulations, 2019 has notified norms for Operation and Maintenance Expenses for FY 2021-22 in terms of Regulation 4(3) of DERC (Terms and Conditions for determination of Tariff) Regulations, 2017 as follows:

#### "23. Operation and Maintenance Expenses

(1) Normative Operation and Maintenance Expenses in terms of Regulation 4(3) and Regulation 92 of the DERC (Terms and Conditions for determination of Tariff) Regulations, 2017 for the Distribution Licensees shall be follows:

Table 8: O&M Expenses for BRPL for the Control Period

Particulars	Unit	2020-21	2021-22	2022-23
66 kV Line	Rs. Lakh/ckt. km	3.855	4.002	4.156
33 kV Line	Rs. Lakh/ckt. km	3.855	4.002	4.156
11kV Line	Rs. Lakh/ckt. km	1.150	1.194	1.239
LT Line system	Rs. Lakh/ckt. km	6.148	6.384	6.629
66/11 kV Grid S/s	Rs. Lakh/MVA	1.033	1.073	1.114
33/11 kV Grid S/s	Rs. Lakh/MVA	1.033	1.073	1.114
11/0.415 kV DT	Rs. Lakh/MVA	2.563	2.661	2.763

......″



- 3.128 The Petitioner has submitted the actual network capacity as on 31/03/2021 as above and claimed towards the O&M expenses Rs. 1243.9 Cr. The prudence and due diligence exercise of the Capitalisation of Assets (works & Schemes) including the capex verification of the said Assets are continuing process of the Commission. While the Commission is approving the O&M expenses based on the details of the Capitalisation submitted by the Petitioner, any discrepancy/shortfalls/defaults in such capitalisation observed/noticed/verified by the Commission at any point of time irrespective of the period/ Financial Year shall be suitably adjusted (recovered) from the ARR of the Petitioner for the period during which such discrepancy/shortfalls/defaults are found by the Commission.
- 3.129 Accordingly, the Commission considers the capitalisation as per Audited book of Accounts for FY 2021-22 and approves the amount of Rs. 1243.9 Cr. on normative basis towards the O&M expenses for FY 2021-22.

Table 3. 36: Commission Approved - O & M Expenses for FY 2021-22 (Rs. Cr.)

Sr No.	Particulars	UoM	Average Capacity	Rate	Normative O&M as per Commission
1	33KV LINE		1252.56	4.002	
2	66KV LINE	Ckt.KMs	1232.30	4.002	50.13
3	11KV LINE	Ckt.KMs	8204.73	1.194	97.96
4	LT Line System	ckt. Km.	13363.50	6.384	853.13
	66/11KV Grid Substation		6506.75	1.073	69.82
5	33/11KV Grid Substation	MVA	0300.73	1.0/5	09.02
6	11/0.415KV DT	MVA	6496.24	2.661	172.86
				Total	1,243.90

#### **ADDITIONAL O&M EXPENSES**

#### **PETITIONER SUBMISSION**

- 3.130 The Petitioner has sought item wise claims on account of additional O&M expenses which are uncontrollable in nature as well as not covered in the above mentioned normative O&M expenses in line with Regulation 87 of Tariff Regulations, 2017 states as follows:
  - "87....Provided further that the water charges, statutory levy and taxes under O&M expenses if indicated separately in the audited financial statement shall



not form part of Normative O&M expenses."

3.131 The additional O&M expenses claimed as a part of truing – up requirement for FY 2021-22 are tabulated as follows:

Table 3. 37: Petitioner's submission – Additional O&M Expenses for FY 2021 – 22 (Rs. Crore)

Sr. No	Particulars	FY 2021 – 22
1	Loss on Sale of Retired Assets	12.6
2	Impact of 7th Pay Commission	118.9
3	Legal Expenses	19.9
4	Ombudsman/legal Fees	0.4
5	Incremental License Fee paid on assets	13.3
6	Syndication Fee/Bank charges regarding loan of Working Capital and Regulatory Assets	1.4
7	Covid -19 additional expenses	6.0
8	Incremental impact of property tax	2.8
9	Incremental GST Impact	11.7
10	Incremental SMS Charges	1.1
11	Total	188.1

#### LOSS ON SALE OF RETIRED ASSETS

#### **PETITIONER SUBMISSION**

- 3.132 Regulation 45, 46 and 47 of Tariff Regulations, 2017 provides for the methodology for allowance of loss or gain on retired/ de-capitalised assets as under:
  - "45. Loss or Gain due to de-capitalisation of asset based on the directions of the Commission due to technological obsolescence, wear & tear etc. or due to change in law or force majeure, which cannot be re-used, shall be adjusted in the ARR of the Utility in the relevant year.
  - 46. Loss or Gain due to de-capitalisation of asset proposed by the Utility itself for the reasons not covered under Regulation 45 of these Regulations shall be to the account of the Utility.
  - 47. Loss or Gain due to de-capitalisation of asset after the completion of useful life of asset shall be to the account of the Utility."
- 3.133 In view of the above and as per the methodology provided in the Tariff Regulations 2017,



the Petitioner claims Rs. 12.63 Cr. towards retirement of assets for FY 2021-22.

#### **COMMISSION ANALYSIS**

- 3.134 Regulation 45 to 47 of DERC (Terms and Conditions for Determination of Tariff)
  Regulations, 2017 stipulates as under:
  - "45. Loss or Gain due to de-capitalization of asset based on the directions of the Commission due to technological obsolescence, wear & tear etc. or due to change in law or force majeure, which cannot be re-used, shall be adjusted in the ARR of the Utility in the relevant year.
  - 46. Loss or Gain due to de-capitalization of asset proposed by the Utility itself for the reasons not covered under Regulation 45 of these Regulations shall be to the account of the Utility.
  - 47. Loss or Gain due to de-capitalization of asset after the completion of useful life of asset shall be to the account of the Utility."
- 3.135 DISCOM has submitted the data, and the analysis and prudence check of the submitted data is going on. DISCOMs are still submitting various justifications/ clarifications/ data in order to get their claims verified. Based on the such submission, the Commission shall consider the impact to be allowed over and above the normative O&M expenses which shall be given effect in the next true up order.

# IMPACT ON ACCOUNT OF ARREARS PAID ON ACCOUNT OF 7<sup>TH</sup> PAY COMMISSION REVISION PETITIONER SUBMISSION

3.136 The Petitioner tabulated the factual position of 7th Pay Commission for eligible employees as follows:

Table 3. 38: Petitioner Submission - Total impact of 7<sup>th</sup> Pay Commission for FY 2021-22 (Rs. Cr.)

Particulars	Gross Earnings	Provisions	Total	Actual Paid
FY 2017-18 (Including Arrear w.e.f 01.01.2016)	55.5	48.3	103.8	55.5
FY 2018-19	40.2	21.2	61.4	40.2
FY 2019-20	49.0	20.7	69.7	49.0
FY 2020-21	129.0	52.9	181.9	122.1
FY 2021-22	0	0	0	118.9



Particulars	Gross Earnings	Provisions	Total	Actual Paid	
Total –till FY 2021-22	273.7	143.1	416.8	385.9	

- 3.137 The differential amount accrued & payable by the Petitioner upto FY 2021-22 was Rs.143.1Cr. During FY 2021 22, the Petitioner has paid an amount of Rs.118.9Cr. out of the unpaid (provisions) of Rs.143.1 Cr. Further the balance unpaid amount will be paid in due course.
- 3.138 The Petitioner vide its letter dated 19.09.2024 further submitted the certificate of its Auditors as follows:

#### **Liability & Payments Details**

	Sr.No. Financial Total Liability Discharged/ paid in Financial years (Rs. In Crs.)									
Sr.No.	Financial	Total Liability			Discharge	d/ paid in Fina	incial years (Rs.	In Crs.)		
	years	for the Year*								
		Amount (in Rs. Cr.)	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23	Total	
1	2017-18	104.52	55.52				49.00			104.52
2	2018-19	61.43		40.23			21.20			61.43
3	2019-20	69.72			49.03		20.69			69.72
4	2020-21**	199.13				140.88	28.04	28.77		197.69
5	2021-22**	93.03					93.03			93.03
6	2022-23**	91.00						91.00		91.00
7	Total (As per Books of Accounts)	618.83	55.52	40.23	49.03	140.88	211.96	119.77	617.39	
	Not Paid									1.44

<sup>\*</sup>Includes amount actually paid and provided for in the Books of Accounts

#### **Capitalisation of Liability and Payment**

Sr.No.	Financial years	Capitalisation of total liability of 7th Pay Commission during the years #	Year on year capitalisation of total liability on payment basis ##  (Rs. In crores)						#
		Amount (in Rs. Cr.)	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23	Total



<sup>\*\*7</sup>th pay Commission was implemented by BRPL in January 2021 post which the FRSR employees were paid salary as per 7th pay Commission.

Accordingly, the impact of 7th pay Commission paid as part of regular salaries of FRSR Employees for the period Jan'21 to Mar'23 is included in the Total Employee cost in the audited Books of Accounts i.e. Rs. 18.74 Crs in FY 2020-21, Rs. 91.42 Cr in FY 2021-22 and Rs. 91.00 Cr in FY 2022-23.

1	2017-18	11.84	6.29				5.55		11.84
2	2018-19	7.50		4.91			2.59		7.50
3	2019-20	8.64			6.07		2.59		8.64
4	2020-21	26.11				18.47	3.68	3.77	25.92
5	2021-22	11.90					11.90		11.90
6	2022-23	12.35						12.35	12.35
	Total (As per								
	Books of								
7	Accounts)	78.33	6.29	4.91	6.07	18.47	26.28	16.12	78.15
	Rate of								
	Capitalisation		11.33%	12.21%	12.39%	13.11%	12.79%	13.57%	

<sup>#</sup> In proportion of total expenses capitalised during the year as per methodology adopted by the Company ## In proportion of payment of liability and provisions

#### **COMMISSION ANALYSIS**

- 3.139 In view of Regulation 23(5) of *DERC (Business Plan) Regulations, 2019*, the Commission shall consider the employees' cost on account of the 7th Pay revision subject to actual payment of the dues. During the prudence check, the Commission observed from the audited financial statement indicated the actual payment dues towards revision in its employees' cost on account of the 7th Pay Commission is different from the subsequent submission by the Petitioner vide letter dated 19.09.2024 on account of 7<sup>th</sup> CPC as against its earlier submission in the Petition.
- 3.140 The Commission further observed that the amount of 7<sup>th</sup> CPC arrears claimed by the Petitioner in the FY 2020-21 included the amount of provisions towards 7<sup>th</sup> CPC arrears which were already included in the base employee cost as specified in the DERC (Business Plan) Regulations, 2019 as a result of which the 7<sup>th</sup> CPC arrears were allowed extra to the extent of said amount of provisions during true up of FY 2020-21.
- 3.141 Therefore, the Commission shall need to examine the details of the actual impact of 7<sup>th</sup> CPC arrears to be allowed over and above the normative O&M expenses which shall be



given effect in the next true up order.

#### **LEGAL EXPENSES**

#### **PETITIONER SUBMISSION**

3.142 The Petitioner has referred Regulation 23(7) of *Business Plan Regulations*, 2019 states as under:

*"23...* 

- (7) The Distribution Licensee may claim the legal expenses separately, subject to prudence check at the time of true up on submission of documentary evidence: Provided that the legal expenses on account of cases filed against the Orders or Regulations of the Commission before any Court and the legal claims (compensation/penalty) paid to the consumer, if any, shall not be allowed."
- 3.143 With respect to the above Regulation, the Petitioner submitted that actual legal expenses shall be allowed without any distinction as an expense in the ARR.
- 3.144 The Petitioner submitted Rs. 19.9Cr. incurred towards Legal Fees & claims Rs. 3.79Cr. pertains to filing appeals against the Orders including Tariff Orders Accordingly, it is requested to allow the legal expenses amounting to Rs. 19.9Cr. over and above the normative O&M expenses.

# **COMMISSION ANALYSIS**

3.145 Regulation 23(7) of DERC (Business Plan) Regulations, 2019 stipulates as under:

"The Distribution Licensee may claim the legal expenses separately, subject to prudence check at the time of true up on submission of documentary evidence:

Provided that the legal expenses on account of cases filed against the Orders or Regulations of the Commission before any Court and the legal claims (compensation/penalty) paid to the consumer, if any, shall not be allowed."

3.146 During the prudence check, the Commission observed that the petitioner has claimed the total legal expenses of Rs. 19.90 Cr. The Commission is of the view that the legal expenses



incurred by the petitioner on account of cases filed against the Orders or Regulations of the Commission before any Court and the legal Claims is not allowed as per DERC (Business Plan) Regulations, 2019. Accordingly, remaining Legal Expenses Rs. 8.40 Cr. are considered by the Commission.

# OMBUDSMAN/LEGAL FEES

#### **PETITIONER SUBMISSION**

3.147 The Petitioner have submitted that they have incurred an expenditure of Rs.0.4 Crore for the year FY 2021-22. Accordingly, the Petitioner is claiming Ombudsman expenses of Rs.0.4Cr. over and above the normative O&M expense.

# **COMMISSION ANALYSIS**

3.148 During the prudence check, BRPL has clarified that the above expenses have been incurred for the establishment of the expense for the office of the Ombudsman. The Ombudsman Expenses of Rs. 0.4 Cr. during FY 2021-22 has been considered by the Commission as the Ombudsman Expenses are the expenses which are used in the running the establishment of Electricity Ombudsman.

# INCREMENTAL LICENSEE FEES PAID ON ASSETS

# PETITIONER SUBMISSION

3.149 The Petitioner has stated that the Petitioner pays License fees to GoNCTD for land rights. The Commission has allowed the license fees to be paid to GoNCTD on normative basis by applying an escalation factor of 3.83% on the on the average value of FY 2016-17 to FY 2018-19. However, the same ought to be allowed on actual basis due to change in law. Accordingly, Petitioner requested the Commission to allow the incremental license fees of Rs.13.3 Crore paid to GoNCTD.

### **COMMISSION ANALYSIS**



3.150 The actual O&M expenses considered by the Commission include the expenses on account of the license fee paid on assets of GoNCTD. The normative O&M expenses allowed by the Commission contains both elements of escalation on a year-to-year basis and additional O&M expenses on account of an increase in network capacity. Accordingly, after considering the license fee paid on assets considered in base year O&M expenses with a due escalation factor of 3.83%, no additional license fee need to be additionally considered for payment, other than normative O&M expenses. Therefore, the additional claim sought by the Petitioner is not justified. Accordingly, the Commission has disallowed the claim of the Petitioner.

# SYNDICATION FEE/ BANK CHARGES REGARDING WORKING CAPITAL AND REGULATORY ASSET PETITIONER SUBMISSION

3.151 The Petitioner have submitted a claim amounting to Rs.1.4 Crore for expenses for raising loan for funding of working capital as per Regulation 23 (6) of DERC Business Plan Regulations 2019, as the said expenses is not the part of normative O&M expenses.

# **COMMISSION ANALYSIS**

3.152 Regulation 23(6) of DERC (Business Plan) Regulations, 2019 stipulates as under:

"The Distribution Licensee may claim the expenses for raising loan for working capital and regulatory assets under O&M expenses separately, subject to prudence check at the time of true up on submission of documentary evidence:

Provided that if this amount has been included in the interest on working capital and/or Regulatory assets, the same shall not be allowed."

3.153 The charges for raising working capital loans and loan for financing RA shall be allowed if the same do not form part of Interest cost. The fresh borrowings are already netted-off with processing charges and the impact of same shall come in the Interest Cost. Moreover, there is nothing on record (or mentioned separately in Annual Audit Report of 2021-22) to prove that the petitioner has paid Rs. 1.40 Cr. towards raising working capital loans and loan for financing RA, hence the above claim regarding loan on working capital and



regulatory assets in not allowed by the Commission.

# **COVID EXPENSES**

#### **PETITIONER SUBMISSION**

3.154 The Petitioner is claiming Rs. 6.0 Crore as expenses incurred on various measure due to COVID-19 to carry on with its day to day operations and maintain 24 X 7 uninterrupted supply of power. These expenses were unforeseen and therefore, do not form part of normative O&M expenses allowed by the Commission in the Business Plan Regulations, 2019.

# **COMMISSION ANALYSIS**

3.155 The Petitioner has claimed various expenses to the tune of Rs. 6.00 Cr. during the COVID period. It is observed that the expenses as claimed to have been incurred on account COVID 19 are not in excess of the actual O&M expenses of the Petitioner. The Commission observed that there has been saving in the O&M expenses due to lockdown as the actual O&M expenses are much lower than the normative O&M expenses. It may be noted that the Government of India also suspended the increase/revision in Dearness Allowance during such difficult times thus leading to no actual increase in employee cost on account of such DA revision as against the normative growth rate of 3.83% per annum as considered by the Commission while arriving at the norms for O&M expenses. Further, maintaining and operating the Distribution system is a regular and exercise and extra expenditure on the same citing the COVID period has no justification unless and until a specific extra ordinary expenditure only due to COVID condition and during the COVID period is documented by the Petitioner. Since Petitioner has not given the specific expenditure exclusively attributable to COVID condition, the additional claim of Rs. 6.00 Cr. on account of COVID 19 over and above the normative O&M expenses in not being considered.



#### **INCREMENTAL GST IMPACT**

#### PETITIONER SUBMISSION

- 3.156 The Petitioner has submitted that as per Business Plan Regulations, 2019, the Commission has allowed the GST charges on normative basis for FY 2021-22 by considering an escalation factor of 3.83% on the average value of FY 2017-18 to FY 2018-19.
- 3.157 The Petitioner have submitted that there are plethora of Orders approving impact of increase in tax/introduction of new taxes, Change in law and such additional costs have been allowed as pass through which has also been approved by the Hon'ble CERC/APTEL for various competitively Bid Projects.
- 3.158 Accordingly, it is requested to allow incremental impact on account of GST charges of Rs.11.7 Crore over and above the normative O&M expenses.

### **COMMISSION ANALYSIS**

3.159 Under DERC (Business Plan) Regulations, 2019 and through its Statement of Reasons Business Plan Regulation, 2019, the Commission has clarified that revision of minimum wages/Any Statutory impact has already been included in the norms of O&M expenses. The additional claim of expenses is part of the normative O&M expenses and do not qualify for the second proviso to the Regulation 87 of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017. Accordingly, the Commission has disallowed the claim of the Petitioner.

#### **INCREMENTAL SMS CHARGES**

#### PETITIONER SUBMISSION

- 3.160 The Petitioner has submitted that the Commission vide its letter ref no. F.17(47)/Engg/DERC/2014-15/C.F 4741/3682 dated 13/01/2016 issued the directives to send the SMS to consumer on various occasions. The Petitioner complied with the said directives and hence, incurred an amount of Rs.2.10 Crore in FY 2021-22.
- 3.161 The Commission has allowed the SMS charges on normative basis for FY 2020-21 by



- considering an escalation factor of 3.83% on the average value of FY 2016-17 to FY 2018-19. However, the petitioner has claimed that the same shall be allowed on actual basis.
- 3.162 Since, these expenses are incurred as per the directions of the Commission, the Petitioner requested to allow the incremental impact of SMS charges equivalent to Rs. 1.1 Crore as a part of additional expenses.

#### **COMMISSION ANALYSIS**

3.163 Under DERC (Business Plan) Regulations, 2019, the Hon'ble Commission has clarified that SMS charges has already been included in the norms of O&M expenses and hence, the incremental impact of Rs. 1.12 Cr. is not allowed separately.

#### INCREMENTAL IMPACT OF PROPERTY TAX

#### PETITIONER SUBMISSION

3.164 The Petitioner has claimed the Incremental Property Tax of Rs. 2.8 Cr over and above the normative O&M expenses for FY 2021-22.

#### **COMMISSION ANALYSIS**

- 3.165 The Commission observed that the normative O&M expenses allowed by the Commission included the payments on a/c of property tax as forming part of the base costs at the time of determination of O&M norms. Accordingly, after considering the Property Tax considered in base year O&M expenses with a due escalation factor of 3.83%, no additional Property Tax need to be additionally considered for payment, other than normative O&M Expenses. Therefore, the additional claim sought by the petitioner is not justified. Accordingly, the Commission has disallowed the claim of Rs. 2.79 Cr.
- 3.166 Accordingly, the additional O&M Expenses as approved by the Commission for FY 2021-22 are as follows:



Table 3. 39: Commission Approved Additional O&M Expenses for FY 2021-22

Sr.	Particulars	Petitioner's Submission	Commission's Approved
No.		(Rs. Crore)	(Rs. Crore)
1	Loss on Sale of Retired Assets	12.6	-
2	Impact on account of 7th Pay Commission revision	118.9	0
3	Legal Expenses	19.9	8.40
4	Ombudsman Expenses	0.4	0.40
5	License Fee paid on assets	13.3	-
6	Syndication fee/ Bank charges regarding loan on Working Capital and Regulatory Assets	1.4	-
7	Covid-19 additional expenses	6.0	-
8	Incremental Impact of Property Tax	2.8	-
9	Incremental GST Impact	11.7	-
10	Incremental SMS Charges	1.1	-
11	Total	188.1	8.80

#### **CAPITAL EXPENDITURE AND CAPITALISATION**

#### **PETITIONER SUBMISSION**

3.167 The Petitioner has submitted that they have considered the Closing GFA for FY 2020-21 as opening GFA for FY 2021-22. The actual capitalisation and de-capitalisation as per the Audited Accounts for FY 2021-22 have been considered to derive the closing balance of GFA as follows:

Table 3. 40: Petitioner Submission - Gross Fixed Assets for FY 2021 - 22 (Rs. Cr.)

Sr. No	Particulars	FY 2021 – 22
Α	Opening GFA	8231.9
В	Capitalisation during the year	550.2
С	De-capitalisation	63.7
D	Closing GFA	8718.3
E	Average GFA	8475.1

#### **COMMISSION ANALYSIS**

3.168 The Petitioner has submitted the capitalisation in their Audited Books of Accounts for FY 2021-22 for Rs 550.20 crores. The prudence and due diligence exercise of the Capitalisation of Assets including the capex verification of the said Assets are continuing



process of the Commission. The Commission approves Capitalisation submitted by the Petitioner. Any discrepancy/shortfalls/defaults in the capitalisation observed/noticed/verified by the Commission at any point of time irrespective of the period/ Financial Year shall be suitably adjusted (recovered) from the ARR of the Petitioner for the period during which such discrepancy/shortfalls/defaults are found by the Commission.

3.169 Accordingly, the Commission considers the capitalisation and de-capitalisation as per Audited book of Accounts for FY 2021-22 as under:

Particulars	Petitioner submission	Approved
Trued up opening balance of Gross Fixed Assets	8,231.9	7,811.18
Add- Capitalization during FY 2021-22	550.2	550.20
Less- Retirement/ De-capitalization during FY 2021-22	63.7	63.70
Closing balance of Gross Fixed Assets	8,718.3	8,297.68
Average Gross Fixed Assets	8,475.1	8,054.43

#### **FUNDING OF CAPITALIZATION**

# **PETITIONER SUBMISSION**

3.170 The Petitioner has submitted that they have capitalised Rs. 550.2 Crore during FY 2021-22 which includes Rs. 63.7 Cr. and Rs. 110.5 Crore on account of De-capitalisation and Consumer Contribution capitalised respectively during the year. The Petitioner has sought financing of Capitalisation (net of de-capitalisation and Consumer Contribution) through debt and equity in the ratio of 30:70 as under:

Table 3. 41: Petitioner Submission - Financing of Capitalisation for FY 2021 - 22 (Rs.Cr.)

Sr. No	Particulars	FY 2021 – 22
Α	Total Capitalisation	550.2
В	De-capitalisation	63.7
С	Consumer Contribution	110.5
D	Balance Capitalisation	375.9
E	Debt	263.2
F	Equity	112.8

Table 3. 42: Petitioner submission – Consumer Contribution & Grants



Sr.No.	Particulars	FY 2021 - 22
Α	Opening balance	950.3
В	Additions during the year	110.5
С	Closing balance	1060.8
D Avg. Consumer Contribution		1005.5

# **COMMISSION ANALYSIS**

- 3.171 The Commission has considered the closing balance of Consumer Contribution and Grants approved for FY 2020-21 as opening balance of Consumer Contribution and Grants for FY 2021-22. The Commission verified the additions towards Consumer Contribution and Grants during the year from the audited financials of the Petitioner.
- 3.172 Accordingly, the addition to the Consumer Contribution/Grants for the year have been considered as follows:

Table 3. 43: Commission Approved - Consumer Contribution/Grants (Rs. Cr.)

Sr. No.		As per		
	Particulars	Petitioner	As per Commission	Remarks/ Ref.
А	Opening Balance	950.3	987.01	As per T.O. dated 19/07/2024
В	Consumer Contribution during the year	110.5	110.50	
С	Closing Balance	1,060.8	1,097.51	A+B
D	Average of Cumulative Capitalized Consumer Contribution/Grants	1,005.6	1,042.26	(A+C)/2

### **DEPRECIATION**

# PETITIONER SUBMISSION

- 3.173 The Petitioner has submitted that for the purpose of computing depreciation for True-up of FY 2021-22 the Petitioner has followed the same methodology as considered in the past years i.e. the average rate of Depreciation based on the Audited Accounts of the Petitioner has been applied on the average GFA net of Consumer Contribution and Grants.
- 3.174 The Petitioner has tabulated the average rate of Depreciation for FY 2021-22 based on Audited Accounts as below:



Table 3. 44: Petitioner Submission - Depreciation Rate for FY 2021 - 22

Sr. No	Particulars			
Α	Opening GFA as per audited accounts	8203.8		
В	B Closing GFA as per audited accounts			
С	Average of GFA	8447.0		
D	Depreciation as per Audited Accounts	381.1		
Е	Average depreciation rate	4.51%		

- 3.175 The Petitioner has submitted that depreciation has been computed in the audited accounts based on the schedule of depreciation rates given in the Tariff Regulations, 2017 and industry practice. In audited accounts, the depreciation has been computed based on life of assets as specified in the Regulations. In case the Commission desires the computation in support of depreciation on assets appearing in audited accounts, the same can be provided.
- 3.176 The Petitioner has requested to revisit the useful life of various asset classes in the Depreciation Schedule 1 of the Tariff Regulations, 2017 so as to accommodate the suggestions of the FOR study.
- 3.177 Accordingly, the Petitioner has calculated the allowable depreciation after excluding consumer contribution and Grants from the Gross Fixed Assets as under:

Table 3. 45: Petitioner Submission - Depreciation for FY 2021 - 22

Sr. No	Particulars	FY 2021 – 22
Α	Average GFA	8475.1
В	Average Consumer Contribution and Grants	1005.5
С	Average assets net of consumer contribution & Grants	7469.6
D	Average rate of depreciation	4.51%
E	Depreciation	337.0

3.178 The Petitioner has calculated the cumulative depreciation on fixed assets at the end of FY 2021-22 as tabulated below:

Table 3. 46: Petitioner Submission - Cumulative Depreciation on fixed assets upto FY 2021 - 22 (Rs. Cr.)

Sr. No	Particulars	FY 2021 – 22
Α	Opening balance of cumulative depreciation	3668.5
В	Additions during the year	337.0
С	Closing balance of cumulative depreciation	4005.5
D	Accumulated Depreciation on De-capitalised Assets at the beginning of FY	345.3
Е	Depreciation on De-capitalized Assets during the FY	46.7
F	Accumulated Depreciation on De-capitalised Assets at the end of FY	392.0

3.179 The depreciation has been utilised for repayment of loan as under:

Table 3. 47: Petitioner Submission - Utilisation of Depreciation for FY 2021 - 22 (Rs. Cr.)

Sr. No	Particulars	FY 2021 – 22
Α	Depreciation	337.0
В	Depreciation utilised for debt repayment	337.0

#### **COMMISSION ANALYSIS**

- 3.180 Regulations 78 to 83 of *DERC (Terms and Conditions for Determination of Tariff)*\*\*Regulations, 2017 stipulates the provisions of Depreciation as follows:
  - "78. Annual Depreciation shall be computed based on Straight Line Method for each class of asset as specified in Appendix-1 of these Regulations.
  - 79. The base value for the purpose of depreciation shall be the capital cost of the asset approved by the Commission. Depreciation shall be chargeable from the first year of commercial operation and in case of commercial operation of the asset for part of the year, depreciation shall be charged on pro rata basis.
  - 80. The salvage value of the asset shall be considered as 10% and depreciation shall be allowed up to maximum of 90% of the capital cost of the asset:

Provided that any depreciation disallowed on account of lower availability of the generating station or generating unit or transmission system as the case may be, shall not be allowed to be recovered at a later stage during the useful life and the extended life.



- 81. Land other than the land held under lease shall not be a depreciable asset and its cost shall be excluded from the capital cost while computing depreciable value of the asset.
- 82. In case of existing assets, the balance depreciable value as on 1st April of any financial year shall be worked out by deducting the cumulative depreciation as admitted by the Commission up to 31st March of the preceding financial year from the gross depreciable value of the assets.
- 83. The Depreciation for Life extension projects/scheme shall be allowed in the manner as indicated in Regulation 51 of these Regulations."
- 3.181 Based on the Regulatory Audit Report of the Consultant, the Commission has considered the depreciation rate on the assets capitalised for FY 2021-22 on provisional basis as computed below:

Table 3. 48: Commission Approved - Depreciation for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission
Α	Average of Fixed Assets	8,475.10	8,054.43
В	Average Consumer Contribution	1,005.50	1,042.26
	Average Fixed Assets (net of consumer contribution	7,469.60	7,012.17
С	& grant)		
D	Average depreciation rate	4.51%	4.51%
E	Allowable Depreciation	337.00	316.25

3.182 The Commission has considered the opening balance of accumulated depreciation as Rs. 3112.61 Cr. Accordingly, the accumulated depreciation for FY 2021-22 is as follows:

Table 3. 49: Commission Approved - Accumulated Depreciation (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission	Remarks/ Ref.
А	Opening balance of cumulative depreciation	3668.5	3112.61	As per T.O. dated 19/07/2024
В	Additions during the year	337.0	316.25	
	Less- Depreciation towards Retirement	46.7	46.70	As per Petitioner



Sr. No.	Particulars	As per Petitioner	As per Commission	Remarks/ Ref.
С	Closing balance of cumulative depreciation	3,613.4	3,382.16	A+B-C

# **WORKING CAPITAL**

# **PETITIONER SUBMISSION**

3.183 The Petitioner has computed the Working Capital Requirement for FY 2021-22 as follows:

Table 3. 50: Petitioner Submission - Working Capital Requirement (Rs. Cr.)

Sr. No	Particulars	FY 2021-22
Α	Annual Revenues from Tariff & Charges	10189.2
A1	Receivables equivalent to two months average	1698.2
В	Power Purchase Expenses	7129.5
B1	Less: 1/12th of power purchase expenses	594.1
С	Working Capital	1104.1
D	Opening Working Capital	953.5
E	Change in Working Capital	150.6

3.184 The Working capital as shown above has been considered for calculation of Regulated Rate Base for FY 2021-22.

### **COMMISSION ANALYSIS**

- 3.185 Regulation 84(4) of *DERC (Terms and Conditions for Determination of Tariff) Regulations,*2017 stipulates the working capital determination for Distribution Licensee as follows:
  - "84. The Commission shall calculate the Working Capital requirement for:
  - (4) Distribution Licensee as follows:
    - (i) Working capital for wheeling business of electricity shall consist of ARR for two months of Wheeling Charges.
    - (ii) Working capital for Retail Supply business of electricity shall consist of:
    - (a) ARR for two months for retail supply business of electricity;
    - (b) Less: Net Power Purchase costs for one month;
    - (c) Less: Transmission charges for one month; and"



3.186 The Commission has computed the Working Capital considering the net Power Purchase Cost including Transmission Charges and ARR as approved in the truing up for FY 2021-22 as follows:

Table 3. 51: Commission Approved - Working Capital for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission	Ref.
Α	ARR	10189.2	8,793.26	
A1	Receivables equivalent to two month of ARR	1698.2	1465.54	A/6
В	Power Purchase Expenses	7129.5	7089.60	
B1	Less: 1/12th of power purchase expenses	594.1	590.80	B/12
С	Working Capital	1104.1	874.74	A1-B1
D	Opening Working Capital	953.5	891.29	As per T.O. dated 19/07/2024
E	Change in Working Capital	150.58	(16.55)	D-E

# **REGULATED RATE BASE (RRB)**

# **PETITIONER SUBMISSION**

3.187 The Petitioner has computed the Regulated Rate Base (RRB) for FY 2021-22 as below:

Table 3. 52: Petitioner Submission - Regulated Rate Base for FY 2021-22 (Rs. Cr.)

Sr. No	Particulars	FY 2021-22
Α	RRB Opening	4911.9
В	ΔAB (Change in Capital Investments)	85.5
С	Investments Capitalized	486.4
D	Depreciation	337.0
E	Add: Depreciation on De-capitalised Assets	46.7
F	Consumer Contribution	110.5
G	Change in WC	150.6
Н	RRB Closing	5148.0
I	RRB (i)	5105.2

# **COMMISSION ANALYSIS**

3.188 Regulation 65 to 70 of *DERC* (*Terms and Conditions for Determination of Tariff*)

\*Regulations, 2017 stipulates as under:

"65. Return on Capital Employed shall be used to provide a return to the Utility, and shall cover all financing costs except expenses for availing the loans,



without providing separate allowances for interest on loans and interest on working capital.

66. The Regulated Rate Base (RRB) shall be used to calculate the total capital employed which shall include the Original Cost of Fixed Assets (OCFA) and Working Capital. Capital work in progress (CWIP) shall not form part of the RRB. Accumulated Depreciation, Consumer Contribution, Capital Subsidies / Grants shall be deducted in arriving at the RRB.

67. The RRB shall be determined for each year of the Control Period at the beginning of the Control Period based on the approved capital investment plan with corresponding capitalisation schedule and normative working capital.

68. The Regulated Rate Base for the ith year of the Control Period shall be computed in the following manner:

RRBi = RRB i-1 + 
$$\Delta$$
ABi /2 +  $\Delta$ WCi;

Where,

"i" is the ith year of the Control Period;

RRBi: Average Regulated Rate Base for the ith year of the Control Period;

ΔWCi: Change in working capital requirement in the ithyear of the Control Period from (i-1)th year;

ΔABi: Change in the Capital Investment in the ith year of the Control Period;

This component shall be arrived as follows:

$$\triangle ABi = Invi - Di - CCi - Reti;$$

Where,

Invi: Investments projected to be capitalised during the ith year of the Control Period



and approved;

Di: Amount set aside or written off on account of Depreciation of fixed assets for the ith year of the Control Period;

CCi: Consumer Contributions, capital subsidy / grant pertaining to the  $\triangle ABi$  and capital grants/subsidies received during ith year of the Control Period for construction of service lines or creation of fixed assets;

Reti: Amount of fixed asset on account of Retirement/ Decapitalisation during ith Year;

RRB i-1: Closing Regulated Rate Base for the Financial Year preceding the ith year of the Control period. For the first year of the Control Period, Closing RRB i-1 shall be the Opening Regulated Rate Base for the Base Year i.e. RRBO;

RRBO = OCFAO - ADO - CCO + WCO;

Where;

OCFAO: Original Cost of Fixed Assets at the end of the Base Year;

ADO: Amounts written off or set aside on account of depreciation of fixed assets pertaining to the regulated business at the end of the Base Year;

CCO: Total contributions pertaining to the OCFAo, made by the consumers, capital subsidy /grants towards the cost of construction of distribution/service lines by the Distribution Licensee and also includes the capital grants/subsidies received for this purpose;

WCO: working capital requirement in the (i-1)thyear of the Control Period.

Return on Capital Employed (RoCE) for the year "i" shall be computed in the following manner:

RoCE=WACCi\* RRBi



Where,

WACCi is the Weighted Average Cost of Capital for each year of the Control Period;

RRBi – Average Regulated Rate Base for the ith year of the Control Period.

70. The WACC for each year of the Control Period shall be computed at the start of the Control Period in the following manner:

WACC = 
$$\left[\frac{D}{D+E}\right] * r_d + \left[\frac{E}{D+E}\right] * r_e$$

Where,

D is the amount of Debt derived as per these Regulations;

E is the amount of Equity derived as per these Regulations;

Where equity employed is in excess of 30% of the capital employed, the amount of equity for the purpose of tariff shall be limited to 30% and the balance amount shall be considered as notional loan. The amount of equity in excess of 30% treated as notional loan. The interest rate on excess equity shall be the weighted average rate of interest on the actual loans of the Licensee for the respective year Where actual equity employed is less than 30%, the actual equity and debt shall be considered;

Provided that the Working capital shall be considered 100% debt financed for the calculation of WACC;

Rd is the Cost of Debt;

Re is the Return on Equity."

3.189 Accordingly, the Commission approves the RRBi for FY 2021-22 as follows:

Table 3. 53: Commission Approved - RRBi for FY 2021-22 (Rs. Cr.)



Sr. No.	Particulars	As per	As per
		Petitioner	Commission
А	Opening Original Cost of Fixed Assets (OCFA <sub>o</sub> )		7,811.18
В	Opening Accumulated depreciation (ADo)		3,112.61
С	Opening consumer contributions received (Cco)		987.01
D	Opening Working capital (WCo)		891.29
E	Opening RRB (RRBo)	4,911.90	4,602.85
F	Investment capitalised during the year (INVi)	550.2	550.20
G	Depreciation during the year (Di)	337	316.25
Н	Depreciation on decapitalised assets during the year	46.7	46.70
I	Consumer contribution during the year (Cci)	110.5	110.50
J	Fixed assets retired/decapitalised during the year	63.7	63.70
K	Change in capital investment (ΔΑΒί)	85.5	106.45
L	Change in working capital during the year (ΔWci)	150.6	(16.55)
М	RRB Closing	5,148	4,692.76
N	RRBi	5,105.2	4,639.53

# DEBT AND EQUITY, INTEREST ON LOAN, WACC PETITIONER SUBMISSION

3.190 The Petitioner has submitted that they have considered the average debt and equity for FY 2021-22 as per the directions and principles laid down by the Hon'ble Supreme Court in Order and Judgment dated 1/12/2021 and 18/10/2021 passed in case of the Petitioner, as tabulated below:

Table 3. 54: Petitioner Submission - Average Debt and Equity for FY 2021-22 (Rs.Cr.)

Sr. No	Particulars	Debt	Equity
Α	Opening	2532.2	2246.2
В	Additions during the year	278.0	112.8
i	Сарех	263.2	112.8
ii	Working capital	150.6	-



Sr. No	Particulars	Debt	Equity
С	Less: Repayment	253.2	-
D	Closing	2692.8	2358.9
E	Average	2612.5	2302.5

3.191 The Petitioner has submitted that they have considered margin for FY 2021-22 for computation of interest on loan as per Regulation 77 of Tariff Regulations, 2017 and Regulation 22 of Business Plan Regulations, 2019 tabulated as follows:

Table 3. 55: Petitioner Submission - Rate of Interest on Loan (%)

Sr. No.	Particulars	Rate
Α	Rate of Interest on Capex Loan	12.60%
В	Rate of Interest on Working Capital	11.17%
С	SBI MCLR as on 01.04.2021*	7.00%
D	Normative margin	4.25%
E	Margin for Working Capital Loan for FY 2020-21	4.17%

3.192 Accordingly, the rate of interest on term loan and working capital is equivalent to minimum of (i) approved base rate of RoE of 14.00%, (ii) rate of interest w.r.t actual loan and working capital portfolio during FY 2021-22 and (iii) Bank Rate of 7.00% as on April 1, 2021 plus margin for rate of interest on loan as per Business Plan Regulations, 2019. Thus, the blended interest rate on loan is computed as under:

Table 3. 56: Petitioner Submission - Weighted Average Interest Rate on Loan (%) for FY 2021-22

Sr. No.	Particulars	FY 2021-22
Α	Closing Balance of Debt	2692.8
В	Closing Debt at 100% Working Capital	1104.1
С	Closing Balance of CAPEX Loan	1588.7
D	Rate of Interest on Loan	12.60%
E	Rate of Interest on Working Capital	11.17%
F	Blended Rate of Interest on Loan	12.01%

- 3.193 The Petitioner has considered the rate of interest of loans during 2021-22 as 12.01%.
- 3.194 The Petitioner has submitted that Hon'ble APTEL in its various judgements has laid down the ratio that the income tax assessment of the licensee must be done on standalone basis. Further, in Appeal No.173 of 2011 the Tribunal has provided the methodology for assessing the income tax liability of the licensee. Further, the Petitioner has opted for



new tax regime u/s 115BAA.

3.195 Accordingly, WACC for FY 2021-22 has been computed considering the grossed-up return on equity of 21.38% is as under:

Table 3. 57: Petitioner Submission - Weighted Average Cost of Capital (WACC) (Rs. Cr.)

Sr. No.	Particulars	Rate
Α	Average Equity	2302.5
В	Average Debt	2612.5
С	Return on Equity	16.00%
D	Income Tax Rate	25.17%
Е	Grossed up Return on Equity	21.38%
F	Rate of Interest	12.01%
G	Weighted average cost of Capital	16.40%

3.196 The Petitioner has submitted the RoCE for FY 2021-22 as follows:

Table 3. 58: Petitioner Submission - Return on capital employed (ROCE) (Rs.Cr.)

Particulars	FY 2021 – 22
Weighted Average Cost of Capital (WACC)	16.40%
RRB (i)	5105.2
RoCE	837.4

3.197 The Petitioner requested the Commission to allow RoCE based on the above computations.

#### **COMMISSION ANALYSIS**

3.198 Regulation 22 of the *DERC (Business Plan) Regulations, 2019* stipulates the margin for rate of interest on loan as follows:

#### "22. MARGIN FOR RATE OF INTEREST ON LOAN

(1) The rate of interest on loan for a financial year shall be Marginal Cost of Fund based Lending Rate (MCLR) of SBI as on 1 st April of that financial year plus the Margin. The Margin, in terms of Regulation 4(2) of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 towards capitalisation of Assets, Working Capital and Regulatory Assets for Distribution Licensee, is allowed as the difference between the weighted average rate of interest on actual loan portfolio and the MCLR as on 1 st April of that financial year:



Provided that the Margin shall not exceed 5.00%, 4.25% and 3.50% for the first, second and third year of the control period, respectively: Provided further that the rate of interest on loan (MCLR plus Margin) in any case shall not exceed approved base rate of return on equity i.e. 14.00%.

- (2) The Distribution Licensees shall follow transparent mechanism to avail Loans and, to the extent possible, shall endeavour to invite open tender for availing Loans."
- 3.199 The Commission also observed that the actual Equity and Reserves & Surplus reported in the Audited Financials statements for the Petitioner for FY 2021-22 are Rs. 4799.83 Cr as on 01.04.2021 and Rs. 5184.40 Cr as on 31.03.2022. The petitioner has revised the equity and reserves & Surplus in its respective Books of Accounts in the current year owing to retrospective revision in the LPSC charges as leviable on its outstanding dues towards Gencos and Transco. The matter is currently subjudice under petitions 24-26 of 2024 filed before the Commission. The Commission has considered the increase in Equity during the year for the respective Financial year subject to the outcome of the said Petitions before the Commission.
- 3.200 Accordingly based on the above pending Petitions, the provisional utilisation of Equity is being considered as follows:

Particulars	Amount (in Rs. Cr.)
Opening equity and Reserves & Surplus	2,851.07
Closing equity and Reserves & Surplus	3,235.64
Average Net Worth	3,043.36
Equity Used for Capitalization	1,129.44
Equity Utilised for Inter Company loan	116.18
Equity Used for Short Term Gain	254.54
Equity available towards funding of Regulatory Assets	1,543.20

3.201 The WACC, ROCE as approved by the Commission for the Petitioner is as follows:

Table 3. 59: Commission Approved - WACC and ROCE for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission
Α	RRBi	5105.2	4,639.53



Sr. No.	Particulars	As per Petitioner	As per Commission
В	Opening Equity for net Capitalisation (limited to 30%)		1,113.47
С	Closing Equity limiting to 30% of net capitalization		1,145.40
D	Average Equity for net Capitalisation (limited to 30%)		1,129.44
Е	Opening Debt at 70% of net capitalization		2,598.09
F	Closing Debt at 70% of net capitalization		2,672.61
G	Average Debt at 70% of net capitalisation		2,635.35
Н	Debt at 100% of working capital		874.74
ı	Debt- balancing figure		3510.09
J	Rate of return on equity (re)		16.00%
K	Rate of debt (rd) on capitalization		11.25%
L	Rate of debt (rd) on working Capital		11.17%
М	Rate of interest on debt(rd)		11.23%
N	WACC	16.40%	12.39%
0	RoCE	837.28	574.86

# **INCOME TAX**

# **COMMISSION ANALYSIS**

3.202 The Commission based on the submitted data for Income Tax return has computed the income tax for FY 2021-22 as follows:

Table 3. 60: Commission Approved - Income tax for FY 2021-22 (Rs. Cr.)

	[F] 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2			
Sr. No.	Income Tax	Approved		
Α	Average Equity for Capitalisation (limited to 30%) (Rs. Cr.)	1129.44		
В	Rate of return (re) (%)	16%		
С	Return on equity (Rs. Cr.)	180.71		
D	Income Tax Rate (%)	0.00%		
Е	Return on equity including income tax (Rs. Cr.)	180.71		
F	Tax (Rs. Cr.)	0.00		
G	Actual Tax Paid (Rs. Cr.) – Note 44 of Audited Accounts	0		
Н	Tax allowed (Rs. Cr.)	0.00		

# **NON-TARIFF INCOME**

# **PETITIONER SUBMISSION**



3.203 The Petitioner has stated that the items which have been added apart from the income shown as per Audited Accounts are as under:

Table 3. 61: Petitioner Submission - Non-Tariff Income for FY 2021-22

Sr. No	Particulars	Amt. in Rs.Cr.
А	Other Operating Income	158.7
В	Other Income	112.1
1	Total Income as per Accounts	270.8
С	Add: Interest on CSD	39.1
D	Add: Differential in SLD	35.1
II	Total Other Income	345.0
D	Less: Income from other business	
а	Street Light	15.2
III	Net Income to be considered	
	Less: LPSC	41.4
	Less: Write-back of misc. provisions	1.3
	Less: Short term gain	12.5
E	Less: Transfer from Consumer contribution for capital works	50.4
F	Less: Bad debts recovered	1.4
G	Less: Interest on Inter-company Loans	13.1
Н	Less: Commission on collection of Electricity Duty	11.4
	Less Income from income tax refund	2.0
	Less income from NTPC	20.6
	Less MNRE incentive	2.7
	Less Pole rental income	3.9
	Less Income from sale of scrap	7.4
	Less gain on retirement of asset	15.3
I	Net Non-Tariff Income	146.6

3.204 The Petitioner requested the Commission to allow the NTI during FY 2021-22 as submitted in the above table.

# **COMMISSION ANALYSIS**

3.205 Regulation 94 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations, 2017 states,



- "94. The Utility shall submit forecast of Non-Tariff Income to the Commission, in such form as may be stipulated by the Commission from time to time, whose tentative list is as follows:
  - (i) Income from rent of land or buildings;
  - (ii) Net Income from sale of de-capitalised assets;
  - (iii) Net Income from sale of scrap;
  - (iv) Income from statutory investments;
  - (v) Net Interest on delayed or deferred payment on bills;
  - (vi) Interest on advances to suppliers/contractors;
  - (vii) Rental from staff quarters;
  - (viii) Rental from contractors;
  - (ix) Income from Investment of consumer security deposit;
  - (x) Income from hire charges from contactors and others, etc."
- 3.206 The Commission has trued up the Non-Tariff Income in accordance with the Regulation 94 of DERC Tariff Regulations, 2017 as stated above.

# INTEREST ON CONSUMER SECURITY DEPOSIT (CSD)

#### PETITIONER SUBMISSION

3.207 The Petitioner submitted that they have considered the the difference of normative interest on CSD and the actual expense booked as expense in the Audited Accounts has been added in NTI as under:

Table 3. 62: Petitioner Submission - Interest on CSD (Rs.Cr.)

Sr. No	Particulars	FY 2021 – 22
А	Opening Balance of CSD	903.4
В	Closing Balance of CSD	943.5
С	Average Balance	923.4
D	Interest Rate	11.17%
Е	Interest on CSD	103.1
F	Interest booked in Audited Accounts	64.0
G	Net Interest to be considered	39.1

# **COMMISSION ANALYSIS**

3.208 The Commission has verified the Consumer Security Deposit with the Petitioner from the Audited financial statements for FY 2021-22. Further, it is observed from the Note 22 and Note 31 of Audited financial statements for FY 2021-22, the Consumer Security Deposit have been bifurcated by the Petitioner under two heads i.e. other financial liabilities – non-current and other financial liabilities – current. The Commission has considered the



- amount of Consumer Security Deposit depicting under both the heads of the liabilities as the interest is to be paid on total liability towards the Consumer Security Deposit laying under current and non-current financial liability.
- 3.209 The Commission has considered the working capital interest rate for FY 2021-22 as trued up is 11.17% for the purpose of determining normative Interest on Consumer Security Deposit.
- 3.210 The actual amount of interest paid to the consumers comes to Rs. 64.03 Cr. as per the Note 23 of Annual Audited Books of Accounts for FY 2021-22. Accordingly, the difference in the normative interest income and the actual interest booked as expense for FY 2021-22 is being considered as part of the Non-Tariff Income of the Petitioner as follows:

Table 3. 63: Commission Approved - Consumer Security Deposit for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	Petitioner submission	As per Commission	Ref.	
А	Opening Balance of Consumer Security Deposit	903.36	903.36	Note 22 & 32 of	
В	Closing Balance of Consumer Security Deposit	943.5	943.5	Audited Accounts	
С	Average Balance of Consumer Security Deposit	923.43	923.43	(A+B)/2	
D	Working Capital Interest Rate	11.17%	11.17%		
E	Normative amount of Interest	103.15	103.11	E=C*D	
F	Actual Amount of Interest	64.03	64.03	Note 40 of Audited Accounts	
G	Difference to be additionally offered as NTI	39.12	39.08	G=E-F	

# DIFFERENCE ON ACCOUNT OF SERVICE LINE DEVELOPMENT (SLD) CHARGES PETITIONER SUBMISSION

3.211 The Petitioner has stated that the Commission in its Tariff Order dated 29/09/2015 ruled as under:



"3.373 The Commission has considered the service line charges as income for a period of three years for true-up up to FY 2011-12. The service line charges up to FY 2012-13 have been considered as part of revenue gap up to FY 2012-13 as discussed in earlier paragraphs. For FY 2013-14, service line charges of Rs. 43.37 Crore as per audited financial statement of FY 2013-14 are being considered as part of the non-tariff income of the Petitioner."

3.212 The Petitioner has challenged the aforesaid issue before ATE in Appeal 297 of 2015 which is pending. Without prejudice to the contentions in the Appeal, the Petitioner has added the difference between the SLD Charges received during FY 2021-22 and that appearing in the Other Income in the Audited Accounts for the purpose of computation of Non-Tariff Income as under:

Table 3. 64: Petitioner Submission - Difference on account of SLD (Rs. Cr.)

Sr. No	Particulars	FY 2021 – 22
1	1 Received during the year	
2	SLD Appearing in Other Income	45.2
	Difference Considered	35.1

# **COMMISSION ANALYSIS**

- 3.213 The Commission has been considering the SLD charges on receipt basis as part of the Non-Tariff income of the Petitioner.
- 3.214 The Commission verified the Audited Financial Statements and observed that the accounting treatment of the Petitioner continues to amortise the SLD over a period of three years. However, without pre-judice to the contentions in the Appeal before Hon'ble APTEL, the Petitioner has offered the SLD on receipt basis. Accordingly, the Commission has considered an amount of Rs. 35.11 Cr. as income from SLD and made part of Non-Tariff Income.

INCOME FROM OTHER BUSINESS (STREET LIGHT MAINTENANCE CHARGES)
PETITIONER SUBMISSION



- 3.215 The Petitioner has submitted that the responsibility of maintaining street light is not contained in the Distribution License of the Petitioner. The Electricity Act, 2003 does not mandate the Distribution Licensee to maintain Street Lights. Further, as per Section-42 of Delhi Municipal Corporation Act, 1957, it is the responsibility of MCDs to maintain Street lighting system which is reproduced below:
  - "42. Obligatory functions of the Corporation

....

- (o) the lighting, watering and cleansing of public streets and other public places; ...
- (w) the maintenance and development of the value of all properties vested in or entrusted to the management of the Corporation;"
- 3.216 The Petitioner has submitted that maintenance of street lighting is an activity assigned to the Petitioner by MCDs under DMC Act and does not fall under Regulated Business. However, there was a dispute between the Delhi DISCOMs and MCDs on scope of work of the activities and charges at which the maintenance is to be undertaken by Delhi DISCOMs.
- 3.217 The Petitioner has further submitted that they are maintaining Street Lights not as an obligation under Licensed Business or a part thereof but on behalf of road owning agencies, viz. MCD, NHAI, PWD in the areas comprising East and Central Delhi.
- 3.218 Since the activity of maintenance of Street Lights is neither a licensed activity nor an activity related to licensed business so no part of the cost of such activity nor the revenue accrued therefrom should form part of the ARR of the licensed business.
- 3.219 The Petitioner has submitted that entire income on account of maintenance of Street Lights may be allowed to be retained by the Petitioner as it is neither a non-tariff income nor an income within the scope of Section 51 of the 2003 Act. Accordingly, the Petitioner has requested the Commission to consider the street light maintenance charges of Rs. 15.2 Cr. to be reduced from the Non-Tariff Income.



#### **COMMISSION ANALYSIS**

3.220 The Commission in its Order dated 5/03/2004 regarding directions for street lighting in the areas of MCD stated,

"11. ... The best way doing this would be to have an in-built system of providing incentives in case of good performance and likewise, impose penalties in case the performance is lower than expectations...

The Commission would like to evolve a system whereby good performance is rewarded. Similarly, poor performance also needs to be discouraged and therefore, the Commission directs that full maintenance charges may be paid for 90% performance. Performance higher than 90 shall earn an incentive for the DISCOMS according to the following table:

Performance level	Incentive	Example
achieved		
Between 90-95%	1% for each percentage in	Actual Performance 93%
	over achievement from	<i>Incentive 93-90 = 3%</i>
	target of 90%	
Between 95-97%	1.5% for each percentage in	Actual Performance 97%
	over achievement from	Incentive = 5 + 3 = 8%
	target of 95%	
Above 97%	2.0% for each percentage in	Actual Performance 99%
	over achievement from	Incentive = 8 + 4 = 12%
	target of 97%	

Performance less than 90% shall attract disincentive for the DISCOMS according to the following table:



Performance level	Incentive	Example
achieved		
Between 80-90%	1% for each percentage in	Actual Performance 83%
	shortfall to achieve target of 90%	Disincentive 90-83 = 7%
	90%	
Between 70-80%	1.5% for each percentage in	Actual Performance 77%
	shortfall to achieve target of	Disincentive 10+4.5 =
	80%	14.5%
Above 70%	2.0% for each percentage in	Actual Performance 60%
	shortfall to achieve target of	Disincentive $25 + 20 = 45\%$
	70%	

The incentive or disincentive would not be a pass through in the calculation of the Annual Revenue Requirement and the payment would be made by the 15th day of the following month."

3.221 The Petitioner could not substantiate its claim be way of documentary evidence of the performance levels achieved in order to claim the incentive. The Petitioner shall be allowed incentive, if any, on account of street light maintenance for FY 2021-22 on production of documentary evidence without any carrying cost. Accordingly, Commission Rs. 15.20 Cr. has not considered to be reduced from Non-Tariff Income.

#### **POLE RENTAL INCOME**

# **PETITIONER SUBMISSION**

3.222 The Petitioner has submitted that the Commission in its Order dated 06/10/2006 in Petition No. 4 of 2005 filed by NDPL has stated that the DISCOM's LT Poles can be used for laying the cable TV network and such usage can be done by way of an agreement between the cable operator and the Licensee for generating revenue. The relevant extract of the Order is reiterated as below:



"29. The Commission is therefore, of the opinion that the poles other than the Central Verge and the HT Poles can be used for laying the cable TV network and such usage can be done by way of an agreement between the cable operator and the Licensee. Any revenue generated thereto shall be subject to the Regulations made by the Commission on the Treatment of Income from Other Business."

3.223 The Petitioner had earned total income of Rs.9.7 Crore during FY 2021-22 on account of rent from the cable operators for using Petitioner's LT poles for laying their cables/set up. It is further clarified that Proper agreements have been executed between the Petitioner and the operator for such usage in terms of the above Order of the Commission.

Table 3. 65: Petitioner submission - Pole Rental Income for FY 2021-22 (Rs. Cr.)

Sr. No	Particulars	Total Income	Petitioner's Share @40%	Consumer's Share @60%
Α	Pole Rental Income	9.7	3.9	5.8

3.224 Accordingly, the Petitioner has requested the Commission to allow the above tabulated amount of Rs. 3.9 Cr. to be retained by the Petitioner against its pole rental income during FY 2021-22.

# **COMMISSION ANALYSIS**

- 3.225 Regulation 5(5)(a) of DERC (Treatment of Income from other businesses of Transmission Licensee and Distribution Licensee) first Amendment Regulation, 2017 states that where the Licensee utilises the assets and facilities of the Licenses business for Other business, the Licensee shall retain 40% of the net revenue from such business and pass on remaining 60% of the net revenue to the regulated business.
- 3.226 Accordingly, the Commission has considered 40% share to be retained by the Petitioner and accordingly Rs. 3.90 Cr. has been allowed to be reduced from NTI.

# **INCOME FROM SALE OF SCRAP**

# **PETITIONER SUBMISSION**



- 3.227 As per Regulation 80 of the Tariff Regulations 2017, depreciation of any asset funded through equity and debt is allowed up to 90% of the capital cost and balance 10% is to be considered as salvage value. The residual value/salvage value, i.e., 10% of the invested capital cost of asset is not recovered by the Petitioner through Depreciation throughout the useful life of the Asset. The Petitioner recovers its investment against this salvage value through sale of scrap.
- 3.228 The petitioner submits that Terms and Conditions for the determination of Tariff under Section 61 of the Electricity Act 2003 are to be defined by the Hon'ble Commission based on Commercial Principles which allows recovery of the cost of supply of electricity in a reasonable manner. In view of the fact that Commercial Principle allows the Petitioner to recover the cost against residual value. Therefore, the Petitioner hereby requests the Commission to allow the amount of ₹7.4 Cr. received as income from sale of scrap to be retained by the Petitioner.

#### **COMMISSION ANALYSIS**

- 3.229 Regulation 94 and 95 of DERC, Tariff Regulations 2017 stipulates,
  - "94. The Utility shall submit forecast of Non-Tariff Income to the Commission, in such form as may be stipulated by the Commission from time to time, whose tentative list is as follows:
  - (i) Income from rent of land or buildings;
  - (ii) Net Income from sale of de-capitalised assets;
  - (iii) Net Income from sale of scrap;
  - (iv) Income from statutory investments;
  - (v) Net Interest on delayed or deferred payment on bills;
  - (vi) Interest on advances to suppliers/contractors;
  - (vii) Rental from staff quarters;
  - (viii) Rental from contractors;
  - (ix) Income from Investment of consumer security deposit;
  - (x) Income from hire charges from contactors and others, etc.
  - 95. The Non-Tariff Income shall be reduced from ARR."
- 3.230 The income from sale of scrap is being accordingly dealt to form part of the Non Tariff Income of the Petitioner in accordance with the above stated Regulations.



#### LATE PAYMENT SURCHARGE

#### PETITIONER SUBMISSION

- 3.231 The Petitioner submitted that based on the representation of Foundation of Rubber & Polymer Manufacturers, the Commission vide letter dated 13/12/2012 communicated that LPSC should be charged proportional to the number of days of delay in receiving payment from the consumers by the Petitioner. The Commission in Tariff Order dated 29/09/2015 again directed the Petitioner to charge LPSC proportionate to the number of days of delay in receiving the payment from the consumers of the DISCOMs.
- 3.232 The Petitioner requested the Commission to allow the entire LPSC instead of financing cost of LPSC during FY 2020-21 as the Petitioner charged LPSC proportionate to the number of days of delay and not on flat basis. The methodology of charging LPSC proportionate to the number of days of delay leads to recovery of only financing cost of LPSC for the delay in payment and not on flat basis. However, the Commission continued with the earlier methodology which was utilised for computation of financing of LPSC till FY 2012-13. Such treatment has actually resulted in allowance of financing cost of LPSC at much lower rate.
- 3.233 The Petitioner has further submitted that the methodology of computation of revenue realisation for the purpose of computation of AT&C Loss has been changed and LPSC is no longer being included as a part of revenue realisation for computation of AT&C Loss from FY 2012-13 onwards. Since the methodology for computation of AT&C Loss has been changed, the Petitioner ought to be allowed entire LPSC instead of financing cost of LPSC.
- 3.234 The Petitioner has also submitted that concept of financing cost of LPSC is based on the principle that the Petitioner will fund the amount delayed through loans whereas, it is practically not possible to arrange for the funding of such delayed payment as the Petitioner does not know in advance as to which consumer will pay the bill on deadline and which consumers will not pay the bill on deadline. The process of raising loans for funding any expenditure is time taking process and therefore, in case of any default on part of consumers to pay electricity bills in time, the Petitioner has to face the following penalties:



- a) Penalty on account of under-achievement of AT&C Loss: In case of any under-achievement of AT&C Loss, the Commission levies penalty on the Petitioner irrespective of the fact that the default in collection efficiency is on account of consumers.
- b) Penalty in repayment of Loans: Apart from normal capex loan and working capital loan, the Petitioner is required to fund huge amount of regulatory assets and the revenue gap during the year on account of variation between the estimated ARR and actual ARR. In such a situation any default in payment of billed amount put financial constraints on the ability of the Petitioner to efficiently discharge its debt obligations. As a result, the Petitioner has to face penalty on account of delay in repayment of loans which is not being passed in the ARR.
- c) Penalty by Generators: Generators levy penalty of 1.5% per month in case of nonpayment of dues within time.
- 3.235 The Petitioner has stated that such treatment tantamount to discrimination between GENCOs, TRANSCO and DISCOMs which is depicted in the table below:

Table 3. 66: Petitioner submission - Treatment of LPSC to various utilities in Delhi

Cr No	Dorticulors	Dolhi GENCOs and TRANSCOS	Dolhi DISCOMe		
Sr. No	Particulars	Delhi GENCOs and TRANSCOs	Delhi DISCOMs		
1	Before FY 2013-14	<ul> <li>LPSC @ 1.5% per month;</li> <li>LPSC collected allowed to Gencos and Transcos irrespective of actual cost of financing delay in payment;</li> <li>Therefore, LPSC not considered as Non-Tariff Income.</li> </ul>	<ul> <li>LPSC @ 1.5% per month;</li> <li>Only financing cost of delayed payment by computing principal amount, i.e., LPSC Collected/ 18% allowed to DISCOMs;</li> <li>Difference between LPSC collected and financing cost of delayed payment considered as NTI.</li> </ul>		
2	From FY 2013- 14	Same treatment continued.	<ul> <li>LPSC @ 1.5% proportional to number of days of delay;</li> <li>Same formulae for computing principal amount despite of change in treatment;</li> </ul>		



3.236 Accordingly, the Petitioner requested to allow entire LPSC of Rs. 41.4 Crore during FY 2021-22 to be retained by the Petitioner as the same merely meets the financing cost of delay in payment.

# **COMMISSION ANALYSIS**

3.237 Regulation 94 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations, 2017 states,

"94. The Utility shall submit forecast of Non-Tariff Income to the Commission, in such form as may be stipulated by the Commission from time to time, whose tentative list is as follows:

(v) Net Interest on delayed or deferred payment on bills;

3.238 The Commission during the prudence check has verified and trued up the Working Capital Interest Rate at 11.17%. Accordingly, the Commission has considered the net interest on delayed or deferred payment on bills as Non-Tariff Income of the Petitioner as follows:

Table 3. 67: Commission Approved - Financing Cost of LPSC (Rs. Cr.)

Sr. No.	Particulars Particulars	As per Commission	Ref.
			Note No. 36 of
Α	LPSC earned	41.39	Audited
			Accounts
В	Late payment surcharge rate as per Regulations (%)	18%	
С	Principal Amount	229.94	
D	Normative Interest Rate	11.17%	WACC
E	Financing Cost (Considered in NTI)	25.68	C*D

# WRITE-BACK OF MISCELLANEOUS PROVISIONS

# **PETITIONER SUBMISSION**

3.239 The Petitioner has submitted that at Para 3.26 of the Tariff Order dated 30.09.2021 the excess provisions written back pertaining to O&M expenses related to



reversal on provisions of O&M expenses and retirement of assets is allowed. Relevant extract

reproduced as under:

"3.26 Until the final disposal of the issue by the Commission based on the additional submissions made by the Petitioner, the Commission has provisionally considered the write back of miscellaneous provisions pertaining to O&M Expense provisions relating to reversal on provisions on O&M expenses and retirement of assets."

3.240 In this regard, it is submitted that the amount of Rs.1.3 Crore appearing as Excess provisions written back in Note 36 of the Audited Accounts is an accounting entry reversing the amount of excess Provisions created for Retirement of fixed Assets in previous years and was not forming part of A&G expenses considered by the Commission during previous financial year. Hence, the amount of Rs.1.3 Crore ought not to be considered as part of Non-Tariff Income for FY 2021-22.

# **COMMISSION ANALYSIS**

3.241 The Commission has allowed the said amount of Rs. 1.30 Cr. to be reduced from Non-Tariff Income for FY 2021-22.

### **SHORT TERM GAIN**

#### PETITIONER SUBMISSION

3.242 The Petitioner submitted that they have referred Commission's Tariff Order dated August 31, 2017 has ruled as under:

"3.544 The Petitioner has submitted that Short Term gain is on account of interest received on fixed deposits maintained by the Petitioner as margins kept with the funding agency for loans availed. Therefore, the Commission is of the view that interest on these fixed deposits should be allowed to be reduced from the Non-Tariff Income ..."



- 3.243 Further, the Commission in the last Tariff Order has ruled as under:
  - "3.271 Regulation 94 of DERC (Terms and Conditions for Determination of Tariff)

    Regulations, 2017 stipulates that income from statutory investments will form part of Non tariff Income."
- 3.244 Accordingly, the Petitioner requests the Commission to retain the income of Rs.12.5 Crore on account of interest received on fixed deposits during FY 2021-22 and reduce the same from the Non-Tariff Income.

#### **COMMISSION ANALYSIS**

3.245 The short-term investments made by the Petitioner with the banks/Financial Institutions provide for the short term gain as claimed by the petitioner. Following the view taken in the past by the Commission, the amount of such investments made by the petitioner has not been considered towards the Equity Capital to be used for financing of Capitalisation and Regulatory Asset funding. Thus, the Commission allows the income from such investments amounting to Rs. 12.45 Cr. to be reduced from Non-Tariff Income.

# TRANSFER FROM CONSUMER CONTRIBUTION AND CAPITAL WORKS PETITIONER SUBMISSION

- 3.246 The Petitioner has submitted that the Commission in previous Tariff Order has allowed transfer from consumer contribution for capital works to be reduced from NTI for FY 2017-18 on the ground that the consumer contribution is not considered for calculation of depreciation and RoCE and the Petitioner is making book adjustments in compliance of accounting standards and has no impact on the cash flows. Therefore, amount transferred from Consumer contribution and capital works are allowed to be reduced from Non-Tariff Income.
- 3.247 Accordingly, the Petitioner has requested to reduce the amount of Rs.50.4 Crore from the Non-Tariff Income during FY 2021-22.

#### **COMMISSION ANALYSIS**

3.248 The Commission is of the view that the consumer contribution is not considered for



calculation of depreciation and RoCE and the Petitioner is making book adjustments in compliance of accounting standards and has no impact on cash flows. Therefore, amount transferred from Consumer contribution and capital works are allowed to be reduced from Non-Tariff Income.

#### INCOME ON ACCOUNT OF BAD DEBTS RECOVERED

#### PETITIONER SUBMISSION

- 3.249 The Petitioner has submitted that in the previous Tariff Orders while dealing with this issue has held that since the amount of bad debt recovered is already considered as part of Revenue realised during the year and utilised towards meeting the ARR, the same ought to be excluded from Non Tariff Income to avoid double accounting.
- 3.250 Accordingly, the Petitioner has requested the Commission not to consider Rs.1.4 Crore of income recovered on account of bad debts (shown in Note 35 of Audited Accounts) as Non-Tariff Income during FY 2021-22.

#### **COMMISSION ANALYSIS**

3.251 The amount billed and collected in previous years has already been considered for the purpose of Collection Efficiency during respective years. Therefore, there is no need for adjustment of any bad debts recovered or bad debts written off in the amount billed and collected. However, as the Petitioner has shown credit amounting to Rs. 1.44 Cr. As bad Debts recovered, the same has been treated as part of Non tariff Income in the absence of any additional explanation in the accounts of the petitioner.

#### **COLLECTION CHARGES ON ELECTRICITY DUTY**

#### PETITIONER SUBMISSION

3.252 The Petitioner has submitted that simply because the Electricity Duty is collected along with the electricity bills, does not mean that the activity of collecting, managing and



accounting for the Electricity Duty, do not attract the incidence of any expenses.

- 3.253 The collection of Electricity Duty by the Petitioner is not a licensed activity. The responsibility for collection of Electricity Duty does not fall upon the licensee either under Section 12 of EA, 2003, nor under the license granted to the Petitioner by the Commission. It is an activity carried out by the Petitioner as a part of the legacy inherited by it from the erstwhile DVB.
- 3.254 The income/commission which is earned by the Petitioner has no connection whatsoever to the ARR of the Petitioner or to the licensed business. If the revenue realisation from the collection of Electricity Duty does not add to the revenue collection for the purpose of 'Collection Efficiency', the income/commission on such collection earned by the Petitioner cannot form a part of the ARR as Non-Tariff income.
- 3.255 Accordingly, the Income from commission received on account of collection of Electricity Duty i.e., Rs. 11.4 Crore ought to be deducted from Non-Tariff Income.

#### **COMMISSION ANALYSIS**

3.256 The Commission is of the view that collection of electricity duty is not a separate function/job and electricity duty is collected along with electricity bills as normal collection of electricity dues billed by the Petitioner. Therefore, the Petitioner's submission that there is extra cost on account of collection of electricity duty is neither indicated in the audited financial statement nor justified. Accordingly, amount on account of Commission on Electricity Duty has not been considered in Non-Tariff Income.

#### **MNRE INCENTIVE**

#### **PETITIONER SUBMISSION**

- 3.257 The Petitioner has submitted that Component B of Phase II of Grid Connected Rooftop Solar Programme of MNRE is as follows:
  - a. Incentives to be provided to DISCOMs for each MWp capacity of solar rooftop,



- added by them in their distribution area over and above 10% of base capacity installed at the end of previous year.
- b. The incentive pattern is a progressive one with higher incentive rates for higher levels of achievement as under:

Sr. No.	Parameter	Incentive to be Provided
1.	For installed capacity achieved above 10 %	5% of the applicable cost for capacity
	and up to 15 % over and above of the	achieved above 10% of the installed
	installed base capacity within a financial year	base capacity
2.	For installed capacity achieved beyond 15% over and above of the installed base capacity	5% of the applicable cost for capacity achieved above 10% and up to 15% of
	within one financial year	the installed base capacity PLUS 10% of the applicable cost for capacity achieved beyond 15% of the installed base capacity

- 3.258 The Petitioner has submitted that as per MNRE Guidelines on implementation of Phase II of Grid Connected Rooftop Solar Programme for achieving 40 GW capacity from Rooftop Solar by the year 2022 dated 20/08/2019, the incentive under the guidelines is to the account of DISCOMs. The relevant extracts of guidelines is reproduced below:
  - "5.2.7 As the incentives are proposed for various reasons mentioned in 5.2.1 and 5.2.2, the above incentives proposed may not be a part of Tariff Determination & Tariff Rationalisation process of SERC /JERC."

Accordingly, the Petitioner has claimed the incentive amounting to Rs. 2.70 crore for FY 2021-22.

#### **COMMISSION ANALYSIS**

3.259 The Commission has allowed the said amount of Rs. 2.67 Cr. to be reduced from Non-Tariff Income for FY 2021-22.

#### INTEREST ON INCOME TAX REFUND

#### **PETITIONER SUBMISSION**

- 3.260 The Petitioner has submitted that they have received refund of Rs. 54.9 Crore in FY 2021
  - 22 along with interest on Income Tax refund of Rs. 4.7 Crore.



**Refund Received Treatment in** % of **Refund Received True Up Petition (Without** Refund **Actual Income Tax** prejudice) Income **Approved Principle** FΥ Interest Interest by DERC Tax (To be to be to be reduced **Principle** Interest **Total** % reduced retained from in NTI from NTI ARR) FY 2019-55.1 31.8 54.9 4.7 59.6 99.7% 31.8 2.7 2.0 20

Table 3. 68: Refund of Income Tax Treatment (Rs. Crore)

3.261 Accordingly, the Petitioner requests to allow amount of Rs. 2.0 Crore received towards interest on Income Tax refund to be retained by the Petitioner.

#### **COMMISSION ANALYSIS**

3.262 The Commission considers the interest of Rs. 1.70 Cr. attributable to the income tax allowed by the Commission in the true up of FY 2019-20 as part of Non-tariff income. The principal amount of Rs. 35.01 Cr. as allowed by the Commission in True Up order dated 19/07/2024 towards refund of income tax is being reduced from the ARR of FY 2021-22 as it is not an income but reduction in the cost of the DISCOM.

#### **REFUND FROM NTPC**

# **PETITIONER SUBMISSION**

- 3.263 The Petitioner has surrendered Dadri-I Station of NTPC on completion of its useful life of 25 years under the Regulation-17 of CERC (Terms and Conditions of Tariff) Regulations, 2019, which has been upheld by the Hon'ble CERC order dated 01.07.2021. However, as per the aforesaid order the Petitioner was required to pay fixed charges till the deallocation of Dadri -1 by the MoP. The Petitioner paid Rs.219.7 Cr. under protest to NTPC towards the said charges.
- 3.264 Aggrieved by this, the Petitioner filled Appeal no. 239 of 2021 before the Hon'ble APTEL.

  The Hon'ble APTEL vide order dated 26.08.2021 had granted stay on the payment of related fixed charges. Further, the Hon'ble APTEL vide order dated 08.02.2022 has set



aside the aforesaid CERC order dated 01.07.2021, allowed the Petitioner to exit the PPA from the date of completion of 25 year from CoD, directed NTPC to not raise any Invoice with respect to any charges qua Dadri – I Station w.e.f. 01.12.2020 and refund the payment made by the Petitioner under protest along with interest as specified in the PPA / SPPA.

- 3.265 Accordingly, NTPC has credited/refunded an amount of Rs.240.4 Cr. (Rs.219.7 Cr. towards net principal and Rs.20.6 Cr. towards interest) regarding Dadri-I to the Petitioner.
- 3.266 The Petitioner has adjusted its power purchase cost by the credit towards aforesaid principal amount and has included the credit towards interest amount in the Note 36 of the audited accounts as part of other income.
- 3.267 The Petitioner submits that as the LPSC is not considered as a part of ARR. Accordingly, similar to LPSC nature is the earned interest cost, which also ought not to be considered in the ARR. Therefore, the Petitioner hereby requests the Hon'ble Commission to kindly allow the amount of Rs.20.6 Cr. credited towards interest to be retained by the Petitioner.

#### **COMMISSION ANALYSIS**

3.268 The Commission had allowed the Petitioner the power purchase cost relating to the plant in the respective power purchase cost of the Petitioner in the year of claim and was thus included in arriving at its ARR. Now, when the credits have been received by the Petitioner, any interest received thereon in not in any way as LPSC as claimed by the Petitioner. Thus, the Commission has considered the said amount as a part of Non-Tariff Income for FY 2021-22.

#### **GAIN ON RETIREMENT OF ASSETS**

#### **PETITIONER SUBMISSION**

3.269 The Petitioner has submitted that they have earned Rs. 15.3 Crore on account of gain from sale of retired assets during FY 2021-22. Accordingly, it is requested to allow the amount of Rs.15.3 Crore on account of gain from sale of retired assets to be retained by the Petitioner.

#### **COMMISSION ANALYSIS**

3.270 The Commission observes that the Petitioner has claimed Loss on retirement of Assets



under Regulation 45,46,47 of DERC (Terms and Conditions for determination of Tariff) Regulations, 2017 which is pending finalization. The Commission shall review the claim on gain of sale of retired assets after taking cognizance of the claims on retired assets in accordance with applicable Regulations. Accordingly, the amount of Rs. 15.3 Cr. as claimed by the Petitioner in retained as a part of Non-Tariff Income for FY 2021-22.

#### INTEREST ON INTER-COMPANY LOANS

#### **PETITIONER SUBMISSION**

3.271 The Petitioner has stated that the Commission in its Tariff Order dated 28/03/2018 has ruled as under:

"3.129 The Commission has considered the submission of the petitioner that the fund used for funding the loan to sister concern is not utilized for the regulated business and the petitioner is not entitled for any return or interest on these funds from ARR. Therefore, the interest on intercompany loan is allowed to be reduced from Non-Tariff Income."

3.272 The Petitioner offered loan to BYPL which otherwise would have been borrowed by BYPL from some other bank/financial institution. The Petitioner has not claimed the cost of such a loan in its ARR and the interest earned should not be deducted from its ARR as a non-tariff income. Such interest earned is on account of inter-company transfer and is not incidental to electricity business. Usage of the funds available to the Petitioner in the form of equity is in terms of Regulation 94 and Regulation-5.35 proviso of Tariff Regulations, 2017 and DERC MYT Regulations, 2011 respectively is specifically excluded from Non-Tariff Income. Under those circumstances, the interest earned on the loan given by the Petitioner from its equity cannot be shared by regulated business of the Petitioner. The aforesaid principle of demarcation is well recognized by the Tribunal in a catena of Judgments specifically starting from Judgment dated 04/04/2007 in Appeal No.251 of 2006 which is carried forward all the way upto the Judgment dated 28/11/2013 in Appeal No.138 of 2012.



- 3.273 In all these Judgments, it has been categorically stated that the licensed business must be treated as a water tight compartment and only the expenses and revenue of the business form as a business activity and statement of affairs of the licensed business. Hence, no part of an unlicensed and an unrelated activity could form either a cost component or a revenue component in the ARR.
- 3.274 Moreover, such an interest is not non-tariff income. In case the Petitioner would not have given the loan to BYPL, the funds available with the Petitioner would have been invested elsewhere and the interest/ income earned on the same would have been retained by the Petitioner. Such an interest is akin to earning moneys on investments from shareholders' funds which are specifically exempted from deduction from ARR.
- 3.275 Therefore, the Petitioner requested the Commission to allow the Petitioner to retain the interest Rs.13.1 Crore earned of on inter-company loans.

#### **COMMISSION ANALYSIS**

3.276 The income on account of Inter-DISCOM funding is allowed to be reduced from the NTI as follows:

Table 3. 69: Commission Approved - Income on account of Inter-DISCOM funding during FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	Amount
А	Interest income	13.07
В	Rate of Interest for inter Discom transfer	11.25%
С	Average Loan Amount	116.18
D	LPSC payable	20.91
E	Financing Cost	7.84
F	Interest Income reduced from NTI	5.23

3.277 In view of above, the Non-tariff income approved by the Commission for FY 2021-22 is as follows:

Table 3. 70: Commission Approved - Non Tariff Income for FY 2021-22 (Rs. Cr.)

Table 3. 70. Commission Approved Tron Tarm meetic for the			
Sr. No	Particulars	As per Petitioner	As per Commission
1.	Other Operating Revenue	158.7	158.65
2.	Other Income	112.10	112.11



Sr. No	Particulars	As per Petitioner	As per Commission
3.	Total other income	270.8	270.76
4.	Add: Interest from CSD	39.1	39.08
5.	Add: Differential in SLD	35.10	35.11
6.	Add: Interest on Advance from Consumers	-	8.40
7.	Total Income for computation of NTI	345.00	353.35
8.	Less: Income from other business	1	-
9.	Street Light Maintenance Charges	15.20	-
10.	Net Income for computation of NTI	183.20	353.35
11.	Less: LPSC	41.40	25.68
12.	Less: write-back of misc. provisions	1.30	1.30
13.	Less: Short term gain	12.50	12.45
14.	Less: Transfer from Consumer contribution for capital works	50.40	50.39
15.	Less: Bad debts recovered	1.40	-
16.	Less: Interest on inter-company loans	13.10	5.23
17.	Less: Commission on Collection charges on ED	11.40	-
18.	Less: Interest on Income Tax refund	2.00	1.70
19.	Less: Income from NTPC	20.60	-
20.	Less: MNRE Incentive	2.70	2.67
21.	Less: Pole Rental Income	3.90	3.90
22.	Less: Income from Sale of Scrap	7.40	-
23.	Less: Gain on Retirement of Assets	15.30	-
24.	Net NTI	146.60	250.03

# **INCOME FROM OPEN ACCESS SALE**

#### **PETITIONER SUBMISSION**

3.278 The Petitioner has submitted that in addition to the Income derived from Other Business, the income of Rs.155.1 Crore recovered as Open Access Charges during FY 2021-22 has been considered for offsetting the revenue (gap)/surplus for the year.

# **COMMISSION ANALYSIS**

3.279 The Commission has accordingly considered an amount of Rs. 155.10 Cr. as income from Open Access for FY 2021-22.



# AGGREGATE REVENUE REQUIREMENT FOR TRUING-UP OF FY 2021-22 PETITIONER SUBMISSION

3.280 The Petitioner has submitted the Annual Revenue Requirement for FY 2021-22 sought for True-up is tabulated below:

Table 3. 71: Petitioner Submission - Aggregate Revenue Requirement for FY 2021-22 (Rs.Cr.)

Sr. No	Particulars	Submission
Α	Power Purchase Cost including Transmission and	7129.5
A	SLDC Charges & Incentives	/129.5
В	O&M Expenses	1243.9
С	Other expense / statutory levies	188.1
D	Depreciation	337.0
Е	Return on Capital Employed (RoCE)	837.4
G	Less: Non-Tariff Income	146.6
Н	Less: Income from Open Access	155.1
1	Aggregate Revenue Requirement	9434.2
	Carrying cost	755.0
	Gross ARR	10189.2

#### **COMMISSION ANALYSIS**

3.281 The Aggregate Revenue Requirement as approved by the Commission for FY 2021-22 is as follows:

Table 3. 72: Commission Approved - Aggregate Revenue Requirement for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission
А	Power Purchase (including Trans. & SLDC Charges & Incentives other than incentive on sale of surplus power)	7,129.5	7,089.60
В	O&M Expenses	1243.9	1,243.90
С	Additional O&M Expenses	188.1	8.80
D	Depreciation	337	316.25
Е	RoCE/ Finance Charges	027.4	574.86
E	Income Tax	837.4	•
F	Sub-total	9,735.7	9,233.40
G	Less: NTI	146.6	250.03
Н	Less: Income from other business	0.0	0.00
1	Less: Income from Open Access	155.1	155.10
J	Less: Income tax Refund (FY 19-20) received		35.01
K	Aggregate Revenue Requirement	9,434.2	8,793.26



# REVENUE AVAILABLE TOWARDS ARR

#### PETITIONER SUBMISSION

3.282 The Petitioner has submitted the revenue available towards ARR is as follows:

Table 3. 73: Petitioner Submission - Revenue available towards ARR for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars			
Α	Total Revenue collected	8939.5		
ı ĸ	Less – Amount to be retained by the Petitioner on account of over achievement of T&D loss targets	19.7		
С	Less - Amount to be retained by the Petitioner on account of Overachievement of Collection Efficiency Targets	14.0		
	Less: Incentive on sale of surplus power	5.2		
D	Revenue available towards ARR	8900.7		

#### **COMMISSION ANALYSIS**

3.283 The Commission has computed the Revenue available towards ARR as follows:

Table 3. 74: Commission Approved - Revenue Available towards ARR for FY 2021-22 (Rs.Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission
1	Actual Revenue realised excluding Electricity duty, LPSC, Regulatory Surcharge, Pension trust surcharge	8,939.5	8,939.43
	Less:-		
2	Carrying Cost		-
3	Incentive/(Penalty) on account of Transmission & Distribution Loss	19.7	15.06
4	Incentive/(Penalty) on account of Collection Efficiency	14.0	13.73
5	Incentive/(Penalty) on Sale of Surplus Power	5.2	5.20
6	Revenue available towards ARR	8,900.7	8,905.44

# **REVENUE (GAP)/ SURPLUS**

# **PETITIONER SUBMISSION**

3.284 The Petitioner has submitted the revenue gap during FY 2021-22 tabulated as under:

Table 3. 75: Petitioner Submission - Revenue (Gap) for FY 2021-22 (Rs. Cr.)

Sr. No	Particulars	Submission
Α	ARR for FY 2021-22	10189.2



Sr. No	Particulars	Submission
В	Total Revenue	8900.7
С	Revenue (Gap)/Surplus	(1288.5)

3.285 The Petitioner requested the Commission to true up the expenses and revenue for FY 2021-22 as submitted above.

# **COMMISSION ANALYSIS**

3.286 The Revenue (Gap)/ Surplus after true up of ARR for FY 2021-22 as approved by the Commission is as follows:

Table 3. 76: Commission Approved - Revenue (Gap)/ Surplus during FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission
	ARR For FY 2021-22 without Carrying	9.434.2	8,793.26
Α	Cost	3,434.2	6,755.20
В	Revenue Available Towards ARR	8,900.7	8,905.44
С	Revenue (Gap)/Surplus	(533)	112.17

# **CONSOLIDATED REVENUE (GAP)/SURPLUS TILL FY 2021-22**

3.287 The Revenue (Gap)/Surplus upto FY 2021-22 is summarised in the table as follows:

Particulars	FY 2021-22
Opening Revenue Gap as per Tariff Order 19/07/2024	(12,993.53)
Revenue Surplus/(Gap)during the year	112.17
Recovery of Revenue Gap via 8% Surcharge	644.12
Closing Revenue Gap	(12,237.24)
Average Revenue Gap	(12,615.38)
Equity Available for Regulatory Asset	1,543.20
Debt for funding of Regulatory Asset	11,072.18
re	14.00%
rd	11.25%
Rate of carrying cost	11.58%
Carrying Cost Amount	(1,461.25)
Closing Revenue Gap	(13,698.49)



#### **Annexure I**



#### DELHI ELECTRICITY REGULATORY COMMISSION

Viniyamak Bhawan, 'C' Block, Shivalik, Malviya Nagar, New Delhi- 110017,

F.11(2053)/DERC/2022-23/7593

Petition No. 71/2022

In the matter of: Petition for True Up upto FY 2021-22.

BSES Rajdhani Power Ltd. Through its: CEO BSES Bhawan, Nehru Place, New Delhi – 110019.

...Petitioner/Licensee

Coram:

Hon'ble Dr. A. K. Ambasht, Member

Appearance:

Mr. Buddy A Ranganadhan, Adv. BRPL

#### INTERIM ORDER

(Date of Hearing: 24.01.2023) (Date of Order: 24.01.2023)

- Mr. Buddy A Ranganadhan, appeared on behalf of BRPL. He has submitted that
  the instant Petition has been filed by M/s. BRPL for approval of True-up upto FY
  2021-22. It was noted that the Petition has been scrutinised and found generally
  in order as per the DERC Comprehensive (Conduct of Business) Regulations,
  2001.
- On due consideration, the True Up Petition is admitted by the Commission. Further, the Petitioner shall have to furnish clarifications/ additional information, as and when required by the Commission.

(Dr. A.K. Ambasht) Member

WEAR FACE MASK

WASH HANDS REGULARLY

MAINTAIN SOCIAL DISTANCING



Annexure II
LIST OF RESPONSES RECEIVED FROM STAKEHOLDERS ON TRUE UP OF FY 2021-22

Sr.	Name	Address	Category	Company/	Date of
No.				Licensee	Receipt
1.	Sh. B.S. Sachdev	Elderly People's Forum	RWA	DISCOMs	13/06/2023
		B-2/13A Keshav Puram			23/06/2023
		Delhi 110 035			28/06/2023
					23/06/2023
					13/12/2023
2.	Sh. Arun Kumar	222, Pocket-E, Mayur VIhar	RWA	DISCOMs	21/06/2023
	Datta	Phase II			26/07/2023
		Delhi 110 091			3/09/2023
					25/07/2023
3.	Sh. Anil Sood	A 414-415, Somdutt Chamber-	RWA	DISCOMs	23/06/2023
	Hony President –	15 Bhkajicama Place,			12/07/2023
	SPCHETNA	New Delhi			
4.	Satya Prakash	A-71, Shashtri Nagar, Delhi –	Industrial	TPDDL	23/12/2023
	Times	110052			
5.	Sh. Pankaj Gupta	Delhi Metro Rail Corporation	Industrial	BYPL	06/07/2023
	Gen. Manager	ltd. Metro Bhawan, 13, Fire		BRPL	
		Brigade Lane, Barakhamba		TPDDL	
		Road, New Delhi 110 001			
6.	Sh. Pawan Kr. Garg	Narula Industrial Complex	Industrial	TPDDL	30/11/2023
	Sh. Ashish Garg	Welfare Association F-1999,			
		DSIIDC Industrial Complex,			
		Narela, Delhi – 110040			
7.	Sh. K.K. Verma	Delhi Transco Ltd.	Govt.	DISCOMs	7/07/2023
	General Manager	General Manager (Commercial		IPGCL	19/12/2024
	(C&RA)	& Regulatory Affairs)			
		33kV Grid S/Station Building,			
		I.P. Estate, New Delhi 110 002			
8.	Sh. Saurabh Gandhi	United Residents of Delhi	RWA	DISCOMs	6/07/2023
	Gen. Secretary	(URD) C6/7 Rana Pratap Bagh,			11/09/2023
		Delhi 110 007			1/08/2023



Sr.	Name	Address	Category	Company/	Date of
No.				Licensee	Receipt
9.	Sh. Harvinder Singh Basra	Basra Engg. Works C-86, Sec-2, Bawana Industial Area, New Delhi – 110039	RWA	DISCOM	17/11/2023
10.	Sh. Rajiv Kakria Convener	rkakria3@gmail.com	RWA	DISCOMs	6/07/2023
11.	Sh. A.K. Singh General Manager	Bharti Airtel Limited Head L&R Delhi LSA  Anuj.Singh@airtel.com	Industrial	DISCOMS GENCOS TRANSCO	10/07/2023
12.	Sh. Avdhesh Kumar Upadhyay	Flat A-1, Plot A333, Street 35, Chattarpur Enclave Phase II, New Delhi – 110074	Industrial	DISCOM	-
13.	CA Sanjay Gupta General Secretary	C-4/15, Model Town-3, Delhi 110 009	RWA	DISCOMs	10/08/2023
14.	Sh. V.K. Malhotra General Secretary	DVB Engineers' Association D-3, Vikas Puri, New Delhi 110 018	Association	DISCOMs	10/07/2023
					28/07/2023
15.	Sh. Rajeev Kumar	IGL Bhawan, Plot No. 4, Community Centre, Sector-9, R.K. Puram, New Delhi – 110022	Govt.	IPGCL	1/08/2023
16.	Sh. Y.K. Anand President	Babar Road Colony Lease Holders Association 58, Babar Road, Bengal Market Ykanand62@gmail.com	Domestic	NDMC	11/07/2023



Sr.	Name	Address	Category	Company/	Date of
No.				Licensee	Receipt
17.	Sh. Ashok Bhasin	Delhi Pradesh Congress Committee Cell Camp Office Bhagidari, 1618, Chandrawal Road, Clock Tower, Delhi 110007	Domestic	DISCOMs	7/02/2024
18.	Sh. Sachin Gupta	Public News BU-54, SFS Flats, Pitampura, New Delhi – 110034	Domestic	DISCOMs	22/01/2024
19.	Sh. Sahendra Singh	IPGCL, Himadri, Rajghat Power House Complex, New Delhi – 110002	IPGCL	DISCOMs	18/07/2023 12/09/2023 8/11/2024 10/12/2024 16/12/2024
20.	Sh. Anurag Bansal	TPDDL, NDPL House, Hudson Lines, Kingsway Camp Delhi – 110009	TPDDL	PPCL DTL IPGCL	26/03/2023 26/07/2023 28/07/2023
21.	Sh. Atul Bhardwaj	NDTA	Association	NDMC	10/07/2023
22.	Sh. Anant Trivedi	trivadianant@gmail.com	RWA	BYPL	7/08/2023
23.	Sh. Lalit Mohan Sharma	10/117, University Road, Vishshwas Nagar, New Dlehi 110 032	RWA	BYPL	4/08/2023
24.	Sh. Harmeet Singh President	2462, Basti Punjabian, Subzi Mandi, Roshanara Road, Delhi 110 007	RWA	TPDDL	15/09/2023
25.	Sh. B.B. Tiwari Secretary	sarwasharpan@gmail.com	RWA	TPDDL	22/09/2023
26.	Sh. K.C. Jain	198, Dr. Kukherjee Nagar, Delhi 110 009  kcjqcd@gmail.com	RWA	TPDDL	21/09/2023
27.	Sh. H.M. Sharma	146(FF), Vinobapur, Lajpat Nagar-2 New Delhi 110 024	RWA	DISCOMs	20/09/2023



Sr.	Name	Address	Category	Company/	Date of
No.				Licensee	Receipt
28.	Sh. Hariram	DVB Pensiones Association,	RWA	DISCOMs	18/12/2024
	Bhardwaj	Rajghat Power House, New			
		Delhi – 110002			
29.	Sh. Rakesh Bansal	East Delhi Manufacturers	RWA	DISCOMs	26/12/2023
		Association B-17, Jhilmil			
		Industrial Area, Behind Jhilmil			
		Metro Station, Delhi – 110095			
30.	Sh. Sushil Goel	North-West Industrial	RWA	DISCOMs	14/03/2024
		Federation 118, SMA, Co-			
		opwerative Indl. Estate, G.T.			
		Karnal Road, Delhi – 110033			
31.	Sh. Virendra	Bhartiya Janta Party	RWA	DISCOMs	14/07/2024
	Sachdeva	14, Pt. Pant Marg, New Delhi –			
		110001			
32.	Sh. Rajesh Nilkanth	Airports Authority Of India	Govt.	DISCOMs	17/05/2024
	Shinde	Rajiv Gandhi Bhawan,			
		Safdarjumg Airport, New Delhi			
		- 110003			
33.	Ch Canicay Kumar	Airports Authority Of India	Govt.	DISCOM	20/02/2024
33.	Sh. Sanjeev Kumar	Rajiv Gandhi Bhawan,	GOVI.	DISCOIVI	20/02/2024
		Safdarjumg Airport, New Delhi			
		- 110003			
34.	Sh. Sameer Singh	BSES Rajdhani Power Ltd. BSES	DISCOM	DTL	9/10/2024
		Bhawan, Nehru Place, New			
		Delhi 110 019			
35.	Sh. Shiva Suman	In individual Capacity, Citizen	Industrial	DISCOM/SLD	12/07/2023
		of India		C/IPGCL/PPC	
				L/DTL	
36.	Ms. Monika Dhyani	BSES Rajdhani Power Ltd. BSES	DISCOM	DTL	9/10/2024
		Bhawan, Nehru Place, New			
		Delhi 110 019			



Annexure-III

STAKEHOLDERS WHO HAVE REGISTERED AT THE VIRTUAL PUBLIC HEARING FOR THE PETITION FILED BY DISCOMS, GENCOS, AND TRANSCO ON THE APPROVAL PETITION FOR TRUING UP OF EXPENSES UPTO FY 2021-22

Sr. No.	Name	Organisation	
1	Amarjeet Singh	Domestic Consumer	
2	Kamal Kishore Verma	DTL	
3	Lalit Chopra	NDMC	
4	Chandra Mohan Jain	NDMC	
5	Surendranath Amalakanti	NDMC	
6	A.W. Ansari	NDMC	
7	Adarsh Kumar Handa	Domestic Consumer	
8	Somya Tripathi	DMRC	
9	Shubham Kumar	DMRC	
10	Mukesh Kumar Goel	DMRC	
11	Anurag Bansal	TPDDL	
12	Saurabh Gandhi	URD, RWA	
13	Amit Sharma	URD, RWA	
14	Amit Kansal	IPGCL/PPCL	
15	Manmohan Verma	URD, RWA	
16	Sandeep Kapoor	Apex Chamber of	
		Commerce & Industry	
17	Harvinder Singh Basra	Bawana Industrial Area	
18	Bhagwat Prasad Agarwal	MCD, Advocate, High	
		Court Bar Association	
19	Arun Kumar Rathore	MCD	
20	Arun Kumar Datta	URD, RWA	
21	Vishnu Kumar	DISCOM	
22	Chirag	DISCOM	
23	Akash Gupta	DISCOM	
24	Shweta Chaudhary	DISCOM	
25	Rajul Agarwal	DISCOM	
26	Monika Dhyani	DISCOM	
27	Kanishk Khettarpal	DISCOM	
28	Amal Sinha	DISCOM	
29	Vikas Dixit	DISCOM	
30	Rajeev Chowdhury	DISCOM	
31	Sameer Singh	DISCOM	
32	Gaurav Thapan	DISCOM	



Sr. No.	Name	Organisation
33	Naveen Vats	DISCOM
34	Brajesh Kumar	DISCOM
35	Prachi Jain	DISCOM
36	Parul Prasad	DISCOM
37	Jaya Rathi	DISCOM
38	Garima Belwal	DISCOM
39	Gurmeet Singh	DISCOM
40	Sanjay Srivastav	DISCOM
41	Man Mohan Mehra	Association
42	Sanjay Gaur	Patparganj Industrial
		Area
43	CA Sanjay Gupta	Model Town, RWA
44	Hemanta Sharma	RWA
45	Bharti Airtel	Industrial
46	Manish Jain	TPDDL
47	Sanket Sharma	TPDDL